## **Public Board Meeting**

Wed 27 March 2024, 10:30 - 13:10

Virtual Meeting, MS Teams

## Agenda

## 10:30 - 11:10 1. OPENING BUSINESS

40 min

#### 1.1. Welcome and apologies

10.30 Chair Verbal

#### 1.2. Register of interests

Chair

Paper

Item 1.2 Register of Interests.pdf (2 pages)

#### 1.3. Minutes of the Board meeting on 6 December 2023

10.35 Chair

Paper

Item 1.3 Draft Public Board Minutes.pdf (4 pages)

#### 1.4. Action points from the Board meeting on 6 December 2023

Chair

Paper

Item 1.4 Action Register.pdf (2 pages)

#### 1.5. Chair's Report

10.40 Chair

Paper

Item 1.5 Chairs Report.pdf (4 pages)

#### 1.6. Executive Report

10.50 Chief Executive

Paper

Item 1.6 Executive Report.pdf (14 pages)

# 11:10 - 12:00 2. HOLDING TO ACCOUNT – including FINANCE AND RESOURCE

#### 2.1. Integrated Planning including:

11.10

2.1.1. Quality Assurance and Regulation Plan 2024/25

Paper Director of Quality Assurance and Regulation

Item 2.1.1 Quality Assurance Plan.pdf (4 pages)

Item 2.1.1 Appendix 1.pdf (10 pages)

#### 2.1.2. Interim Workforce Plan

Paper Director of Workforce

Item 2.1.2 Interim Workforce Plan.pdf (4 pages)

#### 2.1.3. Business case: Mental Health Programme

Paper Director of Community Engagement and System Redesign/ Director of Quality Assurance and Regulation

Item 2.1.3 Mental Health Business Case.pdf (4 pages)

Item 2.1.3 Appendix 1.pdf (16 pages)

#### 2.1.4. Business case: Maternity and Neonatal Programmes

Paper Deputy Chief Executive-Director of Nursing and System Improvement

Item 2.1.4 Maternity Business Case.pdf (16 pages)

#### 2.2. Organisational Performance including:

11.40

#### 2.2.1. Quarter 3 Performance Report

Paper Director of Quality Assurance and Regulation

Item 2.2.1 Q3 Performance Report.pdf (5 pages)

#### 2.2.2. Finance Report

Paper Head of Finance and Procurement

Item 2.2.2 Financial Performance.pdf (3 pages)

Item 2.2.2 Appendix 1.pdf (11 pages)

#### 2.2.3. Workforce Report

 Paper
 Director of Workforce

 Item 2.2.3 Workforce Report.pdf (4 pages)

## 12:00 - 12:45 3. ASSESSING RISK

45 min

#### 3.1. Risk Management: strategic risks

12.00 Risk Manager

Paper

Item 3.1 Risk Management.pdf (4 pages)

Item 3.1 Appendix 1.pdf (3 pages)

## 12.10 - 12.45 Lunch Break

#### 12:45 - 13:05 4. GOVERNANCE

20 min

4.1. Governance Committee Chairs: key points from the meeting on 21 February 2024

# 4.2. Audit and Risk Committee: key points from the meeting on 7 March 2024; approved minutes from the meeting on 29 November 2023

Paper Committee Chair

Item 4.2 ARC Key Points.pdf (2 pages)

## 4.3. Executive Remuneration Committee: key points from the meeting on 6 March 2024

 Paper
 Committee Chair

 Item 4.3 ERC Key Points.pdf (1 pages)

# 4.4. Quality and Performance Committee: key points from the meeting on 7 February 2024; approved minutes from the meeting on 8 November 2023

 Paper
 Committee Chair

 Item 4.4 QPC Key Points.pdf (2 pages)

# 4.5. Scottish Health Council: key points from the meeting on 29 February 2024; approved minutes from the meeting on 30 November 2023

 Paper
 Scottish Health Council Chair

 Item 4.5 SHC Key Points.pdf (1 pages)

# 4.6. Staff Governance Committee: key points from the meeting on 28 February 2024; approved minutes from the meeting on 1 November 2023

 Paper
 Committee Chair

 Item 4.6 SGC Key Points.pdf (2 pages)

# 4.7. Succession Planning Committee: key points from the meeting on 17 January 2024; approved minutes from the meeting on 10 October 2023

 Paper
 Chair

 Item 4.7 SPC Key Points.pdf (1 pages)

## 13:05 - 13:10 5. ANY OTHER BUSINESS

5 min

## 13:10 - 13:10 6. DATE OF NEXT MEETING

0 min

Next meeting scheduled for 26 June 2024 but date to be confirmed.



## **Healthcare Improvement Scotland**

| Meeting:                             | Board Meeting - Public              |
|--------------------------------------|-------------------------------------|
| Meeting date:                        | 27 March 2024                       |
| Title:                               | Register of Interests               |
| Agenda item:                         | 1.2                                 |
| Responsible Executive/Non-Executive: | Angela Moodie, Director of Finance, |
|                                      | Planning and Governance             |
| Report Author:                       | Pauline Symaniak, Governance        |
|                                      | Manager                             |
| Purpose of paper:                    | Decision                            |

## 1. Situation

The <u>Register of Interests</u> for Board Members and senior staff members within HIS requires appropriate scrutiny and is presented to each Board meeting for that purpose.

## 2. Background

Non-Executive Directors have a responsibility to comply with the HIS Code of Conduct which mirrors the Standards Commission Model Code of Conduct for Members of Devolved Bodies. This requires that declarations of interests are made and that these are held on a central Register of Interests which is published on the website. This Register must also show all interests declared by Non-Executive Directors during the period of their appointment.

The Code of Conduct requires Non-Executive Directors to review their entries in the Register of Interests and confirm compliance with the Code. They have a responsibility to notify any change to their entry within one month of it occurring. Please notify changes through the Board Admin email address HIS.BoardAdmin@nhs.scot.

## 3. Assessment

The current Register of Interests on the website was considered by the Board at its meeting on 6 December 2023. Since that date the only change notified is the

one below and this change will be reflected in the version published on the website once considered by the Board at its meeting on 27 March 2024:

• Rob Tinlin – Interim Chief Executive, Southend-on-Sea City Council ended 4 February 2024.

| Quality/ Care  | The Register of Interests is one means of preventing bribery<br>and corruption. This ensures that strategic decisions made<br>about the services delivered and their quality, are taken on the<br>basis of securing the best outcomes for stakeholders.   |  |  |  |
|--|---|--|--|--|
| Resource<br>Implications   | There are no direct financial impacts as a result of this paper.<br>The Register ensures transparency in financial decisions.   |  |  |  |
|  | The Register of Interests is one way that we ensure<br>transparency in decision making. This supports an open culture<br>in the organisation which in turn promotes staff wellbeing.  |  |  |  |
| Risk Management  | There are no risks in respect of the Register recorded on the risk database. The Register is scrutinised at Board meetings and is presented within the Annual Report and Accounts. In addition, at the start of Board and Committee meetings, the Chair will remind members to declare any interests relevant to the discussions. These steps reduce the risk that the Register will be inaccurate or not fulfil its purpose. |  |  |  |
| Clinical and Care<br>Governance (CCG)                            | There are no specific CCG implications.   |  |  |  |
| Equality and<br>Diversity, including<br>health inequalities      | There are no additional impacts. The Register is part of good corporate governance which supports the best outcomes for stakeholders.   |  |  |  |
| Communication,<br>involvement,<br>engagement and<br>consultation | The Register was last considered by the Board at its meeting<br>on 6 December 2023. The Register is available on the website<br>and is updated quarterly once it has been considered at the<br>Board meeting.   |  |  |  |

## Assessment considerations

## 4 Recommendation

The Board is asked to scrutinise the Register of Interests and the change reported, and approve it for publication on the website.



#### **MINUTES – Draft**

Public Meeting of the Board of Healthcare Improvement Scotland at

10:00, 6 December 2023 at Delta House, Glasgow & MS Teams

| Present                                 | In Attendance   |
|---|---|
| Carole Wilkinson, Chair                 | Sybil Canavan, Director of Workforce                    |
| Suzanne Dawson, Non-executive           | Lynsey Cleland, Director of Quality Assurance and       |
| Director/Chair of the Scottish Health   | Regulation  |
| Council                                 |   |
| Keith Charters, Non-executive Director  | Ann Gow, Deputy Chief Executive/Director of Nursing and |
|   | System Improvement                                      |
| Gill Graham, Non-executive Director     | Ben Hall, Head of Communications                        |
| Nicola Hanssen, Non-executive Director  | Laura McIver, Chief Pharmacist, Medicines & Pharmacy    |
|   | Team  |
| Judith Kilbee, Non-executive Director   | Angela Moodie, Director of Finance, Planning and        |
|   | Governance  |
| Nikki Maran, Non-executive Director     | Clare Morrison, Director of Community Engagement and    |
|   | Redesign  |
| Evelyn McPhail, Non-executive Director  | Lynda Nicholson, Head of Corporate Development          |
| Michelle Rogers, Non-executive Director | Safia Qureshi, Director of Evidence and Digital         |
| Duncan Service, Non-executive Director  |   |
| Rob Tinlin, Non-executive Director      |   |
| Robbie Pearson, Chief Executive         |   |
|   |   |
| Board Support                           | Apologies   |
| Pauline Symaniak, Governance Manager    | Abhishek Agarwal, Non-executive Director                |
|   | Doug Moodie, Chair of the Care Inspectorate             |
|   | Simon Watson, Medical Director/Director of Safety       |

| 1.  | OPENING BUSINESS  |
|-----|---|
| 1.1 | Chair's welcome and apologies   |
|     | The Chair opened the public meeting of the Board by extending a warm welcome to all in attendance including those in the public gallery. She welcomed Nikki Maran who was attending her first Board meeting since her appointment commenced on 2 October 2023. Apologies were noted as above.   |
| 1.2 | Register of Interests   |
|     | The Chair referred to the Register of Interests provided and the summary of changes. She asked the Board to note the importance of the accuracy of the Register of Interests and that changes for the register must be notified within one month of them occurring. Any interests should be declared that may arise during the course of the meeting.<br><b>Decision: The Board approved the register for publication on the website.</b> |
| 1.3 | Minutes of the Public Board meeting held on 27 September 2023   |
|     | The minutes of the meeting held on 27 September 2023 were accepted as an accurate record.<br>There were no matters arising.<br><b>Decision: The Board approved the minutes.</b>   |
| 1.4 | Action points from the Public Board meeting on 27 September 2023  |
|     | It was noted that all actions were complete except the one in relation to the sharing of the issue register from the Executive Remuneration Committee (ERC). The Chair of ERC advised that the  |

|       | Committee met the day before and will do more development work on the issues register before   |  |  |  |  |  |
|-------|--|--|--|--|--|--|
|       | sharing it with the Board.   |  |  |  |  |  |
|       | Decision: The Board gained assurance from the action updates.  |  |  |  |  |  |
|       | Action: Retain above action on action register pending completion.   |  |  |  |  |  |
|       |  |  |  |  |  |  |
| 1.5   | Chair's Report   |  |  |  |  |  |
|       | The Board received a report from the Chair updating them on strategic developments, governance   |  |  |  |  |  |
|       | matters and stakeholder engagement. The Chair highlighted the following:   |  |  |  |  |  |
|       | a) Aspiring Chairs programme – HIS has supported a participant on cohort 1 and will volunteer to   |  |  |  |  |  |
|       | do so for cohort 2.  |  |  |  |  |  |
|       | b) Community Engagement and System Redesign staff event – the Chair attended what was a  |  |  |  |  |  |
|       | very positive event with highly engaged staff.   |  |  |  |  |  |
|       | c) Annual Review – a positive review was held and thanks were extended to those staff who  |  |  |  |  |  |
|       | organised and supported the event.   |  |  |  |  |  |
|       | Decision: The Board noted the report.  |  |  |  |  |  |
|       |  |  |  |  |  |  |
| 1.6   | Executive Report   |  |  |  |  |  |
|       | The Chief Executive highlighted the following:   |  |  |  |  |  |
|       | a) Scottish Intercollegiate Guideline Network is celebrating 30 years and Scottish Antimicrobial   |  |  |  |  |  |
|       | Prescribing Group is celebrating 15 years. The National Cancer Medicines Advisory Group  |  |  |  |  |  |
|       | received excellent media coverage. All are an excellent demonstration of our impact.   |  |  |  |  |  |
|       | b) The Medical Director/Director of Safety has been appointed Vice Chair of the Chief Medical  |  |  |  |  |  |
|       | Officer's Senior Medical Advisory Forum.   |  |  |  |  |  |
|       | c) The 12 <sup>th</sup> Citizens Panel report has been published and the work was recognised at the Annual   |  |  |  |  |  |
|       | Review by the National Clinical Director.  |  |  |  |  |  |
|       | d) Mandatory training has made positive progress.  |  |  |  |  |  |
|       | The guestions from the Deard and the additional information provided equared the following:  |  |  |  |  |  |
|       | The questions from the Board and the additional information provided covered the following:  |  |  |  |  |  |
|       | a) The Health and Care (Staffing) (Scotland) Act will be enacted in April 2024. HIS' role covers   |  |  |  |  |  |
|       | development of staffing tools, monitoring and workforce aspects within inspections. An update on the Healthcare Staffing Programme will be arranged for the Board. |  |  |  |  |  |
|       | b) The balance between HIS Directors' internal roles versus their external roles to ensure delivery  |  |  |  |  |  |
|       | of HIS objectives will be covered within 2024-25 objectives.   |  |  |  |  |  |
|       | c) The challenge of resources not matching demand of programmes and the impact of the 24/25  |  |  |  |  |  |
|       | budget announcement. Robust prioritisation will be required.   |  |  |  |  |  |
|       | d) HIS would like to extend its role in maternity services to ensure there a quality management  |  |  |  |  |  |
|       | system in place and discussions are ongoing with Scottish Government about resources for   |  |  |  |  |  |
|       | this.  |  |  |  |  |  |
|       | e) HIS' expertise in trauma informed practice is shared informally with other Boards.  |  |  |  |  |  |
|       | f) Information will be provided offline about co-design and the evidence base for the Scottish   |  |  |  |  |  |
|       | Patient Safety Programme paediatric and perinatal programmes.  |  |  |  |  |  |
|       | Decision: The Board gained assurance on the developments reported subject to the   |  |  |  |  |  |
|       | additional information requested.  |  |  |  |  |  |
|       | Actions: Provide an update to the Board on the Healthcare Staffing Programme at a Board  |  |  |  |  |  |
|       | seminar in early 2024; Provide briefing for Board Members on SPSP paediatric and perinatal   |  |  |  |  |  |
|       | programmes.  |  |  |  |  |  |
|       |  |  |  |  |  |  |
| 2.    | HOLDING TO ACCOUNT – including FINANCE AND RESOURCE  |  |  |  |  |  |
| 2.1   | Organisational Performance Report  |  |  |  |  |  |
| 2.1.1 | Quarter 2 Performance Report   |  |  |  |  |  |
|       | The Board received the performance report from the Director of Finance, Planning and   |  |  |  |  |  |
|       | Governance. The Deputy Chief Executive/Director of Nurisng and System Improvement provided   |  |  |  |  |  |
|       | the performance headlines:   |  |  |  |  |  |
|       | a) 13 out of 22 Key Performance Indicators (KPIs) were on or ahead of target, which is a fall from   |  |  |  |  |  |
|       | Q1. Of the 9 KPIs currently below target, 6 are expected to recover by year end, resulting in a  |  |  |  |  |  |
|       | forecast of achieving 19 out of 22 KPIs.   |  |  |  |  |  |
|       |  |  |  |  |  |  |

| 2.2   | influencing factors of hybrid working, covid and long covid, and the impact of winter months. The<br>Director of Workforce advised that work was underway to examine the new flexible work location<br>policy and that eRostering has functionality to provide real time reporting. The Staff Governance<br>Committee (SGC) receives more detailed information and a summary of their discussions will be<br>provided in future Board reports in the same way as the finance report and the performance report.<br>Decision: The Board gained assurance from the workforce data presented but noted the<br>need to monitor sickness absence.<br>Action: Summary of SGC discussions to be included in future Board reports.<br>Property Update<br>The Director of Finance, Planning and Governance provided a verbal update on considerations of |
|-------|---|
|       | influencing factors of hybrid working, covid and long covid, and the impact of winter months. The Director of Workforce advised that work was underway to examine the new flexible work location policy and that eRostering has functionality to provide real time reporting. The Staff Governance Committee (SGC) receives more detailed information and a summary of their discussions will be provided in future Board reports in the same way as the finance report and the performance report. <b>Decision: The Board gained assurance from the workforce data presented but noted the need to monitor sickness absence.</b>   |
|       | influencing factors of hybrid working, covid and long covid, and the impact of winter months. The Director of Workforce advised that work was underway to examine the new flexible work location policy and that eRostering has functionality to provide real time reporting. The Staff Governance Committee (SGC) receives more detailed information and a summary of their discussions will be provided in future Board reports in the same way as the finance report and the performance report. <b>Decision: The Board gained assurance from the workforce data presented but noted the</b>   |
|       | influencing factors of hybrid working, covid and long covid, and the impact of winter months. The Director of Workforce advised that work was underway to examine the new flexible work location policy and that eRostering has functionality to provide real time reporting. The Staff Governance Committee (SGC) receives more detailed information and a summary of their discussions will be  |
|       | influencing factors of hybrid working, covid and long covid, and the impact of winter months. The Director of Workforce advised that work was underway to examine the new flexible work location  |
|       |   |
|       | The Board expressed concern at the increase in the sickness absence level, noting possible  |
|       | below the NHS Scotland target. The most common reason for absence is anxiety/stress/depression.   |
|       | <ul> <li>39 secondees.</li> <li>b) The turnover rate is 8% and the sickness absence rate has increased to 3.4% which is still</li> </ul>  |
|       | The Director of Workforce provided a report and highlighted the main workforce data headlines:<br>a) Headcount at the end of October 2023 was 581 comprised of 542 directly employed staff and  |
| 2.1.3 | Workforce Report  |
|       | Decision: The Board gained assurance of the financial performance and supported consideration of the return of funds to Scottish Government.  |
|       | like to extend our reach such as maternity services. It was noted that this is not possible as the underspend will be non-recurring.  |
|       | The discussion covered the possibility of using the underspend to invest in areas where we would  |
|       | December about returning funds to Scottish Government.  |
|       | <ul> <li>the year is expected to be an underspend of £0.7m.</li> <li>b) This underspend is outwith the tolerance level of 1% and therefore a decision will be made in</li> </ul>  |
|       | <ul> <li>31 October 2023 and provided the financial performance headlines:</li> <li>a) There is an underspend of £0.9m largely driven by lower pay costs. The high-level outturn for</li> </ul>   |
| 2.1.2 | <b>Financial Performance Report</b><br>The Director of Finance, Planning and Governance provided the financial performance report as at   |
|       | Decision: The Board gained assurance from the performance report.   |
|       | Committee. The main reason for declining new commissions is that they would be more appropriate for a different organisation to deliver.  |
|       | reasons for declining new commissions. It was advised that a methodology is being developed for selecting value for money assessments and will be provided to the Quality and Performance   |
|       | 1 project was completed.<br>The questions from the Board covered how value for money assessments are chosen and the   |
|       |   |

3/4

|             | b) A strategic risk on organisational change is under development.   |
|-------------|--|
|             | In the discussion it was a noted that a strategic risk in relation to property may materialise in the future and that it was now timely to hold a Board workshop to review the entirety of the strategic register.   |
|             | Decision: The Board gained assurance of the management of the strategic risks.<br>Action: Board workshop to review the strategic risk register to be arranged.   |
| 4.          | GOVERNANCE   |
| 4.1         | Code of Corporate Governance – Update to Standing Financial Instructions (SFIs)  |
|             | The Director of Finance, Planning and Governance provided proposed changes to the SFIs which<br>the Audit and Risk Committee had endorsed at its meeting in November.<br>Decision: The Board approved the new SFIs.<br>Action: New Code of Corporate Governance to be published. |
| 4.2         | Governance Committee Annual Reports 2022-23 Action Plan Update   |
|             | The Director of Workforce provided a paper setting out progress against the actions identified in the  |
|             | Committee annual reports for 2022-23.  |
|             | Decision: The Board gained assurance of progress of actions.<br>Action: Updates in future to be mapped to the strategic priorities.  |
| 4.3-<br>4.8 | Committee Key Points and Minutes   |
|             | Committee Chairs provided key points from the quarter 3 committee meetings where available and approved minutes from the quarter 2 meetings as follows:  |
|             | <ul> <li>Governance Committee Chairs: key points from the meeting on 17 October 2023</li> <li>Audit and Risk Committee: key points from the meeting on 29 November 2023; approved minutes from the meeting on 6 September 2023</li> </ul>  |
|             | <ul> <li>Quality and Performance Committee: key points from the meeting on 8 November 2023;<br/>approved minutes from the meeting on 23 August 2023</li> </ul>   |
|             | Scottish Health Council: meeting held on 30 November 2023; approved minutes from the meeting on 24 August 2023   |
|             | Staff Governance Committee: key points from the meeting on 1 November 2023; approved minutes from the meeting on 9 August 2023   |
|             | Succession Planning Committee: key points from the meeting on 10 October 2023; approved minutes from the meeting on 15 March 2023  |
|             | Decision: The Board noted the key points and minutes.  |
|             |  |
| 5.          | ANY OTHER BUSINESS   |

| Approved by:<br>Date: | Carole Wilkinson, Chair |  |  |  |  |
|-----------------------|-------------------------|--|--|--|--|
|                       |                         |  |  |  |  |

Next meeting:

27 March 2024, 10:30

4/4



## DRAFT ACTION POINT REGISTER

## Meeting:Healthcare Improvement Scotland Public Board MeetingDate:6 December 2023

| Minute<br>ref | Heading                                | Action point   | Timeline         | Lead officer   | Status   |
|---------------|--|--|------------------|--|--|
| 1.6           | Executive<br>Report                    |  |                  | Deputy Chief<br>Executive-Director<br>of Nursing and<br>System<br>Improvement              | Complete – covered at the Board seminar on 5 February 2024.                          |
|               |  | Provide briefing for relevant<br>Board Member on Scottish<br>Patient Safety Programme<br>paediatric and perinatal<br>programmes.     | Immediate        | Medical Director –<br>Director of Safety   | Complete – the relevant Board Member<br>has been briefed on the questions<br>raised. |
| 2.1.3         | Workforce<br>Report                    | Summary of discussions of the<br>Workforce Report by the Staff<br>Governance Committee to be<br>included in future Board<br>reports. | 27 March<br>2024 | Director of<br>Workforce   | Complete – included in March<br>Workforce Report to the Board.                       |
| 3.1           | Risk<br>Management:<br>strategic risks | Board workshop to review the strategic risk register to be arranged.   | 30 June<br>2024  | Director of Finance,<br>Planning &<br>Governance/Risk<br>Manager/<br>Governance<br>Manager | In progress – added to Board's<br>business planning schedule for August<br>2024.     |

| 4.1    | Code of<br>Corporate<br>Governance –<br>Update to<br>Standing<br>Financial<br>Instructions<br>(SFIs) | New Code of Corporate<br>Governance to be published.  | Immediate             | Governance<br>Manager                    | Complete – published on new<br>corporate website.   |
|--------|--|---|-----------------------|--|---|
| 4.2    | Governance<br>Committee<br>Annual<br>Reports 2022-<br>23 Action Plan<br>Update                       | Actions from annual reports<br>to be mapped to the strategic<br>priorities.                                       | 26 June<br>2024       | Lead Directors/<br>Governance<br>Manager | Ongoing – will be reflected in annual reports paper to June Board meeting.  |
| 27 Sej | ptember 2023   |   |                       | I  |   |
| 3.1    | Risk<br>Management:<br>strategic risks   | Executive Remuneration<br>Committee issues register to<br>be shared with the Board<br>once it has been refreshed. | 6<br>December<br>2023 | Director of<br>Workforce                 | Closed - in response to a<br>recommendation from the Internal<br>Audit report on the function of the<br>Executive Remuneration Committee,<br>the Committee's issues will be<br>transferred to the organisational risk<br>registers and will be visible to the<br>Board in this way. |



## CHAIR'S REPORT TO THE BOARD – MARCH 2024

## PURPOSE OF REPORT AND RECOMMENDATION

This report provides the Healthcare Improvement Scotland (HIS) Board with an update on key strategic and governance issues. The HIS Board is asked to:

- receive and note the content of the report.
- approve the Blueprint for Good Governance development plan at appendix 1 for submission to Scottish Government.

### NHS SCOTLAND BOARD CHAIRS

#### **Board Chairs Meetings**

Since my report to the December 2023 Board meeting, the Chairs have met as a group each month since. In January we examined finance and sustainability and in February we heard from Caroline Lamb, Chief Executive of NHS Scotland & Director General Health and Social Care. The February meeting also featured an update on community engagement in relation to healthcare planning from Suzanne Dawson, Chair of the Scottish Health Council, and Clare Morrison, HIS Director of Community Engagement and System Redesign.

The Chairs also met each month with the Cabinet Secretary for NHS Recovery, Health and Social Care. Our agendas covered deep dives on workforce and on finance and sustainability. NHS recovery and performance continues to be a standing item. Our February meeting gave us an opportunity to hear from the new Cabinet Secretary and we also discussed opportunities and challenges.

I also continue to engage with the Chairs through regular, informal meetings with the National Board Chairs and separate meetings with Regional Chairs.

#### Succession Planning for NHS Board Chairs

The second cohort of the Aspiring Chairs programme will commence in April 2024 and I'm delighted that HIS has again been assigned a participant. We also have one of our Non-executive Directors, Evelyn McPhail, taking part. The programme aims to support applicants to move from Non-executive Director positions into Board Chair positions. Along with our Governance Manager, we have held an early meeting with our host participant and started to create a programme of activities and mentoring to meet their development goals. I also continue to act as Chair of the Advisory Panel.

## STAKEHOLDER ENGAGEMENT

## Internal Engagement

I was delighted to be able to join in person and provide opening remarks for several directorate development sessions in March for Quality Assurance & Regulation, Evidence & Digital, and Finance, Planning, Governance & Communications.

The Chief Executive and I continue to share key developments about the organisation and its governance at the monthly all staff huddles. We also spoke at a special huddle on 15 January to discuss preparing for 2024. We continue to hold informal meetings with groups of staff who are new to the organisation and we presented at the latest corporate induction session on 25 January.

## External Engagement

The Chief Executive and I met with Jenni Minto MSP, Minister for Public Health and Women's Health on 18 January 2024 at the Scottish Parliament. The purpose of the meeting was to share further information about our work and our priorities referencing our focus on safety, supporting the system to improve and community engagement. In the context of the financial position, we discussed the need for HIS to consider where we maximise our impact and our role in encouraging engagement with communities by NHS Boards considering service changes. We also discussed the regulation of independent healthcare and the need for external assurance of maternal healthcare.

## GOVERNANCE

## **Blueprint for Good Governance Self-assessment**

The self-assessment is a national exercise being undertaken in every NHS Board. The HIS Board and Executive Team completed the self-assessment survey then held a facilitated session on 6 December 2023 to use the key themes from the survey to agree a development plan. The Board reviewed the detail of the plan at its Board seminar on 24 January 2024 and are now asked to approve the plan at appendix 1 for submission to Scottish Government by 1 April 2024. The Board may also wish to discuss a future reporting schedule for the plan to enable them to gain assurance of progress with actions.

## Cyber Resilience

I and several Non-executive Directors attended cyber resilience workshops in February for public sector board members. These complemented a cyber security discussion at our February Board seminar. Those of us who attended the workshops held a follow-up meeting to reflect on the key implications for HIS and how we might strengthen our governance of cyber resilience.

## **Non-executive Directors**

I held my annual appraisal with Caroline Lamb on 8 March 2024 and the end of year reviews for our Non-executive Board members are currently being scheduled. The reviews will include a refresh of their skills matrix which will support board recruitment

later in the year when a vacancy is created by the resignation of Gill Graham from 30 June 2024. This will also provide an opportunity to consider Committee membership.

Alongside the skills matrix, a programme of mandatory training has been finalised and shared with Non-executives for completion.

## **Board Development and Other Activity**

The Board development plan for 2024 will continue as a series of masterclasses. Some of these will support actions in the Blueprint for Good Governance development plan while others will provide development time on key areas of challenge for the organisation in the year ahead.

Alongside our own development activity, several of our Non-executive Directors are engaged in programmes with the NHS Education for Scotland board development team.

- Four Non-executives are involved with the mentoring programme, both as trained mentors and as mentees.
- The Chair, Vice Chair and one Non-executive are engaged in action learning sets.
- Our involvement with the Aspiring Chairs programme is detailed earlier in the report.

Board seminars were held in January and February 2024 and covered integrated planning, the Blueprint for Good Governance development plan, a masterclass about measurement, the Healthcare Staffing Programme and cyber security. A risk deep dive was held on sustainability in December 2023.

## **Carole Wilkinson**

Chair, Healthcare Improvement Scotland



## Appendix 1 Blueprint for Good Governance Development Plan

| Priority Area   | Blueprint<br>Function                                    | High Level Action  | Interdependency   | Lead   | Timeline             | Status | Intended Good<br>Governance<br>Outcome   |
|---|--|--|---|--|----------------------|--------|--|
| The Board make-up reflects the<br>diversity of the communities it<br>serves   | Enabler -<br>Diversity, Skills<br>and Experience         | Implement the actions in the Succession<br>Plan which is in development with the<br>oversight of the Succession Planning<br>Committee.<br>Refresh the Non-executive skills matrix.   | Scottish Government<br>Public Appointments<br>Team  | Succession<br>Planning<br>Committee  | 31/03/2025           |        | More diverse<br>Board  |
| Measure the Board's performance<br>by benchmarking results against<br>those of similar organisations  | The Delivery<br>Approach - The<br>Assurance<br>Framework | Identify a small number of performance<br>indicators of other public sector<br>organisations which could be<br>benchmarked in HIS and with potential<br>for linking to our Key Performance<br>Indicators.  | Performance data<br>from other public<br>sector organisations   | Scope for<br>Evidence/<br>Health Service<br>Researchers<br>support being<br>explored | 31/03/2025           |        | Assurance<br>information that<br>supports holding<br>to account                      |
| Encourage and facilitate innovation,<br>drive change and transform service<br>delivery to support a culture of<br>continuous improvement  | Function -<br>Setting the<br>Direction                   | Better define what we mean by<br>innovation in HIS; in particular consider<br>in the context of constrained financial<br>context and risk appetite.<br>Identify mechanisms to share and<br>celebrate innovations that have been<br>delivered.<br>Develop a board masterclass in health<br>and social care innovation, including<br>promoting and learning from how HIS is<br>innovating to deliver the strategy. | One Team  | Executive<br>Team/Senior<br>Leadership<br>Group                                      | 31/12/2024           |        | Board<br>supported to set<br>direciton and<br>inlfuence<br>organisational<br>culture |
| Implement a collaborative approach<br>to governance so that all parties<br>who have an influence in the<br>delivery of healthcare outcomes<br>(e.g., integration authorities, local<br>government, third sector, academia)<br>recognise, understand and respect<br>the needs of each other and work<br>together to integrate or align their<br>arrangements for the governance of<br>the delivery of healthcare services<br>and products within the healthcare<br>environment | Approach - The<br>Integrated<br>Governance<br>System     | Explore the role of the HIS Chair within<br>the NHS Board Chairs Group and the<br>National Board Chairs' meetings. Use<br>Care Inspectorate joint board meeting in<br>April 2024 as initial opportunity to reflect<br>on joint working with the aim of better<br>outcomes.   | HIS delivery partners<br>Scottish Government<br>/ national board<br>intiatives around<br>shared<br>planning/delivery,<br>collaborative<br>commissioning | HIS Chair  | Quarter 1<br>2024/25 |        | Governance<br>arrangements<br>aligned with key<br>external<br>stakeholders.          |



## **EXECUTIVE REPORT TO THE BOARD – MARCH 2024**

#### PURPOSE OF THE REPORT

This report from the Chief Executive and Directors is intended to provide the Healthcare Improvement Scotland (HIS) Board with information on key developments, including achievements, challenges, and external engagement. In line with HIS' <u>Strategy 2023-28</u> and specifically the 'One Team' approach, the structure of the report has been reviewed. Moving away from a Directorate specific approach, the content of the report is as follows:

| 1. REPORT FROM CHIEF EXECUTIVE                                  | 1  |
|---|----|
| 2. ACHIEVEMENTS   | 3  |
| 3. CHALLENGES & ISSUES  | 10 |
| 4. EXTERNAL DEVELOPMENTS INCLUDING STAKEHOLDER ENGAGEMEN<br>111 | Γ  |

In addition to keeping the Board up to date with organisational developments, the content is intended to provide information on our stakeholder engagement and how we are working with delivery partners – key aspects of our strategic approach.

#### RECOMMENDATION

The HIS Board is asked to note the content of this report.

## **1. REPORT FROM CHIEF EXECUTIVE**

#### **New HIS Sponsorship**

There has been a change in HIS's sponsorship arrangements by the Scottish Government (SG). Sponsorship will stay within the Directorate of the Chief Operating Officer, but move from the Quality and Improvement Division to the Health Sponsorship Division. The Quality and Improvement Division will continue to lead on key policy areas that involve HIS including safety and public involvement.

#### Professor Jason Leitch CBE

Professor Jason Leitch intimated his intention earlier this month to step down as National Clinical Director. The Chair and I have jointly written to Jason to express our appreciation for his support to HIS over many years, and his commitment to building a safer NHS.

## Joint Chair Delivering Drugs Mission – An Executive Leadership Learning Forum – 15/12/2023

1

I alongside the Public Health Scotland Chief Executive chaired this Executive Leadership Forum.

We came together alongside executive leaders working in drugs policy in Scotland to share and accelerate improvements in support of delivery of the Drugs Mission. In this session we shared actionable insights relating to the successes and challenges of work to reduce drug harms; and what we already know about system leadership to practically support delivery of the drugs mission. We also provided a space to explore together, as senior leaders, what further action is required at a system level to enable joined up care for vulnerable and stigmatised individuals.

In terms of next steps, we are reviewing feedback and recognise the pressures and challenges faced by leadership teams. We are working hard to ensure that future sessions will be focused on the priorities you identified as well as bringing together the right people in the most cost-effective way.

## Independent Review of Inspection, Scrutiny and Regulation of Social Care in Scotland (IRISR)

The Recommendation Report of the IRISR was published in September 2023, setting out 38 high level strategic recommendations for change. The Review built upon earlier reviews identifying the need for change across the social care and wider support landscape and considered what inspection, scrutiny and regulation should be carried out, and how, with a person centred approach. The Minister for Social Care, Mental Wellbeing and Sport has now accepted all the recommendations of the Review, highlighting two as a priority: recommendation 15, a review of the care service types and definitions; and recommendation 33, a review of the Health and Social Care Standards. We will be working with scrutiny partners and SG to consider the specific implications for HIS, particularly in relation to resources given the current financial climate, while recognising the scope for collaboration and maximising impact. Further information will be shared with the Board when available.

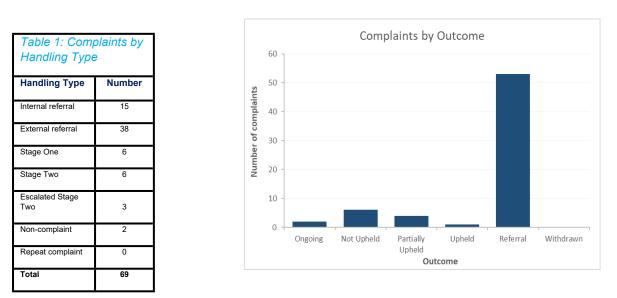
## Long Service Recognition Awards

These awards which were developed in Partnership aim to celebrate staff who have worked for HIS, or within the wider NHS and social care sectors before joining HIS, for a significant length of time. Many of our staff worked in other health and care organisations, before joining HIS, including HIS predecessor organisations. In many cases, it's this experience that made them the ideal candidates to join us. They may also then go on to return to another part of NHS Scotland or the social care sector, and this would make sure they do not miss out by undertaking part of their career at HIS. The commitment to working in health and social care has always been a vital contribution to the work of HIS and our aim is to acknowledge the person's whole contribution in our long service recognition awards. Staff receiving a long service award will be invited to attend a presentation as part a HIS Board meeting where they will receive their award.

## **Complaints Handling, Financial Year 2023/4**

Nursing Systems Improvement Team continue to review the HIS Complaints Handling Toolkit and processes. The corporate risk of complaints not being managed timeously, within standard timelines set by Scottish Public Service Ombudsman (SPSO) has been reviewed in line with continuous improvement changes and it is considered highly likely that this risk will significantly reduce with publication and embedding of updated processes by June 2024. For reporting and learning purposes, updated complaints management and complaints learning logs are being developed collaboratively with Data Measuring & Business Intelligence colleagues. The production of the learning log will assist with our aims to both continuously improve our management of complaints and ensure that learning gained from complaint investigation can be easily captured, reviewed for themes, and be shared internally, and externally as appropriate for improvement purposes.

To date 69 contacts have been made with the Complaints Handling Team, resulting in 54 contacts being managed out with the complaints management process and 15 complaints having a HIS investigating officer appointed and handled under SPSO stages One – escalated Two as per Table 1 below. The outcomes of these complaints are demonstrated in the graph.



The one complaint upheld in November 2023 relates to the provision of information in a timeous manner by the Death Certification Review Service. The four partially upheld complaints relate to:

- 2 complaints Independent Healthcare Team handling of complaint regarding independent healthcare provider
- 1 complaint Responding to Concerns processes and procedures
- 1 complaint Independent Healthcare Registration Fees

## 2. ACHIEVEMENTS

## A Safer NHS

## Publication of the Neonatal Mortality Review Report

The Minister for Public Health, Women's Health and Sport commissioned HIS to take forward a review in relation to an increase in neonatal mortality in Scotland in 2021/22 which breached Public Health Scotland (PHS) statistical control limits. To ensure appropriate expertise to carry out the review, Dr Helen Mactier, retired Consultant Neonatologist and Honorary Senior Research Fellow, was appointed as an independent review Chair, and an Expert Review Group was established. The review findings and recommendations were published in February 2024 in a report entitled Neonatal Mortality Review: Understanding factors which may have contributed to the national increase in neonatal mortality in Scotland during 2021/22 together with a Data Analysis Supporting Document.

The report sets out various factors which appear to have contributed to the increase, rather than one single identifiable cause. The review also found variation in the quality and detail of local perinatal mortality reviews and Significant Adverse Event Reviews. There are four recommendations in the report including the need for greater collaboration across NHS boards and national organisations in responding to early signals in the data and in ensuring that local reviews of neonatal deaths are carried out consistently, in a timely manner and are of appropriate quality. The final recommendation is for HIS to engage with SG, NHS boards and other relevant organisations to consider the review findings, agree actions necessary to implement the recommendations, together with any further actions necessary to improve the quality and safety of maternity and neonatal services, including sharing learning with relevant organisations across the UK.

#### National Hub

HIS, in collaboration with the Care Inspectorate, established a National Hub for Reviewing and Learning from the Deaths of Children and Young People (National Hub). Focusing on using evidence to deliver change, the National Hub aims to help reduce preventable deaths and harm to children and young people by:

- Ensuring that the death of every child in Scotland is subject to a review.
- Improving the experiences of, and engagement with, families and carers.
- Channeling learning from reviews across Scotland that could direct action to help reduce preventable deaths.

#### The first data overview report has been published,

https://www.healthcareimprovementscotland.scot/publications/national-hub-for-reviewingand-learning-from-the-deaths-of-children-and-young-people-data-overview-report-march-2024/ which summarises national child death data for Scotland from 1 April 2022 to 31 March 2023, supplemented by an overview of learning from child death reviews carried out by NHS boards and local authorities/Health and Social Care Partnerships (HSCPs) from the start of National Hub data collection on 1 October 2021 to 31 March 2023. The report concludes with a summary of key learning points and recommendations for NHS boards, HSCPs, local authorities and also details the future work of the Hub.

**Scottish Patient Safety Programme Mental Health** has begun its new phase of work with SG colleagues and three Health boards, to test a self-assessment tool in mental health adult secondary care. This tool will help boards gauge their performance against the national Core Mental Health Standards and identify areas for improvement. Scottish Patient Safety Programme mental health staff will then provide quality improvement support in the context of the HIS Quality Management System (QMS) approach. Once tested and implemented, this tool will be rolled out to support the standards work nationally, increasing the understanding of safety and quality of mental health services, its assurance, and opportunities for improvement.

**The HIS Healthcare Staffing Programme (HSP)** has launched the Generic Real Time Staffing resource on the TURAS platform to aid real time staffing decision making and risk management in line with the requirements of the Health and Care (Staffing) (Scotland) Act 2019. In addition to this they have also developed and published the enhanced level resources to support the Knowledge and Skills Framework that aligns to the legislation.

**Quality Assurance Framework / Excellence in Care (EiC):** A Once for Scotland approach for NHS Board peer led Quality of Care (QoC) Reviews and Care Assurance Visits has been developed and is ready for testing in collaboration with Scottish Acute Nurse Leaders, Heads of Midwifery, EiC Clinical Lead and Board Professional Leads. This guidance aligns with HIS's Quality Assurance Framework and the EiC Framework and creates a definition and standardised guidance for both QoC Reviews and Care Assurance Visits.

An evaluation of the EiC Programme has been completed and has been taken to the EiC Programme Board for ratification. The evaluation findings show that the EiC framework is being well used throughout boards and is being utilised to support local assurance and improvement projects. With respondents noting in particular the momentum of the programme over the last 12 months.

In January-February 2024, the Data, Measurement & Business Intelligence Team carried out the first round of a Delphi consensus study, to inform the development of HIS' core set of indicators. These indicators are designed to be used within HIS, for the purpose of learning and enquiring about the safety and quality of care. There was also a session on the core set of indicators at the Board seminar in January.

**Safe use of Medicines** The Area Drug and Therapeutics Committee Collaborative (ADTCC) programme held a third Sodium Valproate Learning System national network meeting on 14/2. The system supports acceleration of knowledge into action across NHS Scotland, in relation to the implementation of the Medicines and Healthcare Products Regulatory Agency Sodium Valproate Pregnancy Prevention Programme and the sharing of good practice. The most recent ADTCC Forum addressed a range of issues including Wegovy (obesity medicine) consensus building, regulation of private healthcare and the North of Scotland regional approach to HEPMA (hospital electronic prescribing and medicine administration) implementation.

**Safe Management of Controlled Drugs** The Controlled Drugs Team is required to facilitate a self-declaration and self-assessment audit for all Controlled Drugs Accountable Officers in Scotland, this is inclusive of NHS Boards and Independent Hospices & Hospitals. An audit was issued in January 2024, the first request made in this context for 10 years. There has been a good response, with 38 assessments returned. The controlled drugs team are analysing responses to the audit and will collate themes for improvement. The plan would be for audits to be issued on an annual basis; however, this is capacity dependent.

## More Effective and Appropriate Care

**Hospital at Home**: Improvement support has led to continual growth in older people/acute adult Hospital at Home services; resulting in 1,700 people accessing Hospital at Home as an alternative to time in hospital in January 2024. This is the equivalent of 495 beds at 80% occupancy, which is larger than general hospitals the size of University Hospital Wishaw in NHS Lanarkshire (455 beds). It directly contributes towards easing pressures on unscheduled care in hospitals. We are projecting a 51% growth in patients managed by hospital by the end of Q4, more than the 50% aim that was set at the start of the year.

**Focus on Frailty:** All six Focus on Frailty teams submitted progress and data reports in March 2024. Feedback indicates that integrated teams have placed a lot of value in taking time to understand their system and create the conditions for improvement. The frailty learning system membership is now at 1,253. November's webinar on early identification and assessment of frailty was attended by 447 people where 87% of respondents found the practice example extremely or very useful.

**Focus on Dementia:** The Dementia Scottish Intercollegiate Guidelines Network (SIGN) guidelines were published on 16 November 2023. A podcast was developed including a message from Safia Qureshi to all staff on her personal experience. A webinar took place to share the key recommendations from the guideline on 7 December 2023 with 351 delegates in attendance.

We are continuing to provide quality improvement, strategic planning, data and evaluation support to three post-diagnostic support (PDS) sites, Dundee, Edinburgh and Lanarkshire, to improve dementia PDS and care co-ordination. An evaluation of this work will take place in June 2024.

There are now 1700 members participating in our learning system, comprising of practitioners, managers and commissioners across hospital and community settings. We share learning from the programme with this network to enable timely spread of learning. Feedback from participants has been extremely positive in supporting shared learning.

#### NHS recovery and supporting a sustainable system

**The Primary Care Improvement Portfolio (PCIP):** Have onboarded four demonstrator sites to the new Primary Care Phased Investment Programme which will test full implementation of two key aspects of the General Medical Services Contract: pharmacotherapy and community treatment and care (CTAC) services.

Despite significant government investment over the last five years, there is variation in the availability and delivery of these services. Both elements of the contract are designed to provide safe, effective patient care, whilst reducing the growing demands on GPs. The PCIP team are supporting demonstrator sites to fully develop their individual plans which will be submitted to SG by the end of March 2024. The programme has also launched a national collaborative offer to GP practices across Scotland. Participating teams will be supported to focus on improving access, pharmacotherapy, CTAC services or a combination of these. As of 29 February 2024, 77 teams have applied to join the collaborative.

**The Scottish Health Technologies Group** is part of the UK wide Innovative Devices Access Pathway (IDAP), which is designed to accelerate the development of innovative medical devices that meet an unmet clinical need in the NHS and support their integration into the UK market. As part of the successful launch of the IDAP pilot – which runs to March 2025 – eight technologies have been selected to receive non-financial support towards the development of the product. Full details of the IDAP pilot can be found here.

**SIGN Guideline 169 Perinatal mental health conditions** was published in December. The guideline covers screening and treatment for women or birthing parents who are at risk of, or experiencing, a mental health condition during pregnancy or within the year following childbirth. The guideline was produced using methodology to adopt and adapt recommendations from other high quality guidelines. This method was used to make the best use of available resources. A guideline and an app were produced to allow easy access to the recommendations. A patient version of the app is also being developed.

## Cancer Care

**National Cancer Medicines Advisory Group (NCMAG)** Developed and issued the first horizon scanning report in NHS Scotland for off-label and off-patent cancer medicines to support territorial Boards, and a survey of the territorial boards confirmed the programme's impact in strengthening governance, supporting process efficiency and equity of access to cancer medicines across health boards.

**Systemic Anti-Cancer Therapy Governance & Improvement Programme:** Publication of the 'NHS Scotland Systemic Anti-Cancer Therapy (SACT) Services Review report' marks completion of CEL30 SACT Governance framework 2019-23 audit cycle and provides SG with

assurance of continued oversight of the safety and effectiveness of SACT Services across NHS Scotland. Recommendations are under review and follow-up.

#### Supporting The Voices And Rights Of People And Communities

**The Scottish Health Council** has approved an approach for the assurance of engagement for service changes which do not meet the threshold for major service change. We are now developing a package of materials that will support the health and care system in making changes at pace with meaningful engagement at the heart of change.

**Greater Glasgow & Clyde (GGC) GP Out of Hours service change** We have now completed assurance of the GGC GP out of house service change and provided feedback to GGC for consideration at their NHS Board meeting on 30 April 2024. The activity GGC has undertaken meets the requirements of *Planning with People*.

Human Rights Approach to Inspecting Healthcare Provision within Police Custody Centres The commencement of a rolling programme of inspection of healthcare provision within police custody centres by His Majesty's Inspectorate of Constabulary in Scotland and HIS identified that there was a lack of local and national training available to healthcare staff in Human Rights Protocols. Having relevant and current training in human rights is important to ensure that healthcare staff have a clear understanding of their obligation to treat all prisoners with respect and to prohibit torture and other forms of ill-treatment. We raised this issue with the UK Head of the National Prevention Mechanism and the National Police Care Network and subsequently the network arranged and facilitated three online training webinars, which were delivered in November/December 2023 to healthcare professionals working within a custody setting (police custody, prison, or detention centre). A total of 108 individuals attended. Formal evaluation of the webinars was extremely positive with 96% of attendees said they would recommend the webinars to others.

We have also recently published a framework to support our inspections of healthcare provision within police custody centres. Jessica Davidson MBE, Chair of the group that helped develop the framework, explains why police custody healthcare matters and what the inspections can help to achieve in a blog published on 19 February.

The Unpaid Carers Improvement Programme has been working to support the identification, involvement, and support of carers across Scotland's health and social care services. The team hosted an event "Involving Carers in Hospital Discharge - understanding your journey to improvement" on 6 March 2024. 11 health boards and 23 HSCPs were represented. Teams from local areas worked together to identify and agree where they would start with their improvement journey. Several participants told us "We would not have got to this point and come together and made this plan if you had not brought us together". This event supported improvements to the safety of care by helping to ensure safe discharge and avoiding readmission. We also published the 'Involving Carers in Hospital Discharge Change Package' to support local teams to deliver improvement activity to improve carer experience and efficiency of the discharge system and ensure NHS Boards meet requirements under the Carers (Scotland) Act. Sharing this tool will help support local areas with improving the way carers are identified, involved, and supported.

**Citizens' Panel 13** survey completed on the topics of NHS Scotland Climate Emergency & Sustainability Strategy and people's preferred methods of accessing care. The report is due to publish in Q1.

**What Matters To You** national networking event took place on 17 January 2024. 70 individuals from across Scotland participated. The purpose was to provide an opportunity for health and social care professionals to collaborate and share insights on best practice in

providing good person centred care. The first Jane Davies Award for Person Centred Practice was also presented. The winner was Penny McManus (Assistant Practitioner, Chronic obstructive pulmonary disease team, NHS Tayside).

The coalition of national organisations involved in the Care Experience Improvement Model (CEIM) Leader's programme (NHS Education for Scotland, Scottish Social Services Council, Care Inspectorate and HIS) approved a spread plan to start two new cohorts of CEIM Leaders from across health and social care during 2024. So far, this programme has supported 14 teams to apply the methodology which places the voices and rights of people and communities at the heart of improvements to the safety and quality of care.

## **Organising Ourselves To Deliver**

Final drafts of our **3 year plan and Annual Delivery Plan** were submitted to SG on 11 March. We are now working with SG on formal agreement on the programmes on work in the plan and details behind the savings targets. In addition, the Communications team have developed a package of internal communications setting out priorities for the year ahead.

As part of the **National Board Collaborative** work, HIS is leading on a workstream to identify areas for greater collaboration and potential duplication in the area of improvement support. To date workshops have taken place with NHS Education for Scotland, the Centre for Sustainable Delivery and PHS and early areas for further consideration identified. Other workstreams include sustainability, workforce and corporate services.

**The organisational change process** in Community Engagement is nearly complete. The plan is for the new structure to be implemented from 1 April and remaining vacancies will be submitted to the Vacancy Review Group for recruitment.

**Organisational Change Rapid Review** A review of the formal organisational change in Quality Assurance Directorate and Community Engagement and System Redesign directorates during financial year 23/24 has now concluded and a number of short and medium term recommendations are being taken forward to improve relationships, process and governance for future change.

**Staff Governance Associate** A recently established role is providing additional capacity in taking work forward that supports both the Director of Workforce and the Employee Director. This includes work on the Corporate Objectives, Accommodation matters and also supporting work on culture.

**Management Development** Thirteen internally facilitated sessions on coaching conversation skills were offered to managers preparing to have conversations with staff about fixed term contracts and redeployment options. These 45-minute sessions provided a safe and confidential space for managers to come together and build their confidence on coaching style questions, active listening and managing emotional reactions. Feedback from delegates indicated that was that the sessions were a useful opportunity to access peer support and a willingness to participate in further peer networks. This will be looked at as part of the HIS Campus development.

**The new Corporate Website** was successfully launched on 16 February, with priority and statutory content in place on day one. The team continue to work through bringing additional content onto the new site, alongside training for some team members on content design with Content Design London.

**Our media team** continued their work on the SIGN dementia guideline, with further stories on implementation with the BBC and media training provided for key representatives in the story.

Other media work included the Neonatal Review (BBC, STV, The Times, The Herald), Scottish Antimicrobial Prescribing Group safety in the use of old antibiotics and Scottish Medicines Consortium monthly new medicines decisions.

**Office Accommodation** Discussions continue with the landlords and lead tenants for our offices at Delta House and Gyle Square over the medium term. As an interim measure, there is an opportunity to relocate within Gyle Square, which is being considered, and the 6<sup>th</sup> floor at Delta House, which was previously mothballed, has been repurposed and reopened as meeting space.

**Once for Scotland** There was successful implementation of the latest tranche of Once for Scotland policies. The second suite of NHS Scotland workforce policies went live on 1 November 2023. This consisted of 11 Work life Balance Policies and several awareness sessions took place over November and December for staff. These sessions, which were delivered in partnership, were well received, and were well attended (approx. 290 attendees over the sessions).

**e-Rostering** implementation has been completed in line with project plan requirements. We have completed the initial deployment arrangements within the required timetable as part of the national implementation arrangements. There has been significant support from Information Governance colleagues to ensure that the required data protection impact assessment process for the supporting system was completed in time. Further work is now underway to ensure the practical and operational requirements for the organisation are captured in a set of guidance for e-Rostering within HIS and this will be completed on a partnership basis.

The **Cleaning contract** for Delta House was re-tendered and awarded to Perfect Clean.

**The Employee Assistance Programme** was renewed for another year, with Spectrum.Life now being actively promoted on a monthly basis via Communications team round-ups. c200 staff have created an account which gives access to counselling services, advice across a range of topics, including healthy living and wellbeing.

**Portable Appliance Testing** is on schedule to be complete by end of March 2024, when over 500 addresses will have been visited across the length and breadth of Scotland, including to some island communities.

**Interim Learning and Development Model** The new HIS Interim Learning and Development Model has been finalised and approved by the organisation. The new model articulates a test of change in relation to how we approach learning and development at HIS (including governance and funding arrangements). The test of change will run over the course of 2024, with learning and recommendations informing a refreshed Learning and Development Policy, for release in 2025.

**HIS Campus** Progress continues with the development of HIS Campus which will be formally launched on 22 April.

The first meeting of the HIS Campus Subject Matter Experts Group took place on 5 March to support the development of a range of contemporary, meaningful and innovative campaigns, opportunities, and resources which will inform the HIS Campus programme of learning, and the development of a digital platform.

**Data and Innovation** In order to build technical skills to help us explore how digital solutions can help improve quality, capacity and agility in our work, we are engaging with universities via DataLab and Interface in Scotland. We are initially planning a short Masters student project

to explore applications of Artificial Intelligence to support our research work – in line with similar work delivered by the National Institute for Health and Care Excellence in England, but will scope out additional opportunities in data and process automation.

## 3. CHALLENGES AND ISSUES

Although the **Integrated Plan for 24/25** has been submitted, engagement continues with SG sponsors and policy leads to ensure consistency of messaging and to manage expectations. We have already been contacted by policy teams regarding potential new commissions for 24/25. We are conveying the message that we need to maintain financial balance in line with our draft budget and that for any new work to be undertaken, we would expect SG to support discussions around funding and deprioritising other areas of work.

There are significant concerns that the current financial pressures across health and care will result in a high volume of **service change** and a need for decisions to be made quickly. This may impact on boards' and HSCPs' ability to undertake engagement at the standard set in *Planning with People* which is a concern for HIS's statutory duty to support, ensure and monitor engagement on service change.

**National Cancer Medicines Advisory Group (NCMAG)** Various issues are causing uncertainty about the place of NCMAG advice in some territorial boards. The national Directors of Pharmacy group have not had a representative at NCMAG meetings since September 2023, citing this as a reason. We are working with SG and others to resolve these issues.

## **Workforce**

**A rapid review** was conducted in relation to the formal organisational change which took place across the Quality Assurance and the Community Engagement directorates. Individual interviews and workshops had taken place with input from both directorates and a report was published in January 2024 with the findings. It has been agreed that a short life working group will be formed to identify the actions required to implement the recommendations of the report and ensured that these are delivered with regular reports to the Partnership Forum.

Work has continued to review our approach to our staffing model including changes in the way that we manage fixed term posts across the organisation. All staff who have been in fixed term contracts and have more than two years' continuous service have been issued with a letter to confirm that they have permanent contractual status with HIS. Work is continuing with directorates in relation to whether those staff will be retained within the current programme of work or whether, due to funding arrangements they may need to be assigned to a suitable alternative role within HIS in line with their skills, experience and current job description. This work has been carried out and agreed in partnership and further work and discussion is ongoing to agree what the One Team approach will look like that will enable a more comprehensive scope to ensure more collaborative and flexible ways of working across HIS.

**Reduction in working week** On 1 March 2024, the Cabinet Secretary for NHS Recovery, Health and Social Care confirmed a series of measures, designed to modernise the NHS Scotland Agenda for Change (AfC) system and ensure that we are a leader in family friendly and flexible working practices, with implementation from 1 April 2024. These measures include rolling out a consistent approach across NHSS to Protected Learning Time, a national process for undertaking reviews of Band 5 nursing roles and the first 30-minute reduction in the working week for all AfC staff to a 37-hour week from 1 April 2024. NHS Boards are awaiting further guidance in relation to the implementation and planned next steps for each of these which also includes a national group of system experts working towards the necessary system developments for implementing a 37-hour working week.

**Primary Care Improvement Portfolio (PCIP)** To date, PCIP have been unable to recruit to 16 positions to support the delivery of the PCIP due to the organisational situation regarding fixed term contract staff. Overall, the portfolio is operating at approximately two-thirds of planned staff capacity.

**Focus on Dementia and Focus on Frailty** Reductions in funding to HIS have resulted in being unable to extend our clinical and professional lead roles. The programmes will rely on existing Geriatrician support until the new clinical model for HIS is established and arrangements can be made around professional social work leadership for the organisation.

**Staffing changes and vacant posts** linked to organisational change, combined with sickness absence, have impacted resource and capacity across the Quality Assurance and Regulation Directorate, particularly within our review work programmes. There are also several competing demands on resources within the Independent Healthcare Team. Adjustments have been made to work plans where possible, available staffing resource has been flexed across work programmes and we have sought to prioritise key deliverables, particularly the Neonatal Mortality Review report and National Hub data report. However, assurance programmes will continue to be stretched until the current staffing issues are addressed and we are continuing to review and adjust scrutiny plans accordingly.

**There are delivery risks to the Mental Health and Drug & Alcohol** commitments in the Annual Delivery Plan with limited numbers of staff confirmed to deliver the Mental Health Protocol (previously announced by ministerial launch) and limited ability to embed and spread reform work evidence in Early Intervention in Psychosis (EIP) and the Personality Disorder Improvement Programme.

## 4. EXTERNAL DEVELOPMENTS INCLUDING STAKEHOLDER ENGAGEMENT

## Scottish Government

**Mental Health and Substance Use** The Minister for Social Care, Mental Wellbeing and Sport, Maree Todd MSP and the Minister for Drugs and Alcohol Policy, Christina McKelvie MSP provided pre-recorded input to the formal launch of the Mental Health and Substance Use Protocol Programme on 18 March 2024. They endorsed the support to be provided by HIS to enable local areas to develop protocols setting out how mental health and substance use services will work together. They also thanked key stakeholders within HSCPs, NHS boards and the third sector for their efforts to date and demonstrating the continued importance of this agenda to SG.

**The Director of Evidence** has been asked to join the NHS Inform Review project board. The group is looking at the impact of the service and develop the service to become the digital

front door to Health and Social Care in Scotland. Good opportunity to strengthen links to our work.

## UK wide

**Excellence in Care** By the time of the HIS Board Meeting, the Excellence in Care team will have held a stakeholder event raising the profile of the Leading Excellence in Care Education and Development Framework, with approximately 200 delegates coming together to showcase and celebrate the work of Nursing Midwifery & Allied Health Professional Leaders as the key influencers in providing assurance of high quality, safe and effective care.

**Hospital at Home** HIS staff leading the Hospital at Home programme presented at UK Hospital at Home Society conference in March. This showcased the progress made in Scotland to spread older people/acute adult Hospital at Home service. It highlighted the value a national improvement body containing evidence, data and quality improvement support had on driving change at a national level, something missing from other nations in the UK.

**Regulation and Quality Improvement Authority (RQIA) Round Table** The RQIA is the independent body responsible for monitoring and inspecting the availability and quality of health and social care services in Northern Ireland. The Director of Quality Assurance and Regulation attended an RQIA Roundtable event in Belfast on 9 November 2023-Speak Up: Regulation in an 'Open' Health and Social Care System'. The event brought together senior leaders from across the health and social care landscape including professional regulators, commissioners of services, professional bodies, service providers and systems regulation from across the UK and Ireland to discuss the importance of speaking up to protect patient safety and improve service quality.

**Contributed to research being carried out by Northumbria University**, titled 'Capabilities for Complexity: Research on the Human Learning Systems approach.' Our contribution will highlight how HIS has developed the capabilities needed to manage complexity and to build our understanding of a Scottish approach to change, which enables voices of people and communities to be at the heart of improvements to safety and quality of care.

**Members of the Standards & Indicators team** travelled to Orkney and Western Isles to meet with stakeholders to capture feedback on standards relating to ageing and frailty, gender identity, sexual assault and rape and Bairns' Hoose. Sessions were held with staff from NHS, care sector, 3<sup>rd</sup> sector and people with living/lived experience.

**Scottish Medicines Consortium's (SMC)** programme of increased engagement with stakeholders continues. The SMC Chief Pharmaceutical Adviser and SMC Chair have begun a series of roadshows to update health board Area Drug and Therapeutics Committees (ADTCs) on the work of the Committee, providing an opportunity to strengthen relationships. SMC continues to work at full capacity and make progress in reducing the number of deferred submissions with approximately 9 each month since October. As of the end of February 2024, SMC is scheduling assessments up until May 2024.

**Safe and effective use of controlled drugs** There has been ongoing work with SG, the Controlled Drugs Accountable Officer (CDAO) Executive, the CDAO working Group, Care Quality Commission Home Office and Department of Health and Social Care to review and update the regulations and guidance issued since 2005 relating to the safe and effective use of controlled drugs. Working with these stakeholders the HIS Controlled Drugs team will clarify and strengthen the regulations and guidance to reinforce HIS statutory functions and regulatory role.

#### **NHSScotland**

**The Associate Director for Improvement and Safety** was asked to participate within NHS GGC International Advisory Group to support the development of their new quality approach and strategy. Through this work NHS GGC highlighted the need to consider the conditions that will underpin the implementation of their new strategy and sought to work with HIS in relation to the development and testing of the organisational level evaluation that aligns to Quality Management.

HIS Associate Director for Improvement and Safety and the QMS Portfolio have been working with colleagues in NHS GGC to develop and refine a new self-evaluation matrix/tool and test the tool to inform and support the implementation of NHS GGC Quality Strategy.

**NHS GGC** stakeholder engagement highlights increasing interest and enthusiasm relating to QMS. Testing a QMS self-evaluation matrix across the NHS GGC integrated system will support invaluable learning about content, application, and subsequent action planning. This will support plans to encourage and enable wider use of the tool across the whole system.

#### Seeking stakeholder views and feedback

Gathering views on palliative care services from 5 groups (remote/rural/islands, young people, older people, carers, users of specialist services) 42 people interviewed.

13<sup>th</sup> survey of the Citizens' Panel completed in February 2024. Respondents gave feedback on NHS Scotland Climate Emergency & Sustainability Strategy and people's preferred methods of accessing health and care services. Response rate was 57% (589 responses).

Attended two of the Barlinnie Prison recovery cafe sessions to discuss pathways to recovery after liberation and identify issues. 20 attendees including lived and living experience and workforce.

Engaged with people to inform three Gathering Views projects on Palliative Care (due to report in May 2024), Implanted Medical Devices (due to report in April 2024) and the National Care Service Charter of Rights and Responsibilities (due to report in April 2024).

Engaged with 32 individuals including both those with lived and living experience and those who deliver care within drug and alcohol services across Glasgow, Dundee and Argyll & Bute to sense-check their views and help us co-design the Medication Assisted Treatment improvement programme.

#### Webinars

Human Learning Systems project workshop with the Senior Nursing Team in Children's Hospices Across Scotland.

South Lanarkshire Self-assessment event to develop baseline of understanding of pathway to rehab. 40 attendees across health, social care, and those with lived experience

Focus on Frailty and Focus on Dementia: The next Frailty and Dementia Advisory Group huddle is scheduled for the 9 April 2024. The quarterly PDS leads network meeting takes place on 13 March 2024, with a spotlight on dementia and housing, and an in-person workshop with the three PDS Improvement sites takes place on 19 March 2024. Focus on Frailty site visits are underway during March and April 2024.

Focus on Frailty Learning Session three will take place on 8 May 2024 with participating teams.

SMC has held a further two workshops for patient groups and public involvement representatives over Q3 and Q4, to increase awareness of and understanding around key SMC processes. Topics have included how decisions made by the SMC affect access to medicines and 'what happens when the SMC says no to a medicine' and cross-directorate presentations to increase awareness of the wider work of the Evidence directorate. During 2023 there have been a total of 78 patient group submissions and over 200 patient groups actively engaged with one of the highest levels of involvement in recent years.

Delivered workshops to Strategic Planning teams within NHS Lothian, Dumfries & Galloway HSCP, and Clackmannan and Stirling HSCP as part of prototyping our Strategic Planning National Skills Framework. Feedback from stakeholders has been positive in

how it is supporting and building capacity and capability for long-term planning. NHS Lothian's Director of Strategic Planning fed back their full team found it helpful, and it is a "splendid piece of work that we can all use and support."

#### Workshops

Engaging with LGBT+ Communities – speakers from HIS and Equality Network shared good practice and discussed the importance of an intersectional approach to engagement with marginalised communities. 14 February 2024, 129 attendees

Medically Assisted Treatment Learning System - Webinar 6: System Response to Drug Trends: Insights and Reflections 23 January 2024 94 attendees/ 70 views online

Mental Health - EIP Webinar - What will EIP look like in 10 years? 31 January 2024 111 attendees

National Short Breaks Event - Co-planned event with NHS Education for Scotland (NES) and Shared Care Scotland, opportunity for discussion and networking to help influence and inspire the provision of short breaks for unpaid carers. 29 February 2024

Mental Health - Clinical Network Learning Event: Pharmacy's Role in Supporting Co-occurring Conditions 28 February 2024

The HIS Healthcare Staffing Programme: Hosted a webinar in February detailing board requirements for real time staffing with 500 participants attending the session. Hosted a hub event 12 March 2024 to discuss the Boards' readiness for implementation of the Act with 120 delegates. Hosted training sessions with NES Technology Services over first two weeks in March to provide educational support for the launch of the Generic Real Time Staffing Resource.

The Standards team held a very well attended workshop on 28 February on the proposed national healthcare standards which include elements of clinical care and governance, involving people, patient safety and learning.



## **Healthcare Improvement Scotland**

| Meeting:                             | Board Meeting - Public                                       |
|--------------------------------------|--|
| Meeting date:                        | 27 March 2024  |
| Title:                               | HIS Quality Assurance and Regulation Plan                    |
| Agenda item:                         | 2.1.1  |
| Responsible Executive/Non-Executive: | Lynsey Cleland, Director of Quality Assurance and Regulation |
| Purpose of paper:                    | Awareness  |

## 1. Situation

The purpose of this paper is to provide the Board with an overview of the Quality Assurance and Regulation Plan for 2024-25. This plan details the planned inspection, regulation and review activity that the Quality Assurance and Regulation Directorate (QAD) will deliver in 2024-25.

## 2. Background

Healthcare Improvement Scotland (HIS) provides independent scrutiny and assurance of the quality and safety of healthcare in Scotland. We do this through the inspection of NHS hospitals and services; the regulation of independent healthcare; and focused reviews of healthcare services. We have developed a Quality Assurance System that sets out the core guiding principles, standard operating processes and quality assurance framework which underpin all our work. Our assurance functions aim to support providers to improve the quality of care for the people of Scotland and we work with a range of statutory bodies including the Care Inspectorate, His Majesty's Inspectorate of Prisons for Scotland and NHS Education for Scotland.

Each year QAD develops a Quality Assurance and Regulation Plan which is a subset of the HIS strategy and operational plan. The Quality Assurance and Regulation Plan describes the range of inspection, regulation and reviews we will be undertaking, including those led by HIS and those where we work in partnership with other scrutiny bodies. The plan is published on the HIS website and updated quarterly, or whenever changes to the plan are required (for example, if we undertake a new commission).

In addition to our established quality assurance and regulation programmes, QAD frequently receives Ministerial commissions to undertake targeted scrutiny and assurance activity in response to new or emerging concerns. These commissions are usually high-profile requests, often made at short notice, which require the directorate to rapidly redeploy resource and reprioritise existing work programmes.

Following the conclusion of an organisational change process within QAD, a programme of work is ongoing to implement the new directorate structure and ways of working. These changes are designed to ensure HIS continues to deliver robust and effective quality assurance that reflects the changing health and social care landscape and fully aligns to the organisation's corporate aims and objectives. The changes will support us to be more flexible, adaptable and impactful in how we prioritise our work and also take account of the challenging financial context in which we are operating in.

## 3. Assessment

HIS' inspection, regulation and review activities are key components of our strategic priorities in relation to the safety and quality of care. Demands on all assurance programmes have increased in response to increased pressures in the system and our annual delivery plan for 2024-2025 details our intention to further invest in assurance resource in response to these system pressures and the associated quality challenges.

QAD is currently carrying several vacant Inspector and Reviewer posts following the directorate's organisational change process. The priority for investment in assurance resources will be recruitment to these posts to ensure HIS continues to meet existing statutory inspection functions in assuring safety and quality of healthcare across hospital, justice and integrated care settings, as well as stabilise resource for established review programmes (including Adverse Events and Responding to Concerns).

**Appendix 1** sets out our planned quality assurance and regulation activity for 2024-25. Deliverables across all established inspection, regulation and review programmes have been adjusted to reflect current available resource and capacity. This plan will be continually reviewed throughout the year and could be subject to change in light of other assurance imperatives that may emerge during the year. For example, any new Ministerial requests for *ad-hoc* reviews cannot be delivered within current resource and new assurance imperatives will require us to consider what existing programmes of work need to be reduced or reprioritised.

As with previous years, it is anticipated we will need to continue to finely balance the important role that all our quality assurance and regulation programmes play in assuring safe systems of care, with the ongoing challenges facing the health and social care system. We will need to be prepared to adapt what and how we assure in response to changing risk profiles and service pressures to continue to provide proportionate, risk-based assurance for patients and the public.

We will continue to take an intelligence led and risk-based approach to all our work and target our resources effectively. We will also continue to co-ordinate our activities and work with partner agencies to avoid a disproportionate scrutiny burden or duplication of activity.

Some of our planned work is subject to confirmation of funding and ongoing discussion with Scottish Government and other partner agencies. Where this is the case it has been highlighted in the plan.

## Assessment considerations

| Assessment considerations  |   |  |  |  |
|--|---|--|--|--|
| Quality/ Care  | All our quality assurance and regulation programmes are<br>focused on improving the safety and quality of care for people<br>in Scotland and the attached plan details how we intend to<br>deliver our statutory functions and assurance priorities during<br>2024-25 in the context of HIS's overall priorities.   |  |  |  |
| Resource<br>Implications   | The Quality Assurance and Regulation Plan is underpinned by<br>a robust financial plan to enable us to deliver our work.<br>The planned activity for 2024-25 will be delivered within core<br>budget and agreed allocations and takes into account the<br>organisation's required savings targets. The directorate is<br>carrying several Inspector and Reviewer vacancies which<br>impacts our capacity and programme plans have been adapted<br>to reflect current available resource. Any additional external<br>assurance asks during the financial year will require appropriate<br>additional resources, or review and revision of existing plans.<br>Delivering the Quality Assurance and Regulation Plan is             |  |  |  |
|  | achieved through planning and flexing our staffing to respond to<br>our assurance priorities. Capacity planning enables us to<br>identify staffing requirements for each programme, taking<br>account of the skills, experience and knowledge required to<br>deliver our work programmes.   |  |  |  |
| Risk Management  | Each programme identifies and manages any operational risks<br>to programme delivery. Where a new commission is received,<br>the risk and impact of undertaking the commission is assessed,<br>and mitigations put in place where required.<br>Strategic <b>risk 1160</b> details the risk if inspections or other<br>assurance activity fails to identify significant risks to the safety<br>and quality of care and strategic <b>risk 1159</b> details the financial,<br>clinical, policy and operational risks that could impact the<br>organisation's ability to effectively regulate independent<br>healthcare services.<br>All risks continue to be monitored and managed through<br>established governance arrangements. |  |  |  |
| Clinical and Care<br>Governance (CCG)                            | All quality assurance and regulation programmes use the HIS<br>Clinical and Care Governance Framework to consider specific<br>CCG factors for individual programmes of work and ensure<br>assurance interventions support the delivery of safe, effective,<br>and person-centred health and social care services to improve<br>outcomes for the people of Scotland.   |  |  |  |
| Equality and<br>Diversity, including<br>health inequalities      | Each programme undertakes the required Equality Impact<br>Assessments, and considers any programme specific<br>requirements in relation to the Public Sector Equality Duty, the<br>Fairer Scotland Duty and the Board's Equalities Outcomes.  |  |  |  |
| Communication,<br>involvement,<br>engagement and<br>consultation | Communication and engagement with a range of stakeholders<br>including Scottish Government, other scrutiny bodies, service<br>providers and service users takes place at both a strategic and<br>operational level across our range of scrutiny and assurance<br>programmes.  |  |  |  |

| Where QAD works with partner organisations to deliver our work we take account of this when developing the Quality Assurance and Regulations Plan. |
|--|
| The plan will be published on our website and shared with relevant stakeholders.   |

## 4 Recommendation

The Board is asked to note Healthcare Improvement Scotland's planned activity for 2024-25 detailed in Appendix 1.

## 5 Appendices and links to additional information

The following appendices are included with this report:

• Appendix 1, HIS Quality Assurance and Regulation Plan 2024-25



Appendix 1

## Healthcare Improvement Scotland Quality Assurance and Regulation Plan 2024-2025

Our quality assurance and regulation activity is split into three categories: inspection, regulation, and review (including ad hoc investigations or reviews). We undertake these activities in a planned and proactive manner to provide public assurance on safety and guality of care and highlight areas of good practice and opportunities for learning to support ongoing improvements across the whole of Scotland.

Our plans for each programme from April 2024 to March 2025 are outlined below. This plan is continually reviewed and may be subject to change in response to emergent external scrutiny priorities and changing resource considerations.

An indication of the planned number of inspections and other key assurance activities are detailed below where available, however the number of planned inspections may change during the year. There are several reasons for this, including the complexity of inspections, follow-up activity that may be required in response to inspection findings, and new requests for external quality assurance in response to emergent concerns which may require the rapid redeployment of resource and reprioritisation of existing work programmes.

## Inspection

## **NHS** Inspections

Our NHS Inspections currently focus on three areas - hospital inspections, mental health inspections and the inspection of healthcare within justice.

Over the coming year we will continue our safe delivery of care methodology for inspections of NHS hospitals. We will also continue to work in collaboration with partner agencies to inspect healthcare services within prisons and police custody.

Discussions are ongoing with Scottish Government regarding the future funding and scope of our inspections of mental health in-patients units as part of an organisation wide package of assurance, standards implementation and service reform support for mental health services. The current programme of Infection Prevention and Control inspections of mental health patient units will be paused from 1 April 2024 until the future funding and scope of mental health assurance work is agreed.

During 2024-25 we also plan to develop a new programme of inspection of perinatal (maternity and neonatal) NHS services as part of a programme of assurance, standards development, and improvement support.

All our NHS Inspections will take account of and respond to the pressures being experienced across NHS Scotland that may impact on the safe delivery of care, reporting this impact on patient care through inspection reports.

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Date: 12 March 2024

Review Date:

Produced by: QAD

| Programme   | Programme Aim   | Scrutiny body/<br>bodies involved   | Inspection activity   |
|---|---|---|---|
| Hospital inspections                                  | To provide assurance<br>of the safe delivery of<br>care in NHS hospitals<br>through targeted<br>inspection activity that<br>is reflective of and<br>responsive to the<br>evolving context of<br>service delivery.                                       | Healthcare<br>Improvement<br>Scotland   | Our single and multi-site<br>inspections will continue<br>to be risk-based and<br>proportionate. It is<br>intended a minimum of<br>12 hospital inspections<br>will be carried out within<br>NHS board areas<br>between April 2024 and<br>March 2025.<br>Inspections reports and<br>associated improvement<br>action plans will be<br>published on our<br>website. Locations of<br>inspections are not<br>available as these are<br>unannounced. |
| Mental health adult<br>in-patient unit<br>inspections | To contribute to the<br>safety and wellbeing of<br>patients and service<br>users within mental<br>health services through<br>targeted inspection<br>activity that is reflective<br>of and responsive to<br>the evolving context of<br>service delivery. | Healthcare<br>Improvement<br>Scotland   | Inspection activity in<br>2024-2025 will be<br>subject to confirmation<br>from Scottish<br>Government on the<br>future funding and scope<br>of this inspection<br>programme.  |
| Inspection of acute<br>perinatal services             | To provide assurance<br>of the safe delivery of<br>perinatal services in<br>NHS hospitals through<br>targeted inspection<br>activity that is reflective<br>of and responsive to<br>the evolving context of<br>service delivery.                         | Healthcare<br>Improvement<br>Scotland   | The inspection<br>programme will be<br>developed during 2024-<br>25 by adapting and<br>extending the existing<br>safe delivery of care<br>inspection methodology<br>for NHS Hospitals.  |
| Joint inspection of prisoner healthcare               | Healthcare<br>Improvement Scotland<br>works with His<br>Majesty's Inspectorate<br>of Prisons for Scotland<br>(HMIPS) to provide<br>expertise to the<br>inspection of healthcare<br>in prisons in Scotland.  | His Majesty's<br>Inspectorate of<br>Prisons for<br>Scotland (lead<br>agency) and<br>Healthcare<br>Improvement<br>Scotland | Four inspections planned<br>during 2024-2025,<br>together with several<br>follow up inspections.  |

Version: 0.1

Date: 12 March 2024

Review Date:

| Programme  | Programme Aim   | Scrutiny body/<br>bodies involved   | Inspection activity   |
|--|---|---|---|
| Joint inspection of<br>police custody<br>centres | Healthcare<br>Improvement Scotland<br>works with His<br>Majesty's Inspectorate<br>of Constabulary for<br>Scotland (HMICS) to<br>provide expertise to the<br>inspection of healthcare<br>in police custody<br>centres in Scotland. | His Majesty's<br>Inspectorate of<br>Constabulary in<br>Scotland (lead<br>agency) and<br>Healthcare<br>Improvement<br>Scotland | Subject to confirmation<br>of funding, it is intended<br>that HIS will carry out<br>three inspections with<br>HMICS in 2024-2025. |

## **Multi-agency Inspections**

Our multi-agency inspection programmes focus on three areas - joint inspection of adult support and protection, joint inspection of adult services and joint inspection of services for children and young people.

Phase 2 of the adult support and protection programme has been designed with a clear improvement focus. It comprises four complementary workstreams including: inspection activity; the development of a quality improvement framework which will be available for use by the sector to support multi-agency self-evaluation; progress review activity with partnerships found to have significant areas for improvement during phase 1 and focused work related to early intervention and trauma informed practice.

The joint strategic inspections of services for adults, and for children and young people, will continue with the same respective methodologies as during 2023-2024. In 2024-2025 joint inspections of adult services will focus on adults living with mental illness and their unpaid carers.

Programmes will be kept under regular review for any impacts of the reduced financial envelope and any new commissions on our ability to deliver planned work with the resources available to HIS and our partner agencies.

| Programme  | Programme Aim   | Scrutiny body/<br>bodies involved   | Inspection activity   |
|--|---|---|---|
| Joint inspection of<br>adult support and<br>protection (phase 2) | This work seeks<br>assurance that adults at<br>risk of harm in Scotland<br>are supported and<br>protected by existing<br>national and local adult<br>support and protection<br>arrangements and<br>supports adult<br>protection partnerships<br>to improve. | Care Inspectorate<br>(lead agency),<br>Healthcare<br>Improvement<br>Scotland and His<br>Majesty's<br>Inspectorate of<br>Constabulary in<br>Scotland | Completion of two joint<br>inspections in quarter 1<br>of 2024-2025 (this<br>completes the six<br>planned inspections of<br>partnerships last<br>inspected in 2017).<br>Methodology finalisation<br>(by spring 2025) and<br>commencement of the |

File Name: 20240312 HIS Quality Assurance and Regulation Plan

Version: 0.1

Date: 12 March 2024

Produced by: QAD

Review Date:

| Programme  | Programme Aim  | Scrutiny body/<br>bodies involved   | Inspection activity   |
|--|--|---|---|
|  |  |   | programme of progress<br>reviews and the early<br>intervention and<br>prevention focused work<br>late summer 2025 (work<br>will continue into 2025-<br>2026).   |
| Joint inspection of<br>adult services<br>(integration and<br>outcomes) | Healthcare<br>Improvement Scotland<br>has a statutory<br>responsibility to<br>undertake joint<br>inspections of services<br>for adults with the Care<br>Inspectorate.  | Healthcare<br>Improvement<br>Scotland and Care<br>Inspectorate  | The intention is to<br>complete up to three joint<br>inspections of health and<br>social care partnerships<br>during 2024-2025. These<br>joint inspections will<br>focus on the<br>effectiveness of<br>Partnership working in<br>creating seamless<br>services that deliver<br>good health and<br>wellbeing outcomes for<br>people and their unpaid<br>carers, through the lens<br>of different service user<br>groups. |
| Joint inspection of<br>services for children<br>and young people       | The inspection<br>programme takes<br>account of the<br>experiences and<br>outcomes of children<br>and young people in<br>need of care and<br>protection by looking at<br>the services provided<br>for them by community<br>planning partnerships in<br>each of Scotland's 32<br>local authorities. | Care Inspectorate<br>(lead agency),<br>Healthcare<br>Improvement<br>Scotland, His<br>Majesty's<br>Inspectorate of<br>Constabulary in<br>Scotland, and<br>Education<br>Scotland. | The intention is to<br>complete a minimum of<br>three routine joint<br>inspections of community<br>planning partnership<br>areas during 2024-2025<br>plus one thematic<br>inspection focusing on<br>the experiences of young<br>people leaving care in<br>Scotland.   |

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### Regulation

Our regulation programmes focus on delivery of all elements of our regulatory responsibilities for both independent healthcare (IHC) and Ionising Radiation (Medical Exposure) Regulations (IRMER). This includes proactive inspections, responding to notifications of incidents and enforcement activity for both programmes of work, and registration of IHC services and investigations of complaints about these registered services.

| Programme  | Programme Aim   | Scrutiny body/<br>bodies involved     | Inspection activity   |
|--|---|---------------------------------------|---|
| Ionising Radiation<br>(Medical Exposure)<br>Regulations<br>(IRMER) | Through inspections<br>and the notifications<br>process, the aim of<br>this work is to provide<br>public assurance of<br>the safe use of<br>ionising radiation for<br>medical exposure.   | Healthcare<br>Improvement<br>Scotland | An inspection plan is in<br>place to carry out at least 10<br>inspections. Routine<br>inspections are announced.<br>In addition, we will respond<br>to all notifications<br>(approximately 130 per<br>year) and take forward<br>recommendations from the<br>Integrated Regulatory<br>Review Service mission.  |
|  | <ul> <li>Healthcare</li> <li>Improvement Scotland</li> <li>is the regulator of</li> <li>registered</li> <li>independent</li> <li>healthcare (IHC)</li> <li>services in Scotland.</li> </ul> Our regulatory functions include: <ul> <li>registering IHC</li> <li>services</li> <li>proactive</li> <li>inspections of</li> <li>registered services</li> </ul> investigating <ul> <li>complaints about</li> <li>registered IHC</li> <li>services</li> </ul> responding to <ul> <li>notifications from</li> <li>IHC registered</li> <li>services</li> </ul> taking enforcement <ul> <li>action of registered</li> <li>IHC services</li> <li>taking enforcement</li> <li>action of registered</li> <li>IHC services</li> <li>where necessary,</li> <li>and</li> <li>continuing with</li> <li>development work</li> </ul> | Healthcare<br>Improvement<br>Scotland | <ul> <li>The planned number of inspections id IHC services for 2024/25 is 158.</li> <li>The number of planned inspections may change throughout the year for a range of reasons including:</li> <li>high priority reactive activity that requires resource to be diverted from planned inspections</li> <li>cancelled registration of a service</li> <li>follow-up inspections in response to initial inspection findings.</li> </ul> |

Version: 0.1

Date: 12 March 2024

| Programme | Programme Aim   | Scrutiny body/<br>bodies involved | Inspection activity |
|-----------|---|-----------------------------------|---------------------|
|           | to support the<br>regulation of<br>independent<br>healthcare. |                                   |                     |

### Review (including ad hoc investigations or reviews)

Our bespoke review programmes contribute to three key themes:

# Working collaboratively to review and respond to concerns about the quality and safety of services

- Responding to concerns
- Sharing Health and Care Intelligence Network
- Responsive reviews

#### Reviewing and improving national screening programmes and cancer services

- External quality assurance of cancer quality performance indicators
- External quality assurance of national screening programmes

# Reviewing and learning from adverse events, children and young people's deaths, and death certification

- Management of adverse events
- National hub for reviewing and learning from the deaths of children and young people
- Death Certification Review Service.

Our programmes to review and improve national screening programmes and cancer services are currently being redesigned with work underway to shape the future delivery of these programmes.

In addition, responsive reviews may be commissioned by Scottish Government or instigated by Healthcare Improvement Scotland in response to an identified need. There are currently no responsive reviews underway or planned for 2024-25.

| Programme | Programme Aim |
|-----------|---------------|
|           |               |

Scrutiny body/ bodies involved Key a

Key activity

| Working collaboratively to review and respond to concerns about the quality and |
|---|
| safety of services.   |

| Responding to concerns                                | Healthcare Improvement<br>Scotland has a duty to respond<br>to patient safety/quality of care<br>concerns raised about NHS<br>services by NHS Scotland<br>employees or referred to us by<br>another organisation. All<br>concerns made to us are<br>subject to a level of<br>assessment and investigation.   | Healthcare<br>Improvement<br>Scotland   | Ongoing process of<br>assessment and<br>investigation of<br>concerns raised.<br>Work is also being<br>undertaken to review<br>the programme to<br>support further<br>improvements to the<br>assessment process,<br>our approach to<br>accessing expertise/<br>support and our<br>operational<br>governance<br>processes.  |
|---|--|---|---|
| Sharing Health<br>and Care<br>Intelligence<br>Network | The Sharing Health and Care<br>Intelligence Network (SHCIN)<br>is a mechanism that enables<br>seven national organisations<br>with a scrutiny, improvement,<br>or training role at<br>system/service level in<br>Scotland, and nine<br>professional regulators, to<br>share, consider, and respond<br>to intelligence and emerging<br>issues that may indicate risks<br>about health and social care<br>systems across Scotland. | Audit Scotland,<br>Care<br>Inspectorate,<br>Healthcare<br>Improvement<br>Scotland, Mental<br>Welfare<br>Commission for<br>Scotland, NHS<br>Education for<br>Scotland, Public<br>Health Scotland,<br>and Scottish<br>Public Services<br>Ombudsman. | The SHCIN focusses<br>on prioritisation of<br>emerging issues in<br>the health and care<br>system which<br>supports a more agile<br>and responsive<br>approach, taking early<br>action on new risks as<br>individual network<br>members or as a<br>collaborative across<br>the SHCIN.<br>The group will meet<br>on a quarterly basis<br>during 2024-25, with<br>the option to convene<br>a review panel<br>meeting should an<br>emerging concern<br>arise out with<br>scheduled meetings. |

File Name: 20240312 HIS Quality Assurance and Regulation Plan

Version: 0.1

Date: 12 March 2024

| Programme   | Programme Aim   | Scrutiny body/<br>bodies involved     | Key activity  |  |
|---|---|---------------------------------------|---|--|
| Reviewing and improving national screening programmes and cancer services       |   |                                       |   |  |
| External quality<br>assurance of<br>cancer quality<br>performance<br>indicators | Undertake external quality<br>assurance of the national<br>cancer quality performance<br>indicators (QPIs), provide<br>proportionate scrutiny of<br>performance and support<br>service improvement.   | Healthcare<br>Improvement<br>Scotland | The programme is<br>currently under a re-<br>design phase which<br>will shape the future<br>approach to external<br>quality assurance of<br>cancer services.<br>Proposals for<br>redesign are<br>expected to be<br>completed in quarter<br>1 of 2024/25 and,<br>subject to agreement<br>of key stakeholders,<br>will shape the work<br>programme for the<br>remainder of 2024/25.         |  |
| Review of<br>national<br>screening<br>programmes                                | Work with the National<br>Screening Oversight function,<br>and other relevant<br>stakeholders, to develop an<br>approach to External Quality<br>Assurance (EQA) of screening<br>programmes using thematic<br>approach and begin a test of<br>the methodology and<br>approach. | Healthcare<br>Improvement<br>Scotland | The programme is<br>currently under a re-<br>design phase which<br>will shape the future<br>approach to external<br>assurance of national<br>screening<br>programmes.<br>Proposals for<br>redesign are<br>expected to be<br>completed in quarter<br>1 of 2024/25 and,<br>subject to agreement<br>of key stakeholders,<br>will shape the work<br>programme for the<br>remainder of 204/25. |  |
| Reviewing and death certificati   | learning from adverse events, c<br>on   | hildren and young                     | people's deaths, and  |  |
| Management of adverse events  | Support a consistent national<br>approach to identification,<br>review, reporting and learning<br>from adverse events based   | Healthcare<br>Improvement<br>Scotland | National<br>Standardisation<br>programme for<br>adverse events<br>reporting continues.  |  |

| Programme  | Programme Aim  | Scrutiny body/<br>bodies involved                                 | Key activity   |
|--|--|---|--|
|  | upon national and international good practice.   |   | Revision of the<br>Adverse Events<br>Framework in<br>collaboration with the<br>Adverse Events<br>Network group will<br>continue in 2024 and<br>this work is due to be<br>completed by<br>December 2024.<br>Further development<br>of the Adverse Events<br>on-line community of<br>practice along with<br>the development of<br>learning systems<br>including learning<br>summary re-design is<br>ongoing with all NHS<br>boards having their<br>own area of the main<br>hub site to share<br>learning and other<br>adverse events areas<br>of interest. |
| National Hub<br>for reviewing<br>and learning<br>from child<br>deaths (and<br>Sudden<br>Unexpected<br>Death in<br>Infancy) | Healthcare Improvement<br>Scotland, in collaboration with<br>the Care Inspectorate, co-host<br>the National Hub for Reviewing<br>and Learning from the Deaths<br>of Children and Young People<br>and aim to ensure the death of<br>every child and young person<br>is reviewed to an agreed<br>minimum standard. | Healthcare<br>Improvement<br>Scotland and<br>Care<br>Inspectorate | The National Hub<br>processes data on the<br>deaths of children and<br>young people, from<br>National Records<br>Scotland, on a weekly<br>basis. We engage<br>with all 14 territorial<br>NHS board areas.<br>Through our online<br>portal we receive, and<br>quality assure core<br>review data sets from<br>NHS boards and local<br>authorities.<br>The work of the<br>National Hub in<br>2024/25 will be<br>shaped by the  |

File Name: 20240312 HIS Quality Assurance and Regulation Plan

Version: 0.1

Date: 12 March 2024

| Programme                                | Programme Aim  | Scrutiny body/<br>bodies involved     | Key activity  |
|--|--|---------------------------------------|---|
|  |  |                                       | findings and<br>recommendations in<br>its first Data Overview<br>Report, published in<br>March 2024.  |
| Death<br>certification<br>review service | <ul> <li>The Death Certification Review<br/>Service (DCRS) provides<br/>independent scrutiny of deaths<br/>in Scotland not reported to the<br/>Procurator Fiscal with the aim<br/>of improving:</li> <li>the quality and accuracy of<br/>Medical Certificates of<br/>Cause of Death (MCCDs),</li> <li>public health information<br/>about causes of death in<br/>Scotland,</li> <li>clinical governance issues<br/>identified during the death<br/>certification review process.</li> <li>The service is also responsible<br/>for authorising repatriation to<br/>Scotland of persons who have<br/>died abroad.</li> </ul> | Healthcare<br>Improvement<br>Scotland | Review of<br>approximately 12% of<br>Medical Certificates of<br>Cause of Death<br>(MCCD).<br>Provide advice<br>around death<br>certification via the<br>DCRS enquiry line.<br>Review all<br>applications for<br>repatriation to<br>Scotland and where<br>appropriate approve<br>disposal. |

File Name: 20240312 HIS Quality Assurance and Regulation Plan

Version: 0.1

Date: 12 March 2024

Review Date:

Produced by: QAD

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### **Healthcare Improvement Scotland**

| Meeting:                             | Board Meeting - Public               |
|--------------------------------------|--------------------------------------|
| Meeting date:                        | 27 March 2024                        |
| Title:                               | Interim Workforce Plan               |
| Agenda item:                         | 2.1.2                                |
| Responsible Executive/Non-Executive: | Sybil Canavan, Director of Workforce |
| Report Author:                       | Sybil Canavan, Director of Workforce |
| Purpose of paper:                    | Discussion                           |

### 1. Situation

This report is to advise Board members of the work underway across HIS that will inform the revised 'Interim' Workforce plan for the organisation.

### 2. Background

At the recent development session for the Committee, there was an opportunity to discuss the content of the next version of the Workforce Plan, recognising the current financial and operational environment for HIS.

The new plan will be shorter and focus on a smaller number of tangible actions from both a Directorate and organisational perspective. There will also be a focus on 'One Team' in action and understand how it aligns with the aspirations for the culture of HIS.

### 3. Assessment

As Board members will be aware, a detailed update to the whole workforce within HIS has been issued confirming the financial challenges ahead, namely.

- Achieving our savings: balancing our income and expenditure.
- **Re-prioritising our baseline funding:** moving some of our funds to invest in new priorities such as strengthening external assurance, improving maternal health care, and supporting local systems.
- **Considering additional allocations:** choosing where we limit expenditure in the current absence of guaranteed funding from Scottish Government

There has also been confirmation of the changes to the work programme ahead and confirmation of the need to look at opportunities to apply efficiency savings, stop or pause work from 1 April 2024.

|  | To proceed  |   | To Pause   |
|--|---|---|--|
| Continue as is   | Cost savings applied  | Funded from HIS baseline<br>in absence of alternative<br>funding source | May be reconsidered in-<br>year based on allocations<br>and other priorities     |
| Adult Support &<br>Protection                          | Drugs & Alcohol<br>Programmes*  | Volunteering Systems  | Excellence in Care   |
| Police Custody   | Mental Health Reform<br>Programme inc.<br>inspections*                        | Barnahus Standards  | Infection Prevention Control<br>inspections of inpatient mental<br>health units* |
| Hospital at Home                                       | Primary Care<br>Improvement<br>Programme                                      | Gender Identity Standards   | Unpaid Carers  |
| Right Decision<br>Service                              | Health & Care Staffing<br>Act - additional to<br>baseline funding             | Sudden Unexpected Deaths<br>in Infancy                                  | Palliative Care Guidelines   |
| National Cancer<br>Medicines Advisory<br>Group (NCMAG) | Scottish Medicines<br>Consortium (SMC) -<br>additional to baseline<br>funding | Caesarean Section   | SHTG - Health Technologies<br>Assessments  |
|  |   | Citizens' Panel   | Systematic Anti-Cancer<br>Therapy Improvement                                    |
|  |   | What Matters To You   | National Review Panel  |
|  |   |   | Continuous Quality<br>Improvement Allocations                                    |

\* Existing programmes will be consolidated and repurposed

Programmes highlighted in red will be paused and hibernated at the end of Q1 if confirmation of funding for the remainder of the year has not been received from Scottish Government

In addition to the above, there is a significant savings target of £2.5m in order to deliver a financially balanced budget for 24/25. To achieve this target, it is likely further work may be paused and therefore further reductions in the workforce may be required.

Confirmation of the need to reduce our whole-time equivalents has been shared, along with reassurance that this will happen based on natural staff turnover and vacancy management and will be done on a consistent basis across the organisation. Final detail in terms of actual workforce numbers will be forthcoming once the full financial picture for HIS has been confirmed in the first quarter of 2024/25.

At the same time, further work is being taken forward in terms of the One Team 'HIS Employee,' most immediately with the cohort of staff moving from Fixed Term to permanent employment with us on 1 April 2024.

Directorates have also been working to develop business cases for consideration both within the Executive Team and the Board, as necessary, reflecting on the work to be delivered and the shape of the workforce required for this activity.

Consideration is also being given to further Directorate workforce and service change that lies ahead and how this can be delivered on a Partnership basis in line with both policy and Staff Governance Standard requirements, based on the learning activity from the recent Organisational Change Review work.

To further assist with the narrative and detail required for the full plan, Directors have received a standardised list of questions, included in **Appendix 1** to assist with the construction of the final document, describing the work ahead.

In discussion with the Staff Governance Committee, it is anticipated that the draft plan will be available for their consideration in the June meeting and will subsequently come forward to the Board for final approval.

### Assessment considerations

| Quality/ Care   | The detail provided assists in best use of resources, ensuring<br>Healthcare Improvement Scotland's workforce is aligned to our<br>service demand and impact on the quality of care (and<br>services) provided.                                     |
|---|---|
| Resource<br>Implications  | The Workforce plan will provide detail on staffing within the organisation and how they are deployed.   |
| Clinical and Care<br>Governance (CCG)                             | The Workforce Plan will include detail regarding our clinical and care staffing requirements, to ensure appropriate support is in place for clinical and care governance activity.  |
| Risk Management   | The workforce risk and mitigation activity are described in detail<br>in the Strategic Risk register. The risk is reviewed and updated<br>monthly.  |
| Equality and<br>Diversity, including<br>health inequalities       | The report is intended to inform how the workforce is<br>developing in relation to current and anticipated workforce and<br>financial planning across HIS.<br>An impact assessment will be completed on the final document<br>when it is available. |
| Communication,<br>involvement,<br>engagement, and<br>consultation | Ongoing – Staff Governance Committee, Partnership Forum, and Executive Team.  |

### 4 Recommendation

Board members are asked to.

- a) Review and discuss the detail provided for the future Workforce Plan.
- b) Consider any further information that needs to be included and presented going forward.
- c) Note the planned approach and timeline for consideration of the draft plan by June 2024.

### 5 Appendices and links to additional information

The following appendices are included with this report:

• Appendix No 1 – Workforce Planning Template

### <u>Appendix 1</u> WORKFORCE PLANNING TEMPLATE (2024 – 2025)

In order to ensure a full and comprehensive workforce plan we are looking for the information below to support our 12 - 18-month workforce plan.

|    | Based on the organisational aim to focus our strengths and resources in alignment to our strategy and priorities, please provide detail on your current service demands This should reflect your revised financial and savings plans for 2024/25.  |  |  |  |  |
|----|--|--|--|--|--|
|    | <ul> <li>What service(s) are you potentially pausing – if so for how long and what will that workforce be asked to do?</li> <li>What are you potentially stopping? What is the impact on the workforce?</li> <li>Do you have any other potential workforce changes or plans likely in the next 12 – 18 months?</li> </ul>  |  |  |  |  |
| 2. | What are the drivers behind the projected service demand and workforce implications?<br>Please detail the workforce implications, taking into consideration the approach to enable the<br>continuation of a flexible, adaptable, and more transparent model of staffing.   |  |  |  |  |
| 3. | What actions are necessary to support service growth and transformation in line with any establishment gap between projected service demand and current staffing profile? <i>Please include details of any service redesign, role redesign, skills gaps that we need to support the future service. If there are any new pieces of work being adopted, please assess whether these can be absorbed into your current workforce model, including across the wider HIS workforce. If possible, please detail this over the short term (next 12 months) and medium term (12-36 months).</i> |  |  |  |  |
| 4. | What risk might there be in meeting your projected staffing requirements?  |  |  |  |  |
| 5. | Thinking about the HIS Strategy, and the direction of travel for your Directorate and the organisation, please outline and prioritise the skills you believe we need to develop to support the delivery of our ambitions.  |  |  |  |  |
|    | As part of the planning process, can you describe the Partnership and staff engagement   |  |  |  |  |

For information, a reminder of the link to the National Workforce Strategy: <u>Health and social</u> <u>care: national workforce strategy - gov.scot (www.gov.scot)</u>



### **Healthcare Improvement Scotland**

| Meeting:                             | Board - Public                                 |
|--------------------------------------|--|
| Meeting date:                        | 27 March 2024                                  |
| Title:                               | Mental Health Programme                        |
| Agenda item:                         | 2.1.3  |
| Responsible Executive/Non-Executive: | Clare Morrison, Director: Community            |
|                                      | Engagement and System Change / Lynsey          |
|                                      | Cleland, Director: Quality Assurance and       |
|                                      | Regulation                                     |
| Report Author:                       | Diana Hekerem, Associate Director:             |
|                                      | Transformational Change / Donna Maclean, Chief |
|                                      | Inspector                                      |
| Purpose of paper:                    | Decision/ Discussion                           |

### 1. Situation

The purpose of this paper is to provide the HIS Board with an overview of the consolidated HIS Mental Health Programme, and how it contributes to Healthcare Improvement Scotland's (HIS) priorities, including those to improve the quality of care and reduce harm for the most vulnerable people.

The HIS Board is asked to review the Mental Health Programme Business Case, and to prioritise continued commitment to supporting the health and social care system to redesign and improve mental health services.

### 2. Background

The health and social care system is facing a period of unprecedented challenge. There is a need to balance growing demands on the system against limited resources.

HIS has a duty to keep the health and social care system safe and protect people and services from harm, focusing on those most at risk. For 2024-25 HIS has identified a key priority to support delivery of the major national priorities in relation to mental health.

People with mental health issues are some of the most vulnerable and are at significant risk of harm, often experiencing poorer health outcomes.

The purpose of this work is to support delivery of <u>the Scottish Government's Mental Health</u> <u>and Wellbeing Strategy</u> and the <u>Mental Health and Wellbeing: Workforce Action Plan</u> <u>2023-2025</u>. Following discussion with Scottish Government in late 2023/early 2024, it has been agreed to rethink and consolidate mental health work programmes and funding into a single coherent HIS-wide offer; focused on Mental Health Standards, Reform, Assurance, and Standards and Reform.

### 3. Assessment

The Mental Health programme will support HIS's strategic priority delivery area of mental health through three programmes of work:

- **Mental Health Improvement (Standards)** the aim of this work is to provide improvement support to enable Boards to achieve new mental health standards published by Scottish Government (in adult secondary care services across mental health inpatient and community mental health teams).
- Mental Health Assurance the aim of this work is to contribute to the safety and wellbeing of patients and service users within NHS adult mental health inpatient services through the provision of independent assurance of these services. This work will consider the safety and quality of care and the focus will be on identifying areas which can be improved as well as sharing and promoting good practice that others can learn from.
- Mental Health Reform the aim of this work is to reform mental health services for people who experience the poorest care. This will mean moving away from a condition specific approach to a focus on improving access to safer, higher quality, more equitable care that builds capacity and reduces demand on unscheduled/inpatient care. It will take learning from previous mental health programmes and inspections as a foundation to build upon.

The new Mental Health programme will be delivered cross-organisationally, led by Community Engagement and System Change (CESR) and Quality Assurance and Regulation (QAD). It will also include partnership work with other directorates specifically the Evidence Directorate in terms of standards, and with other teams in HIS including the Transformation and Change in Drugs and Alcohol Portfolio.

| Quality/ Care            | People with mental health issues are some of the most<br>vulnerable and are at significant risk of harm, often<br>experiencing poorer health outcomes. This work will seek to<br>increase quality and reduce harm for these people.<br>See Business Case for the Mental Health Programme at<br>Appendix 1 for more detail. |  |  |  |  |  |
|--------------------------|--|--|--|--|--|--|
| Resource<br>Implications | The financial resources required for this programme for 2024-<br>25 are as follows:  |  |  |  |  |  |
|                          | Programme Pay Non-pay Total Source   |  |  |  |  |  |
|                          | Standards         552,295         13,400         565,695         Core funding  |  |  |  |  |  |
|                          | Assurance 453,792 26,208 480,000 Add<br>allo   |  |  |  |  |  |

### Assessment considerations

|   | Reform   | 434,350                           | 39,266       | 473,616     | Additional allocation |  |
|---|--|-----------------------------------|--------------|-------------|-----------------------|--|
|   | TOTAL  | 1,440,437                         | 78,874       | 1,519,311   |                       |  |
|   | See Business Case for the Mental Health Programme at<br>Appendix 1 for more detail.  |                                   |              |             |                       |  |
|   | This programme will be delivered by the following human<br>resources:<br>Standards: 8.1 whole time equivalent (WTE)<br>Assurance: 7.0 WTE<br>Reform: 7.0 WTE<br><b>TOTAL: 22.1 WTE</b><br>See Business Case for the Mental Health Programme at<br>Appendix 1 for more detail.  |                                   |              |             |                       |  |
| Clinical and Care<br>Governance (CCG)                       | Appendix Fior more detail.         The work will use the HIS Clinical and Care Governance         Framework to ensure that that clinical and care governance         arrangements are in place to support the delivery of safe,         effective, and person-centred health and social care services to         improve outcomes for the people of Scotland.         See Business Case for the Mental Health Programme at |                                   |              |             |                       |  |
| Risk Management   | Appendix 1 for more detail.         Key risks have been identified in relation to:         • Timescales for delivery         • Funding         • Government strategic priorities         • Health and social care system capacity         • Approach to working with vulnerable population groups         • Recruitment and retention of workforce   |                                   |              |             |                       |  |
|   | Appendix 1 f   | s Case for the<br>or more detail  | •            |             |                       |  |
| Equality and<br>Diversity, including<br>health inequalities | People with mental health issues are some of the most<br>vulnerable and are at significant risk of harm, often<br>experiencing poorer health outcomes. This work will seek to<br>increase quality and reduce harm for these people.  |                                   |              |             |                       |  |
|   | Appendix 1 f   | s Case for the<br>or more detail  | •            | •           |                       |  |
| Communication,<br>involvement,<br>engagement, and           | Directorate w  | t has been und<br>vithin the Scot | tish Governm | ient.       |                       |  |
| consultation  |  | s Case for the<br>or more detail  |              | urriograffi | ine al                |  |

### 4 Recommendation

It is recommended that the HIS Board reviews the Mental Health Programme Business Case to enable prioritisation and continued commitment to supporting the health and social care system to redesign and improve mental health services.

### 5 Appendices and links to additional information

Appendix 1: Business Case for the Mental Health Programme.



Appendix 1

# **Mental Health**

Scottish Government Lead: Gavin Gray, Deputy Director for Improving Mental Health Services

HIS Lead Director: Clare Morrison, Director: Community Engagement and System Change / Lynsey Cleland, Director: Quality Assurance and Regulation

Proposal prepared by: Diana Hekerem, Associate Director: Transformational Change / Donna Maclean, Chief Inspector

Date SBAR submitted: N/a

Date business case submitted: 19 March 2024

### 1. Background

The health and social care system is facing a period of unprecedented challenge. There is a need to balance growing demands on the system against limited resources. As a result, it is recognised that there is likely to be a high level of service change across the health and social care system in response to these challenges.

In addition, there has been a sustained deterioration in performance against key aspects of delivery including elective care, urgent and unscheduled care, and provision of social care, alongside a deterioration in the quality and safety of care as evidenced by Healthcare Improvement Scotland's (HIS) scrutiny work.

HIS has a duty to improve the quality of health and care and is seeking to align and target our assurance, evidence, improvement, and engagement functions to meet the greatest challenges facing the safety and quality of care.

Mental health is one of the major public health challenges in Scotland, with around 1 in 3 people estimated to be affected by mental illness in any one year. People with mental health issues are some of the most vulnerable and are at significant risk of harm, often experiencing poorer health outcomes. For example, people with long-term mental health problems die on average 18-20 years earlier than their peers and they experience a higher level of co-morbidities over their lifetime, which impacts on both health and social health care. It is vital to recognise that some of the most vulnerable people are not seen in the acute system.

The purpose of this work is to support delivery of the <u>Scottish Government's Mental Health and Wellbeing</u> <u>Strategy</u> and the <u>Mental Health and Wellbeing</u>: <u>Workforce Action Plan 2023-2025</u> which set out a vision of "a Scotland, free from stigma and inequality, where every person fulfils their right to achieve the best mental health and wellbeing possible". The strategy aims to improve lives of some of the most vulnerable and at-risk people, aligning with HIS's strategic priorities for 2024-25.



Scottish Patient Safety Programme (SPSP) Mental Health and Mental Health Access were funded from HIS's baseline funding. In 2022-23, the Mental Health Access programme was closed, and some resources transferred to other mental health programmes to continue to support improving access and the remaining resource was used to achieve savings targets.

Funding for additional HIS mental health work has historically been agreed with relevant Scottish Government departments and delivered via additional allocations negotiated yearly. Previous additional allocations were developed to address specific problem areas in the system, including:

- Early intervention in Psychosis (EIP)
- Personality Disorder Improvement Programme (PDIP)
- Mental Health and Substance Use (MHSU)
- Coming Home Implementation

Additional allocation funding has been received previously to deliver a programme of infection prevention control (IPC) inspections of adult mental health in-patient as part of a range of actions to support and improve NHS adult mental health services in Scotland in the context of the Covid-19 pandemic and beyond. Although the initial focus of this work has been on IPC, it was intended that this would act as a lead into wider considerations of safety and quality of mental health services in the context of the <u>Strang Report</u>, including staffing resources, the care environment, clinical and care governance arrangements and leadership.

Following discussion with Scottish Government in late 2023/early 2024, it has been agreed to rethink and consolidate mental health work programmes and funding into a single coherent HIS-wide offer focused on Mental Health Standards, Assurance, and Reform. This work will be led jointly by two directorates: Community Engagement & System Redesign (CESR) and Quality Assurance and Regulation Directorate (QAD).

## 2. What are we aiming to achieve and how will we deliver it? How will we know we have been successful in achieving this?

### 2.1. Overall aim and key objectives

The new Mental Health Programme will be delivered cross-organisationally, led by CESR and QAD, taking a Quality Management System (QMS) approach. It will also include partnership work with other directorates specifically the Evidence Directorate in terms of standards, and with other teams in HIS including the Transformation and Change in Drugs and Alcohol Portfolio. The programme will focus on the following priority areas:

- **Mental Health Improvement (Standards)** the aim of this work is to provide improvement support to enable Boards to achieve new mental health standards published by Scottish Government (in adult secondary care services across mental health in-patient and community mental health teams).
- Mental Health Assurance the aim of this work is to contribute to the safety and wellbeing of patients and service users within NHS adult mental health in-patient services through the provision of independent assurance of these services. This work will consider the safety and quality of care and the focus will be on identifying areas which can be improved as well as sharing and promoting good practice that others can learn from.
- Mental Health Reform the aim of this work is to reform mental health services for people who experience the poorest care. This will mean moving away from a condition specific approach to a focus on improving access to safer, higher quality, more equitable care that builds capacity and reduces demand on unscheduled/in-patient care. It will take learning from previous mental health programmes and inspections as a foundation to build upon.

### 2.2. Deliverables and approach

#### Mental Health Improvement (Standards)

This work will use SPSP methodology, the Essentials of Safe Care and a QMS approach to develop a new SPSP Mental Health programme. It will start by using self-assessment against existing standards to identify where improvement is needed:

#### Design (Feb 2024 - Mar 2024)

• Develop and refine of a self-assessment tool to support NHS boards identify their performance against Core Mental Health Standards and help them identify areas for improvement. This will also include Psychological Therapies. These standards are already published by Scottish Government (not produced by HIS).

#### Test (Apr 2024 – May 2024)

• Test the self-assessment tool and work with several sites to discover the most effective ways to support areas as they understand gaps in their provision in relation to the standards and identify areas for improvement. If any potential improvements to the standards themselves are identified through this work, these will be flagged to Scottish Government.

### Deliver (May 2024 – Apr 2026)

• Develop a national improvement programme (SPSP Mental Health) to support NHS boards with improvement against the Core Mental Health Standards. The programme will focus on key areas around patient safety, quality of care, access, and inequality, adopting the SPSP methodology to ensure delivery of quality outcomes for people. The SPSP Mental Health programme can further evolve if other intelligence is gathered which indicate safety risks where there are opportunities for national improvement (for example from significant adverse event reviews).

In addition, this programme will:

### Maintain (Mar 2024 – Apr 2026)

 Maintain previous SPSP Mental Health work around coercion (seclusion and restraint) and developing a framework for care and treatment in continuous intervention in mental health inpatient settings. This will include continue use of previous measures to show improvement. This will include reductions in violence and aggression incidents, reduction of days on continuous interventions, reduced, number of monthly restraint incidents.

This work will also be aligned with another programme in HIS which is developing a gold standard protocol to define how mental health and substance use services work together to improve outcomes for people with cooccurring mental health and substance use issues. This work is being separately funded by the Scottish Government's Drugs Policy Team (see separate Drugs and Alcohol Programme paper).

#### **Mental Health Assurance**

In discussion with Scottish Government mental health colleagues, it was agreed that the scope of mental health inspections should be expanded to incorporate the wider considerations and recommendation of the Strang report (2020) which identified six key themes:

- Patient access to mental health services
- Patient sense of safety
- Quality of care
- Organisational learning
- Leadership

Governance

Additional priority areas for future mental health assurance activity are:

- Workforce, in line with the Health and Care (Staffing) (Scotland) Act.
- Mental healthcare environment, (this will include anti-ligature requirements).
- Communication/patient rights involvement in care.
- Physical wellbeing.

The HIS Safe Delivery of Care inspections of NHS acute hospitals is well embedded across NHS Scotland with feedback from stakeholders and evidence from inspections serving to underline the importance of proportionate and targeted assurance of the safety and quality of care.

In addition, our IPC inspections of mental health services have been well received with good engagement across all board areas. Feedback from key stakeholders and boards has indicated a willingness to progress to a more detailed and comprehensive inspections of NHS adult mental health in-patient services, in line with the well-established 'Safe Delivery of Care' inspection methodology for of NHS acute services.

To enable this shift, the existing Safe Delivery of Care inspection methodology has been extended, and a range of thematic tools developed to support our proposed new inspection focus and approach. This work has been completed and is ready to be implemented. Our approach will be reviewed regularly to ensure we continue to deliver robust and proportionate intelligence led public assurance that is reflective of and responsive to current system pressures.

Our revised methodology incorporates the HIS Quality Assurance System and framework and will consider a wide range of standards such as the Health and Social Care Standards (2017) and the new Secondary Mental Health Standards and indicators. Applying the HIS Quality Assurance System and framework as part of a QMS approach to scrutiny and assurance across of adult mental health services will deliver consistent and high impact intelligence led inspections focused on safety, quality, and improvement. This will enable detailed indepth assessments of areas impacting the safety and quality of in-patient mental health services against relevant standards and guidance, including the new mental health standards, and the delivery of care in accordance with the Health and Care (Staffing) (Scotland) Act 2019.

A broader approach to the existing Safe Delivery of Care methodology that incorporates the inspection of hospital, mental health and maternity services within a health board area would give a much more holistic assessment of the safety and quality of NHS services within a board, particularly when considered alongside findings from justice and integrated care service inspections. This approach is intended to reduce the burden on NHS boards and support efficient and effective deployment of inspection resource from HIS. It will also allow the NHS board to work collaboratively with HIS Inspectors across areas being inspected for best application of improvement on core standards.

We will continue to work closely with key scrutiny partners such as the Mental Welfare Commission and the Care Inspectorate to form greater collaboration across our common areas and understand how we might work together in a more integrated way, to target our existing resources towards a continuous, potentially more cost-effective model to ensure enhanced opportunities to support services to improve, thereby achieving high quality outcomes for individuals. The findings from these inspections and our other areas of work with a mental health focus, such as justice and integrated care service inspections, will be used to inform ongoing improvement support across the wider system.

The inspection footprint will remain at 13 weeks (this includes pre-inspection activity, the onsite inspection itself, report publication and follow-up activity) and it is proposed 10-12 unannounced inspections of mental health units will be undertaken per year.

### Strategic Alignment

One of the key drivers from the HIS 2023-2028 Strategy is in connecting scrutiny with improvement support. Our scrutiny work is able to identify serious concerns relating to the safety of patients and staff and where necessary we will call upon all of Scotland's NHS boards to review their systems and procedures and do this publicly.

In addition, our new approach will provide a vehicle of assurance for the vision and aims of the national mental health strategies and drivers for improvement including:

- Scottish Government Mental Health Strategy 2017-2027
- Scottish Government Mental Health Transitional Plan
- Suicide Prevention Strategy 2022-2032
- Standards for Adult Secondary Mental Health Services (Nov 2022)
- Mental Health Built Environments Quality Indicators
- Mental Health and Wellbeing Strategy 2023

### Mental Health Reform

### Programme set-up (Apr 2024 – Jun 2024)

- Realign programme delivery team.
- Establish programme management and governance arrangements.
- Recruit pilot sites.

### Understand (Apr 2024 – Jul 2024)

- Consolidate the learning to date from EIP and PDIP to identify areas of good practice and understand potential application of previously developed resources (e.g. EIP implementation guide) to other areas of complex mental health support.
- Identify and understand gaps in quality of data collection and analysis.
- Identify gaps in training and support available to clinical staff (e.g. in relation to skills in psychological therapies, holistic assessment, or trauma-informed approaches).

### Deliver (May 2024 – Mar 2025)

- Provide multi-disciplinary improvement and coaching support to eight sites in the system (including a prison/criminal justice setting) to support tests of change in relation to redesign of pathways of care for people with complex, long-term mental health support needs, this will include:
  - Testing the learning from EIP phase 2 in relation to how the workforce might be flexibly utilised to respond to workforce capacity challenges (e.g. lack of psychiatry resource in the system).
- Once learning has been identified from pilot sites, it is essential to move quickly to spreading learning nationally beyond the pilot sites. A key element of spread is an effective learning system and this will be developed from the start of this programme (see below).
- Work with partners in the system to develop more robust data and measurement collection systems and provide coaching support to the system to better utilise data to make improvements to mental health services.
- Work collaboratively with national learning partners such as NHS Education for Scotland and higher education institutions to create opportunities for learning and teaching to build capacity and capability in the system.
- Develop a national multistrand learning system to provide a forum for peer support, and sharing learning, experience, and good practice in relation to system-wide issues.
- Establish a Peer Support Network that will bring together professionals from Health and Social Care Partnerships, clinicians, commissioners, providers, housing organisations, local authorities, family members, third sector organisations and other relevant stakeholders from across Scotland to learn

and share best practice, and to get support with planning services for individuals with particularly complex care needs.

### Learning System

As part of the improvement offer from HIS, there will be the formation of a single integrated learning system for the Mental Health Standards, Assurance and Reform programme. This will be responsive and reflective to the needs, wants and issues within mental health services.

The learning system will aim to improve quality and safety of care by accelerating innovation, supporting local systems to use data for improvement, and supporting involvement of those with lived and living experience. This will enable safe, effective, and person-centred care to be delivered.

It will provide a forum for national dialogue, sharing learning, experience, and good practice in relation to system-wide issues. This can provide support for critical issues and help create change that happens in real time within services and systems.

The learning system will include virtual events to build capacity, capability, and knowledge for practitioners in the system; practical resources developed by HIS; blogs; and case studies. All webinars, workshops, and events will be delivered in formats taking account of system pressures.

The distinct Mental Health Reform learning system outline above will be a key component of this overarching learning system for Mental Health Standards, Assurance and Reform.

### People with Lived and Living Experience

All of the mental health work is underpinned by wide and diverse engagement that places the voices of people and communities at the heart of improvements to the safety and quality of care.

This work will aim to continue the level of successful, meaningful engagement with people with lived and living experience that has been core to all current mental health programmes, including:

- Working with third sector partners to gain access to specific insights through larger networks of people with lived and living experience.
- Facilitating involvement that is trauma-informed, legal, ethical, and inclusive.

HIS will continue to facilitate networks of internal and external mental health leads so that insights, intelligence, and knowledge are shared, and services are effectively co-ordinated and aligned.

### 2.3. Anticipated outcomes

In line with the HIS logic model framework, the table below presents an overview of the anticipated short-, medium- and long-term outcomes that this programme will deliver. An initial priority in the set-up phase of this work, once resources are allocated, will be the development of a full logic model, driver diagram and measurement plan which will include operational definitions for each of these outcomes.

The outcomes below are those previously agreed from the Mental Health Standards implementation, EIP and Personality Disorder business cases approved by Scottish Government and HIS. Quantifiable outcomes aligned to the new programme of work will be added: the work to create these quantifiable outcomes is in progress between the Scottish Government teams. This will clearly align the priority areas of the Scottish Mental Health Strategy, the standards implementation plan and HIS priorities and strategy, and include the impact aims to improve the quality of care and the measures which ensure HIS is delivering a high quality improvement programme.

| SHORT-TERM OUTCOMES                                | MEDIUM-TERM OUTCOMES                            | LONG-TERM OUTCOMES                  |
|--|---|-------------------------------------|
| WHAT THE PEOPLE WE WORK                            | WHAT THE PEOPLE WE WORK                         | THE DIFFERENCE THIS MAKES TO        |
| WITH GAIN FROM THE                                 | WITH DO DIFFERENTLY AS A                        | USERS AND THE SYSTEM                |
| PROGRAMME  | RESULT  |                                     |
| Organisations delivering services                  | Organisations delivering services:              | People with mental health           |
| gain:  | <ul> <li>Actively use the knowledge,</li> </ul> | support needs can access timely,    |
| <ul> <li>Access to resources to</li> </ul>         | skills and resources gained                     | consistent, and high quality        |
| identify areas for                                 | (via the national learning                      | mental health services, resulting   |
| improvement.                                       | system) to develop better                       | in better outcomes.                 |
| <ul> <li>Access to specialist skills to</li> </ul> | mental health services.                         |                                     |
| support improvement of                             | <ul> <li>Actively collaborate with</li> </ul>   | Improved patient safety and care.   |
| mental health services areas.                      | each other to address                           |                                     |
| <ul> <li>Improved data and skills to</li> </ul>    | challenges that they have in                    | People with mental health           |
| make improvements to                               | common.   | support needs experience a          |
| mental health services.                            |   | person-centred service based on     |
| <ul> <li>Access to learning</li> </ul>             | Scottish Government:                            | need when supported by mental       |
| opportunities to build                             | <ul> <li>Actively uses the learning</li> </ul>  | health services.                    |
| capacity and capability.                           | from this programme to                          |                                     |
| <ul> <li>Access to good practice,</li> </ul>       | inform policy development.                      | There is equitable delivery of      |
| practical resources, and peer                      |   | mental health services.             |
| support (via the national                          |   |                                     |
| learning system) to support                        |   | People with mental health           |
| improvement.                                       |   | support needs are valued, their     |
| Learning from inspection                           |   | voices heard, and their             |
| reports and through NHS                            |   | experiences contribute to ongoing   |
| board inspection                                   |   | improvements in services.           |
| improvement action plans.                          |   |                                     |
|  |   | Reduced system pressures            |
| People with lived experience,                      |   | through reduced demand for          |
| gain:  |   | other services (including acute     |
| The opportunity to                                 |   | mental health services) as a result |
| participate in the co-design                       |   | of preventing further escalation in |
| of mental health service                           |   | acuity.                             |
| improvements.                                      |   |                                     |
| Scottish Government gains:                         |   |                                     |
| Access to learning and                             |   |                                     |
| insights to inform policy                          |   |                                     |
| development.                                       |   |                                     |
| <ul> <li>Public assurance on safety</li> </ul>     |   |                                     |
| and quality of mental health                       |   |                                     |
| services.  |   |                                     |
|  |   |                                     |
|  |   |                                     |

### 2.4. Scope and exclusions

The focus of this programme will be in relation to Mental Health Standards, Assurance, and Reform.

The programme will not directly address the wider pre-determinants of mental ill health; however, the learning from this work may usefully inform future public health policy.

### 3. Costs and resources

3.1. Financial resource requirements

### Mental Health Standards (core funded – SPSP Mental Health programme funding, this is recurring)

| Post                          | WTE | Band | Annual<br>cost £<br>2024-25<br>per WTE<br>(including on-<br>costs at 2023-<br>24 scale) |
|-------------------------------|-----|------|---|
| Portfolio Lead: Mental Health | 0.9 | 8b   | 80,439  |
| Senior Improvement Advisor    | 1.0 | 8a   | 81,614  |
| Senior Improvement Advisor    | 1.0 | 8a   | 81,614  |
| Improvement Advisor           | 1.0 | 7    | 71,198  |
| Programme Manager             | 1.0 | 7    | 63,414  |
| Senior Project Officer        | 1.0 | 6    | 60,841  |
| Project Officer               | 1.0 | 5    | 42,252  |
| Administration Officer        | 1.0 | 4    | 39,180  |
| National Clinical Lead        | 0.2 | 9    | 31,742  |
| TOTAL                         | 8.1 |      | 552,295   |

| Non Pay                     | 2024-25<br>cost £ |
|-----------------------------|-------------------|
| Travel & Subsistence        | 5,400             |
| Exhibitions And Conferences | 4,000             |
| Hire Of Rooms For Meetings  | 4,000             |
| TOTAL                       | 13,400            |

| TOTAL COSTS | 2024-25<br>cost £ |
|-------------|-------------------|
| Рау         | 552,295           |
| Non-pay     | 13,400            |
|             | 565,695           |

### Mental Health Assurance (additional allocation - requested to be baselined)

| Post                | WTE | Band | Annual<br>cost £<br>2024-25<br>per WTE<br>(including on-<br>costs at 2023-<br>24 scale) |
|---------------------|-----|------|---|
| Head of Inspections | 0.5 | 8b   | 44,683  |
| Senior Inspector    | 1.0 | 8a   | 81,607  |
| Inspector           | 4.0 | 7    | 256,513   |
| Programme Manager   | 0.5 | 7    | 31,000  |
| Project Officer     | 1.0 | 5    | 39,989  |
| TOTAL               | 7.0 |      | 453,792   |

| Non Pay  | 2024-25<br>cost £ |
|--|-------------------|
| Non Pays (e.g. IT, software, training, travel & subsistence, hardware) | 26,208            |
| TOTAL  | 26,208            |

| TOTAL COSTS | 2024-25<br>cost £ |
|-------------|-------------------|
| Pay         | 453,792           |
| Non-pay     | 26,208            |
|             | 480,000           |

#### Mental Health Reform (additional allocation - requested to be baselined)

| Post  | WTE | Band | Annual<br>cost £<br>2024-25<br>per WTE<br>(including on-<br>costs at 2023-<br>24 scale) |
|---|-----|------|---|
| Senior Improvement Advisor                  | 1.0 | 8a   | 81,614  |
| Improvement Advisor                         | 1.0 | 7    | 71,198  |
| Strategic Planning Advisor                  | 1.0 | 7    | 71,198  |
| Senior Project Officer                      | 1.0 | 6    | 60,841  |
| Knowledge and Information Skills Specialist | 1.0 | 6    | 60,841  |
| Project Officer                             | 1.0 | 5    | 49,478  |
| Administration Officer                      | 1.0 | 4    | 39,180  |
| TOTAL                                       | 7.0 |      | 434,350   |

| Non Dev                      | 2024-25 |
|------------------------------|---------|
| Non Pay                      | cost £  |
| Other Contracts              | 1,600   |
| Travel & Subsistence         | 8,460   |
| Other Travel And Subsistence | 3,200   |
| Professional Fees - Other    | 18,156  |
| Hire Of Rooms For Meetings   | 7,850   |
| TOTAL                        | 39.266  |

| TOTAL COSTS |   | 2024-25<br>cost £ |
|-------------|---|-------------------|
| Pay         |   | 434,350           |
| Non-pay     |   | 39,266            |
|             | · | 473.616           |

#### ASSUMPTIONS

1. Pay costs are costed based on the 2023-24 agenda for change pay scale.

### 3.2. Human resource requirements

#### Mental Health Standards (core funded)

Multi-disciplinary redesign and improvement input will be provided by the Transformation and Change in Mental Health Portfolio (strategic leadership, quality improvement, clinical leadership, and programme/project management).

In addition, specialist input in relation to standards will be provided by the Evidence Directorate.

This programme will be resourced by existing staff on permanent contracts with extensions required for clinical leadership until transferred following conclusion of the new HIS medical model and cover for an extended career break once baseline budgets confirmed.

### Mental Health Assurance (additional allocation - requested to be baselined)

The Mental Health Assurance work will be led by QAD (strategic leadership, clinical leadership, inspection, and programme/project management). The current programme funding is to 31 March 2023. To continue to effectively deliver the programme of assurance of NHS adult mental health services described above would require funding to be baselined as inspection programmes require the ability to recruit permanent inspection staff with the required skills, knowledge, and expertise and all current programme staff have permanent contracts.

In addition to the resource detailed above input is likely to be required from:

- Evidence Directorate data, measurement, and business intelligence.
- Medicines and Safety Directorate ad hoc clinical leadership support/specialist clinical input.

If the future funding and scope of mental health assurance work is not confirmed by Scottish Government it is propose that the existing mental health inspection resource be deployed to support other pressing statutory assurance priorities.

### Mental Health Reform (additional allocation - requested to be baselined)

Multi-disciplinary redesign and improvement input will be provided by the Transformation and Change in Mental Health Portfolio (strategic leadership, quality improvement, knowledge mobilisation, clinical leadership, and programme/project management), and the Transformation and Change in Systems (strategic planning). In addition, input may be required from:

- Evidence Directorate data, measurement, and business intelligence.
- Community Engagement and System Redesign Directorate involvement of people with lived and living experience.

This programme will be resourced by staff on a mixture of contract types and work is ongoing with HR to confirm these staff against the workplan once baseline and then again when funding received from Scottish Government before end June 2024. If funding is not received there would be seven staff who would need to be redeployed after June 2024.

The reduction in resources due to the consolidation of programmes results in:

- End of external secondment for three Clinical Leads.
- Four staff members on fixed term contracts less than two years being added to the redeployment register.
- One internal secondee and one staff member with a fixed term contract over 2 years being displaced, with vacancies held in core budget in CESR and Evidence & Evaluation for Improvement to accommodate these if required.

### 3.3. IT, digital, cybersecurity, information security and information governance requirements

There are requirements for the following:

- **IT/home working**: IT kit will be required for new starts.
- Information Governance: A Data Protection Information Agreement (DPIA) may be required, setting out how information shared by people who work in services and people with lived and living experience will be used.

### 4. Governance and project management

### 4.1. Governance structures/arrangements

The following governance arrangements will be in place:

- The work will be managed through existing HIS governance arrangements, with oversight and scrutiny being provided by the Quality and Performance Committee.
- With mental health being a key delivery area for HIS, the work will be part of the HIS-wide mental health huddle to ensure coordination with relevant internal teams/stakeholders and to ensure relevant connections are made.
- There will be quarterly HIS-wide governance meetings with Scottish Government (including policy leads).

- A quarterly progress report will be submitted to the Scottish Government on all aspects of delivery.
- All inspection reports undertaken will be published following internal quality assurance processes.
- Analysis of common themes and areas of good practice identified from inspection findings will be shared with Scottish Government and NHS boards to inform policy development and support ongoing improvements in care.
- The SPSP Expert Refence Group will be maintained for the Mental Health Standards programme.
- An Advisory Group will be established for the Mental Health Reform programme.

### 4.2. Clinical and care governance

The work will use the HIS Clinical and Care Governance Framework to ensure that that clinical and care governance arrangements are in place so that all aspects of the Mental Health Programme support the delivery of safe, effective, and person-centred health and social care services to improve outcomes for the people of Scotland. The following considerations in line with the principles of the HIS Clinical and Care Governance Framework have been made:

| PRINCIPLE   | GOVERNANCE ARRANGEMENT   |
|---|--|
| We have a supported, involved and engaged<br>workforce                                  | <ul> <li>Planning will involve and engage relevant<br/>stakeholders and staff across HIS to ensure we<br/>make best use of our collective knowledge and<br/>skills.</li> <li>This will include relevant clinical and<br/>professional expertise and links with other<br/>external sources of knowledge and expertise.</li> <li>We will share learning and knowledge through<br/>the HIS Mental Health Network huddles.</li> </ul>  |
| There are clear lines of leadership and accountability                                  | <ul> <li>There will be resources to support access to clinical and professional advice and input.</li> <li>This will include any relevant clinical and care input to support the development and delivery of specific outputs.</li> <li>A robust governance structure and programme management processes will be established.</li> </ul>   |
| We involve the people and communities who use<br>services in all our programmes of work | <ul> <li>This mental health work will be underpinned by wide and diverse engagement that places the voices of people and communities at the heart of improvements to the safety and quality of care.</li> <li>This work will work with third sector partners to gain access to specific insights through larger networks of people with lived and living experience.</li> <li>An involvement plan will be developed to ensure that our work is trauma-informed, and any user research is conducted in a way that is trauma-informed, legal, ethical, and inclusive.</li> </ul> |
| There is transparent and informed decision making                                       | <ul> <li>This work will draw on local views and<br/>knowledge to inform our work.</li> <li>A robust governance structure and reporting<br/>process will be established.</li> </ul>   |

| All clinical and care risks are identified, managed,<br>and acted upon     | <ul> <li>This work will draw on relevant clinical<br/>leadership and expertise to ensure clinical and<br/>care risks and areas for improvement are<br/>identified, managed, and acted upon.</li> <li>A robust governance structure and risk<br/>management, monitoring and escalation process<br/>will be established.</li> </ul>        |
|--|--|
| We will uphold and demonstrate professional ethics, values, and standards  | <ul> <li>This work will draw on relevant clinical leadership and expertise to ensure professional ethics and values are upheld.</li> <li>Any user research will be conducted in line with HIS' thinking and guidance in relation to conducting user research in a way that is trauma-informed, legal, ethical, and inclusive.</li> </ul> |
| We will continually share knowledge and learning with all out stakeholders | • This work will establish a single integrated learning system to share learning, experience, and good practice in relation to system-wide issues.   |

### 4.3. Interdependencies and cross-organisational implications

This work will be designed to be delivered on a cross-organisational basis to ensure effective alignment and management of interfaces. This programme has the following key internal interfaces:

| INTERFACE   | MANAGEMENT ARRANGEMENTS   |
|---|---|
| HIS-wide work in mental health  | <ul> <li>HIS-wide mental health huddle to ensure<br/>coordination with relevant internal<br/>teams/stakeholders and to ensure relevant<br/>connections are made.</li> </ul>   |
| <ul> <li>Transformation and Change in Drugs and Alcohol</li> <li>Medication Assisted Treatment Standards<br/>Implementation Support</li> <li>Pathways to Recovery: Improving Residential<br/>Rehabilitation Pathways</li> <li>Mental Health and Substance Use Protocol<br/>programme</li> <li>Quality Assurance and Regulation Directorate</li> </ul> | <ul> <li>HIS-wide substance use huddle to ensure coordination with relevant internal teams/stakeholders and to ensure relevant connections are made.</li> <li>Regular one to one between Portfolio Leads.</li> <li>Regular one to ones with Chief Inspector or</li> </ul> |
| Mental Health Scrutiny and Assurance  | <ul> <li>Regular one to ones with ciner inspector of<br/>Head of NHS Inspections across all mental health<br/>work will be established.</li> </ul>  |
| <ul> <li>Evidence Directorate</li> <li>Standards Development</li> <li>Data, Measurement and Business Intelligence</li> </ul>  | • Potential for regular mental health focused huddle with Evidence or can be covered in regular Associate Director one to ones.   |
| Community Engagement and System Redesign<br>Directorate<br>• Involvement of People  | <ul> <li>Regular one to ones with Head of Improvement<br/>of Engagement across all mental health work will<br/>be established.</li> <li>This work will require involvement of people<br/>with lived and living experience. This work will</li> </ul>                      |

| INTERFACE | MANAGEMENT ARRANGEMENTS  |
|-----------|--|
|           | be undertaken with relevant input and support<br>from the Community Engagement and System<br>Redesign Directorate. |

### 4.4. Stakeholder engagement

This work will include learning from engaging and involving people with lived and living experience. An involvement plan that ensures the voice of lived and living experience is a key perspective will be developed.

We will work closely with our Engagement colleagues and other stakeholders to share practice and ensure we can build on existing networks, knowledge, and skills for engagement.

We will work with third sector partners to gain access to specific insights through larger networks of people with lived and living experience.

We will adopt a relationship management approach to ensure that stakeholders are partnered with, involved, consulted, or informed as appropriate.

A stakeholder engagement and communication plan outlining how we will work with key stakeholders will be prepared as part of the core programme governance arrangements.

### 4.5. Equality impact assessments and ethical considerations

This work will contribute to the reduction of inequalities for those with mental health support needs in several ways, including:

- Creating the conditions by which people with mental health support needs can access timely and responsive support across Scotland.
- Engaging with people who have protected characteristics.
- Focusing on those with mental health support needs, who face additional inequalities in terms of health outcomes compared to the general population. It is known that these people have poorer physical health, lower mortality age, and face stigma and discrimination which contributes to poorer overall wellbeing.
- Engaging with, and involving, lived experience organisations, which will enable a whole system perspective that includes the voices of service users, families, and carers.

In addition, this work will embed equality and ethics in the following ways, helping HIS to deliver its current equality outcomes:

- This work aims to address the harms that inequalities cause by ensuring that all people who need mental health services have access to consistent and high quality care.
- This work will be underpinned by the PANEL principles to ensure a human-rights based approach.
- We will ensure that the views of people with lived and living experience are at the heart of this work.
- Our involvement of people with lived/living experience will be underpinned by an involvement plan.
- An Equality Impact Assessment (EQIA) will be completed and regularly reviewed to ensure that we are addressing actions and learning from new and emerging evidence.
- A DPIA will be completed to ensure our data processing is legal and ethical (including types of processing that may result in a risk to the rights and freedoms of individuals).
- Any user research will be conducted in line with HIS' thinking and guidance in relation to conducting user research in a way that is trauma-informed, legal, ethical, and inclusive.
- All staff members will undertake, at a minimum, level one training around trauma-informed practice.
- The work will be conducted in line with the principles set out in the HIS Clinical and Care Governance Framework, including ensuring:
  - $\circ$   $\;$  We involve the people and communities who use services in the programme.

- There is transparent and informed decision making.
- $\circ$   $\;$  We uphold and demonstrate professional ethics, values, and standards.

### 4.6. Sustainability

The current situation, where people with mental health support needs are unable to easily access consistent and high quality care, is not sustainable. The focus of this work contributes to a sustainable health and social care system, with better care within mental health services for the benefit of all people with lived and living experience. HIS will support sustainability through:

- Supporting the implementation of mental health standards for accessible, consistent, and high quality care within the system.
- Provision of implementation support and support to embed and sustain improvements.
- Establishing a programme of inspections against relevant standards to support ongoing accessible, consistent, and high quality care within the system through identification of areas impacting the safety and quality of in-patient mental health services.
- Establishing a single integrated learning system to provide peer support for critical system-wide issues.

### 4.7. Project management arrangement

The following programme management arrangements will be put in place across the Standards and Reform programmes:

- Delivery team with a clearly defined structure, roles, and responsibilities.
- The following will be developed once the core team is established:
  - Programme initiation documents (PID) detailed PIDs to support planning.
  - **Programme plans** detailed plans setting out the key workstreams, programme stages, milestones, and timescales.
  - Risks and issues log a risk and issue log setting out mitigations and responses.
  - Logic model, driver diagram and measurement plan a detailed logic model, driver diagram and measurement plan, which sets out the theory of change and the quantitative and qualitative evidence that will be collected.
  - **Involvement plan** an involvement plan setting out how we will involve people with experience of using services.
  - **Stakeholder engagement and communication plan** a detailed stakeholder engagement and communication plan outlining how we will work with key stakeholders.
  - **Exit plan** a plan for handing over the outputs and activities to the local system/other partners to ensure sustainability of outcomes.

The Assurance programme will be aligned to the established Safe Delivery of Care inspection processes.

### 5. Risks and mitigations

The following risks and mitigations have been identified:

| KEY RISKS   | MITIGATIONS  |
|---|--|
| <b>Timescales for delivery</b> – for areas of work funded<br>by additional allocation there is a risk that the<br>delivery of required outputs and outcomes is not<br>achievable within timescales (considering set-up and<br>initiation times, etc.) | <ul> <li>Issue of formal award letter as soon as possible<br/>by Scottish Government to maximize delivery<br/>time.</li> <li>Ongoing engagement with Scottish Government<br/>re: delivery progress and potential for funding to<br/>be baselined or funding extensions into<br/>subsequent years.</li> </ul> |

|   | • A robust plan in place to clearly identify activities and milestones that can be delivered within timescales.  |
|---|--|
| <ul> <li>Funding – there is a risk that funding is not received/baselined or that pay uplifts are not funded resulting in inability to deliver inspections and improvement work.</li> <li>Should funding not be received there is an additional risk in respect of staff employed on permanent contracts with no associated funding.</li> </ul> | <ul> <li>HIS has adopted a phased approach to delivery depending on receipt of funding. A review will be taken at the end of quarter 1 to ascertain whether work will be continued or paused.</li> <li>Staff on permanent contracts with no substantive role will be allocated to work vis HIS reallocation/redeployment processes.</li> </ul>   |
| Strategic priority – the timeline of this work is such<br>that it will cover a Scottish Government election.<br>There is a risk that mental health will no longer be a<br>strategic priority if there is a new government in<br>place.  | <ul> <li>The redesign of this HIS mental health work into<br/>a cohesive offer which moves away from a<br/>condition specific approach.</li> <li>Obtain reassurance from Scottish Government<br/>that there is buy-in and commitment to this<br/>work across all political parties. This work will<br/>support delivery of Scottish Government and<br/>COSLA Mental Health and Wellbeing Strategy<br/>which is a strategic priority for the Scottish<br/>Government.</li> <li>A clear exit strategy, including:         <ul> <li>Understanding of what could be delivered<br/>by the core HIS team if additional allocation<br/>funding were to cease.</li> <li>Understanding of how scope could be managed<br/>(for example reduced) if additional allocation<br/>funding were to cease.</li> </ul> </li> </ul> |
| <b>System capacity</b> – there is a risk that there is<br>insufficient capacity in the system to meaningfully<br>engage in activities to improve the quality and safety<br>of mental health services (including inspections)<br>resulting in an impact on achievement of desired<br>outcomes.   | <ul> <li>Utilise our insights and connections across the system to support identification of local areas to work with on priority areas, including presenting at the Mental Health Leads Group which includes representation from all NHS boards and areas.</li> <li>Work with relevant professional groups to encourage engagement from the local system, and to gain insights as to local areas to work with on priority areas.</li> <li>Co-design of engagement sessions to ensure timings take account of competing priorities.</li> <li>Close communication with key stakeholders to adapt plans as required.</li> </ul>  |
| <b>Approach</b> – there is a risk, when working with vulnerable population groups, that engagement may cause harm to wellbeing.   | <ul> <li>Our involvement of people with lived and living experience will be underpinned by an involvement plan.</li> <li>Engagement with people with lived experience will be undertaken by a third sector organisations as appropriate.</li> </ul>  |

|   | <ul> <li>Retention of national clinical lead(s) to ensure clinical and care risks are identified, managed, and acted upon and professional ethics and values are upheld.</li> <li>Any user research will be conducted in line with HIS' thinking and guidance in relation to conducting user research in a way that is ethical and inclusive.</li> <li>All staff members will undertake, at a minimum, level one training around trauma-informed practice.</li> </ul>   |
|---|---|
| <b>Recruitment and retention of workforce</b> – there is a risk that recruitment and retention of staff will take longer than anticipated leading to delays in delivery and potential impact on outcomes. | <ul> <li>HIS process put in place to make staff with over<br/>two years' service permanent and to allocate<br/>them to work.</li> <li>HIS process put in place to redeploy staff where<br/>current contracts have come to an end.</li> <li>Confirmation of funding from Scottish<br/>Government as soon as possible.</li> <li>Ongoing engagement with Scottish Government<br/>re: delivery progress and potential for funding to<br/>be baselined or funding extensions into<br/>subsequent years.</li> </ul> |

A robust process for the identification, assessment, management, and escalation of risks will be put in place in line with the HIS Risk Management Strategy. This will include development of a risk register and regular review and monitoring of risks to ensure appropriate mitigation and action.

### Appendices

To include any further specific details of the proposals.

Please ensure you submit your signed checklist along with this document.



### **Healthcare Improvement Scotland**

| Board Meeting - Public                    |
|---|
| 27 March 2024                             |
| Business Case: Maternity & Neonatal       |
| (Perinatal) Quality Management System     |
| 2.1.4                                     |
| Ann Gow, Executive Nurse Director, Deputy |
| Chief Executive                           |
| Angela Cunningham, Donna Maclean, Fiona   |
| Wardell, Joanne Matthews, Maureen Scott,  |
| Mhairi Hastings, Michael Canavan          |
| Decision                                  |
|   |

### 1. Situation

HIS has articulated within its strategy to be at the heart of national efforts to understand and shape the health and care, and with partners, embed quality management across the provision of health and care (HIS, Our Strategy, 2023).

There are currently no systematic mechanisms in place for women, birthing people and families or those delivering care to understand the quality or safety of Perinatal care provision across NHS Scotland. Our recent published Review of Neonatal Death Rates (February 2024) into the increasing rate of neonatal mortality in 2022/23 informs that *"to prevent as many baby deaths as possible, a review of both maternity and neonatal care is an essential part of midwifery, obstetric and neonatal practice".* 

On 20 February 2024, HIS Executive Team (ET) agreed in principle an outline project case to develop and implement a Perinatal (Maternity and Neonatal) Quality Management System (QMS) to HIS' organisation plan for 2024/25.

Reflecting the priorities and ambition described within the strategy the business case outlines the case for change, model and method of delivery and supporting infrastructures, investment and realignment of resources required to achieve the aim of delivering a consistent and coordinated approach to manging the quality and safety of Perinatal Services.

### 2. Background

### 2.1 National Framework

As described in *The Best Start – A Five-Year Forward Plan for Maternity and Neonatal Care in Scotland* (Scottish Government, 2017) the framework for maternity and neonatal (perinatal) services in Scotland is established at national level. However, in the absence of clear standards of provision, services have developed over time within each NHS Board, leading to variation in provision and outcomes.

### 2.2 Current Intelligence

In recent years numerous reports have been published regarding the provision, safety and quality of Maternity and Neonatal Services within NHS England and Wales, for example, Ockenden (March 2022), MBRACCE (November 2022) (UK & NI wide report) and Reading the Signals (October 2022). Consistent themes have emerged from these where opportunities for improvement identified and can be mapped to the Scottish Patient Safety Programme's (SPSP) <u>Essentials of safe care</u>. Further work and review is currently being undertaken in England and Wales, which may give rise to improvement programmes across those UK Countries, however to date, there have been no outputs shared.

### 2.3 How is HIS currently supporting improvements in this area?

HIS currently provides a range of support that spans the perinatal pathway including SPSP Perinatal national improvement programme, National Hub for Reviewing and Learning from Deaths of Children and Young People, Adverse Events programme and the Maternity Voices Partnership. As stated previously, in our recently published Review of Neonatal Death Rates (February 2024) we informed that *"to prevent as many baby deaths as possible, a review of both maternity and neonatal care is an essential part of midwifery, obstetric and neonatal practice".* 

Further, the review specifies a specific recommendation for HIS to engage with Scottish Government, NHS Boards and key stakeholders to consider the reviews findings, including its recommendations and agree the actions required to implement these, together with any further actions necessary to improve the quality and safety of maternity and neonatal services. This recommendation will be addressed through the delivery of the proposed Perinatal QMS.

Whilst there is much good work being delivered to support the perinatal community from within HIS, to achieve the systematic approach as described within our strategy there are two core elements of the QMS that require development to enable HIS to maximise impact from this approach. These are the development of core Perinatal Standards and a programme of assurance of the safety and quality of care through intelligence led proportionate inspections.

Over the last year HIS has been in discussion with Scottish Government Children and Families division alongside Scottish Executive Nurse Directors (SEND) and the Directors of Midwifery to explore the benefits of quality management approach for Perinatal

services including the requirement of investment for standards development and a programme of scrutiny and assurance. Further to this, the output from a session led by Scottish Government with Clinical Directors of Obstetrics and Directors of Midwifery, was a request for updated standards.

### 3.0 Assessment

### 3.1 Business case development

The business case has been developed rapidly:

Stage One – approval in principle by the ET on 20 February 2024 using an expanded detailed version of the New Commissions SBAR (situation-background-assessment-recommendations).

Stage Two - this full business being presented to ET and Board simultaneously, with inclusion of how each of the seven principles of clinical care and governance will be addressed along with short-, medium- and longer-term outcomes that will form the basis of the QMS approach and associated measurement strategy to enable effective analysis of impact.

### 3.2 Vision

Our working vision statement, aligned with the purpose and aims of this work is that:

# Perinatal services in Scotland are able to systematically manage and improve the quality and safety of care delivery.

The drivers of this vision are that:

- Those accessing services, alongside those delivering care have clarity about what constitutes safe, effective, person-centred care through publication of evidence-based standards.
- Services are informed by the voices of people and communities and based on evidence about what works.
- People who experience services know what to expect and are supported to uphold their rights.
- > Those delivering care are empowered to continuously innovate, learn and improve.
- Assurance of the quality and safety of care is provided through a programme of intelligence led proportionate inspections.

### 3.3 What are we aiming to achieve and how will we deliver it?

The vision would be achieved through the below stated aims, providing a proactive, intentional, co-ordinated way of working that draws on the respective activity and intelligence across our organisation to target our resources where they will have most impact in Scotland.

 Healthcare System: Increase quality and safety of Perinatal (Maternity and Neonatal) service and experience in Scotland through the development of new standards and a programme of assurance delivering intelligence led proportionate Safe Delivery of Care inspections, resulting targeting improvement support to NHS Boards. • HIS Strategy: Design, test, Implement and embed QMS approach to organisational way of working.

### 3.4 Proposed deliverables

# Arising from these drivers and aims, the core deliverables for this commission are as follows:

- Development of Healthcare Improvement Scotland's vision for Perinatal Services
- Development of evidence-based standards for Maternity/ Perinatal Services
- Expansion of the current Safe Delivery of Care assurance model to include Perinatal services aligned to the HIS Quality Assurance System (QAS) and Framework
- Development of the QMS Learning system supporting the collation of data, insights and intelligence from a range of existing and developed activities Quality Assurance, Improvement Programmes, Adverse Events, Clinical and Professional Leadership and Evidence
- National improvement support that can adapt and respond in line with emerging improvement priorities.
- Decreasing risk, decreasing harms, and improving the confidence of people who experience services.

Outcomes for service users and their families will be improved across the domains of reduced stillbirth and neonatal deaths, reduced risk of preterm births, increased focus on inequalities and increased recognition of deteriorating women/birthing person. Families will benefit from a healthy mother and baby returning to their home environment and contributing to a healthier Scotland. Women/birthing people and the wider public will have confidence in Perinatal services in Scotland based on evidence.

The Standards and Indicators team are developing core clinical and care governance standards, inclusive of adverse events, whistle blowing, governance, culture alongside tackling health inequalities, shared and supported decision making and education. Currently these are planned for publication in Summer 2025 in line with their work programme. All future standards, including any developed Maternity/ Perinatal Standards will be referenced to these core standards.

The current funded establishment in the standards team have capacity to undertake four projects at any one time. Review of recent standards development has informed that each take between 12 and 15 months to complete, depending upon complexity. There are four phases for standards development: scoping, development, consultation, and finalisation. Preparatory work is significant, before development phase can commence. Preparatory work includes the following points, with this requirement being included in the milestones for this business case:

- Nominations and appointment of co-chairs
- Nominations and selection of Development Group members
- Stakeholder mapping
- Scope
- Impact assessments
- Evidence search
- Project planning
- Governance and reporting

Currently the work plan for the standards team is full<sup>1.</sup> Therefore, to reduce the risks from stopping, pausing, and delaying current standards programme we are seeking additional funding to develop Perinatal Standards in addition to this current programme.

### 3.6 Assurance

The HIS Safe Delivery of Care inspections of NHS acute hospitals is well embedded across NHS Scotland and serves to underline the importance of proportionate and targeted assurance of the safety and quality of care. It is designed to provide robust and proportionate public assurance that is reflective of and responsive to current system pressures and is focused on helping services identify and reduce risks within the current operating environment, whilst minimising the impact of inspection on staff delivering frontline care.

Applying the HIS QAS and framework as part of a quality management approach to scrutiny and assurance across Perinatal services will not be a simple inclusion of these services in a hospital based environment and will require a step based approach. Perinatal services span community and hospital based services with a large percentage of care being undertaken in a community environment (Best Start). Using the HIS QAS and framework in the hospital based environment will deliver consistent and high impact intelligence led inspections focused on safety, quality, and improvement. Inspection activities are focused on the safe delivery of the fundamentals of care, including communication, leadership and culture, clinical and care governance, infection prevention and control guidance, and safe staffing. Improvements identified in these areas will impact across to elements of care delivered by multidisciplinary teams and Midwives based in community setting.

To initially address the current absence of scrutiny and assurance of maternity provision it is recommended that the existing NHS acute hospital Safe Delivery of Care inspection programme is extended to include NHS hospital Maternity services over Year 1 - 2 of this work. By extending our focus and adapting our methodology to include Perinatal services we will support boards to understand what is working well or where improvement is required and where HIS may help services learn and improve both at local and national level through our Quality Management Approach. Initially providing women/birthing people and families with an assessment of the quality of care provided by their local Maternity and Neonatal hospital based Services and an independent view of any required improvements.

<sup>&</sup>lt;sup>1</sup> For information, the current standards team workplan includes Screening – Pregnancy Screening Trisomy and Ultrasound (completion Dec 2024), cervical (completion March 2025). Core clinical and care governance (completion Summer 2025 and required to inform Perinatal Standards); Ageing and Frailty publication late Autumn 2024; Oral Health publication summer 2025. It is also noted that Scottish Government perinatal colleagues have been advised that pausing existing work to undertake Maternity/ Perinatal standards would need careful consideration and agreement across HIS.

The Safe Delivery of Care Inspections of NHS Hospital maternity services will incorporate existing Health and Social Care Standards (2017) Infection Prevention and Control Standard (2022) and our Quality Assurance Framework (2022) and any other standards that become relevant during the inspection. It will also consider the delivery of care in accordance with the Health and Care (Staffing) (Scotland) Act (Acts of the Scottish Parliament, 2019).

Over Year 2-3 of this work there would be an intent to review the scope and reach of phase one to include a broader focus across the wider provision of maternity and neonatal services, however this would require additional resource over and above the figure set out below. In year 3, once Maternity/ Perinatal Standards have been created and embedded they will be incorporated into the Safe Delivery of Care assurance model and inspection process.

We will undertake 10-12 unannounced inspections of Perinatal services per year as part of a wider Acute hospital inspection programme. For each inspection, there are up to three inspectors' depending on the size and acuity of the unit, with a senior inspector providing leadership and oversight of the inspection process.

The inspection footprint will be 13 weeks, time spent on site, 1-3 days. This includes preinspection activity, the onsite inspection itself, report publication and follow-up activity, e.g. action plans, progress meetings. The final inspection report and improvement action plan will be published on the HIS website.

Expanding the existing NHS acute hospital Safe Delivery of Care inspection programme to include NHS hospital maternity services will reduce the burden on NHS boards and support efficient and effective deployment of inspection resource from HIS. This approach will also allow the NHS Board to work collaboratively with HIS inspectors across areas being inspected for best application of improvement on core standards. This end to end process description and detail has informed our workforce requirements as detailed in resource section of paper below.

#### 3.7 Improvement

The SPSP is a national quality improvement programme that aims to improve the safety and reliability of healthcare and reduce harm.

SPSP has three core components:

- SPSP Essentials of Safe Care (EoSC): A practical package of evidence-based guidance and support that enables Scotland's health and social care system to deliver safe care.
- SPSP Programmes of Work
- SPSP Learning System

SPSP Perinatal: The programme has been developed with a focus on the following key areas:

- Reducing stillbirth.
- Understanding and addressing the variation in caesarean section rate.

- Improving the recognition, response and review of the deteriorating woman/birthing person.
- Reducing neonatal mortality and morbidity.

13 NHS boards have joined the SPSP Perinatal Collaborative, running from November 2023–March 2025. The collaborative will follow a Breakthrough Series model, through a combination of learning sessions, local improvement activity and data collection all supported with improvement coaching from the SPSP team. Iterative evaluation including quantitative and qualitative data to monitor progress against aims, demonstrate impact and generate learning.

The progress and learning gained through the ongoing delivery of the collaborative will be fed into the HIS QMS Perinatal learning system. New priorities for improvement identified through the HIS QMS process will be inform revisions of SPSP Perinatal content as appropriate.

#### 3.8 Alignment with HIS strategic priorities

Our strategy is to secure lasting, positive, and sustainable improvements across the whole health and care system. As such, HIS has committed to quality management as a way of working across HIS which ensures a collective, cohesive, and collaborative approach to achieving its purpose and vision and to work with partners to embed quality management across health and care. The QMS Framework developed and tested with stakeholders describes the core components required to support a systematic approach. Further information can be found <u>here</u>.

This will be achieved through effective co-ordination and alignment of existing HIS activity and development of new investment/activity to affect improvement change (Quality and Safety).

#### 3.9 Quality Management System (QMS)

HIS has committed to quality management as both a method in which the organisation will operate within and support health and care across Scotland to embed. The QMS Framework developed and tested with stakeholders describes the core components required to support a systematic approach. Further information can be found <u>here.</u>

A Perinatal QMS would provide a way of working within HIS that that ensures a collective, cohesive, and collaborative approach to improve the quality and safety of Perinatal services, through co-ordination of existing and new elements of HIS activity required to affect improvement change (Quality and Safety).

Whilst the long-term vision and aim is for a QMS to affect and impact across hospital and community based Perinatal services, this requires a phased approach, commencing in in-patient, hospital based services. This QMS approach as described within the HIS Strategy, aligns with HIS organisational 'One Team' ambition for more collaborative structures, processes, and culture - maximising the expertise from across a range of professions and disciplines and as such eliminating the constraints and limitations of silo'd working.

Diagram 1 below, sets out the different aspects of the framework and how HIS could respond within each of these to develop a dynamic and continuous approach to: developing a truly systemic understanding of the quality and safety of care; intelligence driving the identification of the quality concerns or best practice that can enable HIS to adapt and respond in a timely way by leveraging the resources across HIS and beyond, and, generating new knowledge, learning and accelerating the spread of good evidence-based practice through a Perinatal learning system at the heart of the approach.

An effective HIS perinatal learning system will enable HIS staff working across a range of programmes to contribute, collate and triangulate a range of intelligence and data to understand how well services are doing (maintaining quality), identify priorities for Improvement and design appropriate system support (quality planning) and then inform and test ideas to make care better (quality improvement). This is a cyclical process with data and information informing the future development and planning of services.

This would be a proactive, intentional, and consistent approach which draws on the significant experience, knowledge, and skills from across our organisation to target our resources where they will have most impact across Perinatal Services in Scotland.

The approach would assist in the generation of new knowledge and through more disciplined and explicit efforts of working collaboratively and collectively align our approach to ensure stronger and healthier relationships across teams and programmes both internally in HIS and across healthcare systems. At the same time ensuring that early warning signs are acknowledged and acted upon quickly and widely, whilst taking cognisance of the needs, risks to and prevention of harm for those who use and deliver services. Ultimately supporting, enabling, assessing, and assuring the quality and safety of Perinatal services in Scotland.

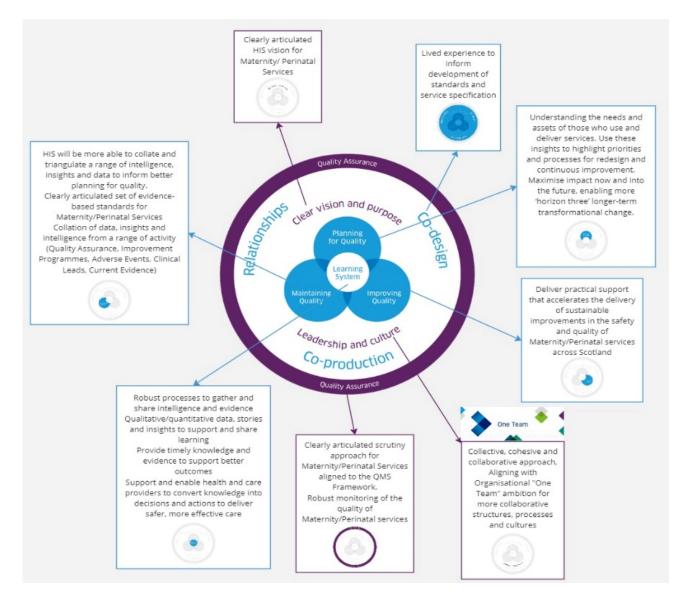
To support the development of the learning system which will be central to this approach the following resource from Medicine and Safety Directorate, QMS Team will be reprioritised in year 1 (2024/25):

- 0.2 whole time equivalent (WTE) Portfolio Lead £18,1884
- 0.2 WTE Senior Improvement Advisor £14,870
- 0.2 WTE Programme Manager £12,683

Embedding quality management within our organisation will ensure that our partners experience a consistent QMS approach in all our interactions. To do that will require HIS to create the organisational conditions through a concerted internal focus in the following areas, and these elements would require to be addressed in order to achieve the milestone as laid out in Diagram 2.

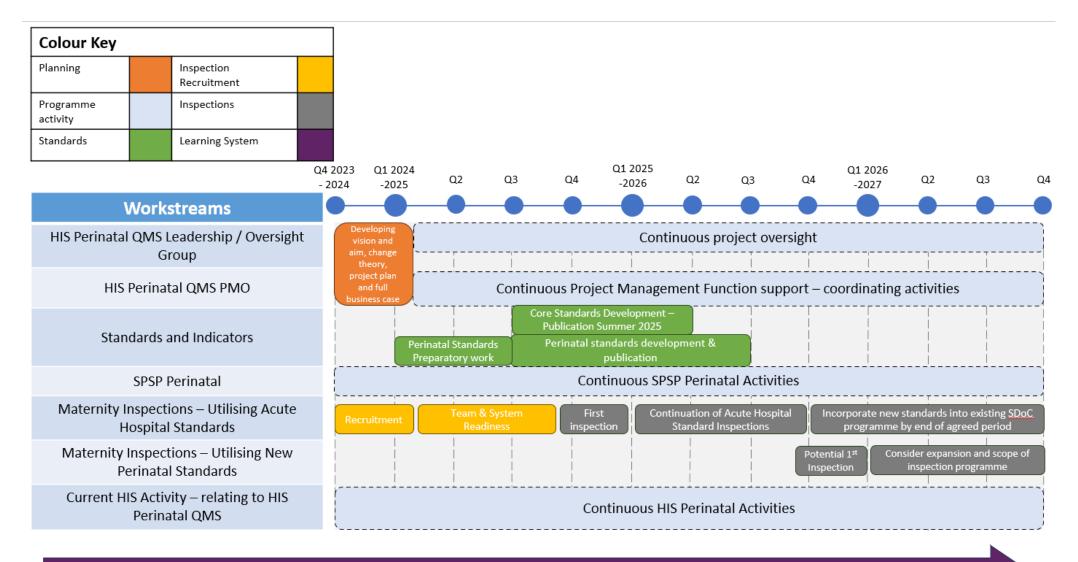
- 1. Creating a shared vision and purpose
- 2. Investing in Leadership and Culture (Relationships, attitudes, behaviours, and learning systems)
- 3. Continuous planning for Quality (Prioritisation, co-design, and co-production)

- 4. Building capacity and capability for Quality Management
- 5. Embedding Quality into management systems (Quality Assurance, Quality Control and learning systems)



#### Diagram 1. A Perinatal QMS Approach

#### **Diagram 2. HIS Perinatal QMS Development Milestones**



Establish and embed Perinatal – QMS learning system

74/120

### 3.10 Risk management

The following risks and mitigations have been identified:

| KEY RISKS   | MITIGATIONS  |
|---|--|
| Timescales for delivery   |  |
| There being an expectation that standards<br>development specifically related to maternity and<br>neonatal (perinatal) services across the NHS would<br>be achieved within 15 months.<br>The reality of inspection would be a phased<br>approach, commencing in hospital based<br>maternity and neonatal Services and utilising and<br>adapted Safe Delivery of Care Acute Hospital<br>methodology. Implementation of focused Perinatal<br>Inspection could only be designed and<br>implemented once Maternity Standards are<br>agreed.   | <ul> <li>Recruitment in first round for Standards team<br/>and Inspection Team commences with<br/>immediate effect: Q1 2024/5 with team in<br/>place ready to commence Development<br/>Phase October 2024.</li> <li>Retain existing skill and knowledge without<br/>requirement to re-recruit.</li> </ul>  |
| Resource  |  |
| <ul> <li>1a Dependency upon prioritising and utilising HIS Continuous Quality Improvement Allocations (CQIA) baselined monies for this work.</li> <li>1b Risk that HIS unable to meet other priority timelines for improvement, assurance and regulatory work or meet savings targets through prioritising baseline funding to this work</li> <li>2. Midwifery leadership is the only element of SPSP funding from Scottish Government (SG) not baselined, remains on allocation from SG at 0.4WTE. Should this not be received there will be insufficient capacity of Professional Leadership across QMS.</li> <li>3. Medical Model provides for Obstetric &amp; Neonatal oversight of QMS, risk that there is insufficient capacity to provide professional and clinical oversight.</li> <li>4 It is not viable to reallocate/ transfer HIS workforce from other programmes to this without careful consideration of required specific skills, knowledge and experience, for example, Improvement teams do not have the skill set to support standards development or inspection activity.</li> </ul> | <ol> <li>Fund Initially whilst funding discussions<br/>continue with SG.</li> <li>Further scoping of current activity with<br/>efficient and effective co-ordination of<br/>current activities and resources.</li> <li>Monitor SG allocations and baselining of<br/>budgets.</li> <li>Monitor and assess capacity of Obstetric<br/>&amp; Neonatal medical input over year 1 and<br/>2 in line with evaluation of medical model.</li> <li>Management through QMS approach of<br/>scope creep<br/>Where possible Project Management<br/>Office workforce will be realigned.<br/>Realistic programming of standards<br/>development and delivery according to<br/>expert workforce availability.</li> </ol> |
| Reputational risk   | Commencement of this programme of work.  |
| Without this work being undertaken the corporate<br>risk identified on HIS Risk Register remains,<br>ultimately with the potential for harm to the people<br>of Scotland.   | -  |
| Patient Safety  | Continuation of SPSP Perinatal, Acute  |
| Causing additional risk of harm to service users<br>through pausing, stopping, or reducing current<br>improvement activity which is supporting<br>maintenance of current risk/ safety level across the<br>system.   | Hospital Inspections, Healthcare Staffing<br>Programme work as part of QMS approach.   |

#### 3.11 Resource Implications

The business case asks for allocation from HIS baseline, whilst continuing to pursue allocation from Scottish Government to fund this work. An indicative budget and staff resource requirement to fulfil the new work associate with this approach across Standards and Assurance with additional Professional Leadership and oversight is within the table below. Any future revision of Standards would be intelligence led and evidence based.

| New Workforce Required for Business Case |  |                   |             |  |           |                 |                |  |  |
|--|--|-------------------|-------------|--|-----------|-----------------|----------------|--|--|
| Directorate                              | Programme  | Role Title        | AfC Banding | WTE<br>(attributed to<br>Perinatal Work<br>only) | Headcount | Monthly<br>Cost | Annual<br>Cost |  |  |
| Quality Assurance Directorate            | Maternity Inspections  | Senior Midwife    | 8a          | 1.0  | 1.0       | 9,252           | 83,272         |  |  |
|  | Maternity Inspections  | Inspector         | 7           | 3.0  | 3.0       | 18,162          | 163,456        |  |  |
|  | Maternity Inspections  | Programme Manager | 7           | 1.0  | 1.0       | 6,054           | 54,485         |  |  |
|  | Maternity Inspections  | Project Officer   | 5           | 1.0  | 1.0       | 3,594           | 32,342         |  |  |
|  |  |                   |             | 5.0  | 6.0       | 37,062          | 333,555        |  |  |
| Evidence                                 | Standards Team   | Programme Manager | 7           | 0.5  | 1.0       | 2,696           | 13,481         |  |  |
|  |  | Project Officer   | 5           | 0.5  | 1.0       | 1,797           | 8,984          |  |  |
|  |  | Admin Officer     | 4           | 0.4  | 1.0       | 1,222           | 6,110          |  |  |
|  |  |                   |             | 1.4  | 3.0       | 5,715           | 28,575         |  |  |
| Nursing, System Improvement              | NMAHP: Midwifery Professional<br>Leadership, increase by 0.1 WTE | Midwifery lead    | 8D          | 0.1  | 1.0       | 1,070           | 6,418          |  |  |
|  |  |                   |             | 0.1  | 1.0       | 1,070           | 6,418          |  |  |
|  |  |                   |             |  |           |                 |                |  |  |
| New Workforce Pays Required              |  |                   |             | 6.5  | 10.0      | 43,846          | 368,548        |  |  |

Where there is current HIS workforce members awaiting redeployment, these individuals will be prioritised for matching into posts according to right skills and knowledge – particularly across Project Management Office roles, as described in the table above. There are existing team members in the Standards team with skills and knowledge suitable and assessment of ability to retain this knowledge to progress new standards or continue with existing standard timetable requires agreement (noting above that some of staff are fixed term contract). This may potentially improve current headcount position for 2024/5 budget and onward.

It will be necessary to recruit 1 Senior Midwife and 3 Inspectors with current National Midwifery Council registration and evidence of contemporaneous current practice to the Quality Assurance Directorate Inspection team.

The current Midwifery Lead aligned to the HIS Executive Nurse Director and Nursing, Midwifery, Allied Health Professionals (NMAHP) team within Nursing & System Improvement is retiring, recruitment to this post is essential to provide oversight to this and existing programmes of work. They will provide professional and clinical oversight and leadership across all elements of this work. The current post holder is cross charged to the NMAHP team from SPSP at 0.05 WTE, an increase of 0.1 WTE is deemed essential to provide clinical and Professional Leadership capacity to the safety critical midwifery workforce working in and across the programme and for non-midwifery colleagues to access appropriate and relevant professional advice and support in this QMS approach.

#### 3.12 Phased Approach Financial Implications

The previous milestone diagram (Diagram 2) provides a high-level description of the phased approach required to draw together existing and new elements of this programme over a 3-year period commencing April 2024 through to a business-as-usual state being in place by the end of financial year 2026/7.

#### Year 1 costs £393,547

#### Year 2 onwards recurring cost £554,406

Notably, the majority of the funding required to implement this QMS approach and maintain recurringly are associated with workforce. In year 2 a non pays element ( $\pounds$ 3,250) is required to ensure appropriate payment to the established standards development group members for travel and subsistence, room hire etc. This cost, along with pay costs to increase capacity in the standards team are non-recurring. Non pays costs associated with scrutiny and assurance relate to IT requirements (Software & Hardware) training, travel and subsistence. This is  $\pounds$ 25,000.00 per annum, with year 1 having less travel and subsistence, however IT hardware and software costs for set up are in year 1.

| Non Pays   |  |           |           |           |           |  |  |  |  |
|--|--|-----------|-----------|-----------|-----------|--|--|--|--|
| Directorate Description Year 1 Year 2 Year 3 Recurring |  |           |           |           |           |  |  |  |  |
|  | Standards Development Costs            |           |           |           |           |  |  |  |  |
|  | associated with travel and Subsistence | 0         |           |           |           |  |  |  |  |
| Evidence Directorate                                   | etc                                    |           | 3,250.00  | 0         | 0         |  |  |  |  |
|  | Information Softward, Hardware,        |           |           |           |           |  |  |  |  |
| Quality Assurance Directorate                          | Travel and Subsistence                 | 25,000.00 | 25,000.00 | 25,000.00 | 25,000.00 |  |  |  |  |
|  |  |           |           |           |           |  |  |  |  |
|  |  | 25,000.00 | 28,250.00 | 25,000.00 | 25,000.00 |  |  |  |  |

Collectively, Pays and Non-Pays are broken down by year as follows:

#### Year 1: 2024/5

|             | ]           |           | 2024/5       |          |        |           |           |         |           |          |           |          |        |
|-------------|-------------|-----------|--------------|----------|--------|-----------|-----------|---------|-----------|----------|-----------|----------|--------|
|             |             |           | Year 1       |          |        |           |           |         |           |          |           |          |        |
|             |             | April     | May          | June     | ĄINĘ   | August    | September | October | November  | December | January   | February | March  |
| Directorate | Description | Quarter 1 |              |          |        | Quarter 2 |           |         | Quarter 3 |          | Quarter 4 |          |        |
| Evidence    | PAYS        |           |              |          |        |           |           |         | 5,715     | 5,715    | 5,715     | 5,715    | 5,715  |
| Evidence    | NON PAYS    |           |              |          |        |           |           |         |           |          |           |          |        |
| Directora   | ate Totals  |           |              |          |        |           |           | -       | 5,715     | 5,715    | 5,715     | 5,715    | 5,715  |
| QAD         | PAYS        | Pocruito  | nent & Pre   | paratory | 37,062 | 37,062    | 37,062    | 37,062  | 37,062    | 37,062   | 37,062    | 37,062   | 37,062 |
|             | Non Pays    | Necruitii | Phase        | paratory | 13,000 |           |           | 6,000   |           |          | 6,000     |          |        |
| Directora   | ate Totals  |           | Filase       |          | 50,062 |           |           | 43,062  | 37,062    | 37,062   | 43,062    | 37,062   | 37,062 |
| NSI         | PAYS        |           |              |          |        |           |           | 1,070   | 1,070     | 1,070    | 1,070     | 1,070    | 1,070  |
| Directora   | ate Totals  |           |              |          |        |           |           | 1,070   | 1,070     | 1,070    | 1,070     | 1,070    | 1,070  |
|             |             |           |              |          |        |           |           |         |           |          |           |          |        |
| Monthly     | / Overall   | 0         | 0            | 0        | 50,062 | 37,062    | 37,062    | 44,131  | 43,846    | 43,846   | 49,846    | 43,846   | 43,846 |
|             |             |           | Annual Costs |          |        |           |           |         |           |          | 393,548   |          |        |

#### Year 2 recurring : 2025 onwards

|             |             |        | 2025/6       |        |        |           |           |         |           |          |         |           |         |
|-------------|-------------|--------|--------------|--------|--------|-----------|-----------|---------|-----------|----------|---------|-----------|---------|
|             |             |        | Year 2       |        |        |           |           |         |           |          |         |           |         |
|             |             | April  | May          | June   | Vlut   | August    | September | October | November  | December | January | February  | March   |
| Directorate | Description |        | Quarter 1    |        |        | Quarter 2 |           |         | Quarter 3 |          |         | Quarter 4 |         |
| Evidence    | PAYS        | 5,715  | 5,715        | 5,715  | 5,715  | 5,715     | 5,715     | 5,715   | 5,715     | 5,715    | 5,715   | 5,715     | 5,715   |
| Evidence    | NON PAYS    | 3,250  |              |        |        |           |           |         |           |          |         |           |         |
| Directora   | ate Totals  | 8,965  | 5,715        | 5,715  | 5,715  | 5,715     | 5,715     | 5,715   | 5,715     | 5,715    | 5,715   | 5,715     | 5,715   |
| QAD         | PAYS        | 37,062 | 37,062       | 37,062 | 37,062 | 37,062    | 37,062    | 37,062  | 37,062    | 37,062   | 37,062  | 37,062    | 37,062  |
|             | Non Pays    | 25,000 |              |        |        |           |           |         |           |          |         |           |         |
| Directora   | ate Totals  | 62,062 | 37,062       | 37,062 | 37,062 | 37,062    | 37,062    | 37,062  | 37,062    | 37,062   | 37,062  | 37,062    | 37,062  |
| NSI         | PAYS        | 1,070  | 1,070        | 1,070  | 1,070  | 1,070     | 1,070     | 1,070   | 1,070     | 1,070    | 1,070   | 1,070     | 1,070   |
| Directora   | ate Totals  | 1,070  | 1,070        | 1,070  | 1,070  | 1,070     | 1,070     | 1,070   | 1,070     | 1,070    | 1,070   | 1,070     | 1,070   |
|             |             |        |              |        |        |           |           |         |           |          |         |           |         |
| Monthly     | y Overall   | 72,096 | 43,846       | 43,846 | 43,846 | 43,846    | 43,846    | 43,846  | 43,846    | 43,846   | 43,846  | 43,846    | 43,846  |
|             |             |        | Annual Costs |        |        |           |           |         |           |          |         |           | 554,406 |

Discussions on funding are ongoing with SG, however, given the risk to people using services, as well as the reputational risks to HIS, we recommended funding from HIS baseline initially, reallocating CQIA monies (advised to be circa £900k) internally.

SG directorates remain motivated to contribute to the improvement of perinatal service quality and care experience and outcomes, allocations of funding may be provided to HIS over Years 1 and 2, this may reduce the requirement on HIS baseline funding.

It is the understanding of the group preparing this paper that this is affordable, however it is also accepted that further work to assure efficient redeployment of existing workforce and their activity within this QMS approach is required with any financial savings to be declared as work progresses. It is understood that once, or if baselined 3% baseline reduction savings will be required.

#### 3.13 Equality and diversity, including health inequalities,

Maternity and neonatal services contribute towards national health outcomes and have an important role to play in reducing maternal and neonatal health inequalities. National reports such a MBRRACE continue to identify widening inequalities and increased mortality and morbidity for black and ethnic minority woman and birthing people. The Perinatal Quality Management System (PQMS) is committed to ensuring parents and babies can access the highest attainable standard of healthcare and to meeting the needs of the Public Sector Equality Duty (PSED). To do this the PQMS will scope a range of healthcare inequalities that impact quality of care and health outcomes for some patient groups and take steps to avoid further discrimination or disparity and to address issues within its scope. An equality impact screening has been completed, with potential issues identified in relation to patients from minority ethnic groups and disadvantaged socioeconomic circumstances; as well as for disabled parents and parents from LGBT+ communities.

Current advice is that a full Equality Impact Assessment should be progressed at the point of PQMS initiation. The assessment should track and inform the work as a 'live'

component of its overall governance. It has additionally been identified that the work has specific relevance for children up the age of 18 and potential differential impacts for island communities. A Children's Rights and Wellbeing Impact Assessment and an Island Communities Impact Assessment will also be undertaken. To bolster robustness of approach, a proposal has been made via the Scottish Health Council to focus one of Healthcare Improvement Scotland's equality outcomes for 2025-29 around the protected characteristic of pregnancy and maternity. This would provide another complementary route for the PQMS to demonstrably meet PSED requirements.

#### 3.14 Communication, involvement, engagement, and consultation

Engagement has been undertaken with Internal and External Stakeholders:

- Senior Leadership Group (SLG), the new commission SBAR was developed from agreement with SLG and ET as a priority area for HIS.
- ET, new commission SBAR went to meeting on 20 February 2024
- Engagement with other Directorates has been undertaken as appropriate for the development of the business case.
- External engagement with SG, SEND and Directors of Midwifery all expressing and articulating motivation and need for this approach and work programme.

#### 3.15 How will we know we have been successful in achieving this? Anticipated outcomes

In line with the HIS logic model framework, the table below presents an overview of the anticipated short, medium and long-term outcomes that this work will deliver, in line with HIS Clinical and Care Governance Framework principles. An initial priority in the setup phase of this work, once resources are allocated, will be the development of a full logic model, driver diagram and measurement plan which will include operational definitions for each of these outcomes.

| Principles Of Clinical Care<br>Governance  | SHORT-TERM OUTCOMES   | MEDIUM-TERM<br>OUTCOMES   | LONG-TERM<br>OUTCOMES   |
|--|---|---|---|
| 7 Principles   | WHAT THE PEOPLE WE<br>WORK WITH GAIN FROM<br>THE<br>HIS PERINATAL QMS   | WHAT THE<br>PEOPLE WE<br>WORK WITH DO<br>DIFFERENTLY<br>AS A RESULT             | THE DIFFERENCE<br>THIS MAKES TO<br>USERS AND THE<br>SYSTEM  |
| 1. We have a supported,<br>involved and engaged<br>workforce                                     | Organisations delivering services gain:   | Organisations<br>delivering<br>services:  | People accessing<br>Perinatal services are<br>able to access better<br>quality care, resulting<br>in better outcomes: |
| 2. There are clear lines of leadership and accountability  | Access to evidence-based<br>standards and through NHS<br>Boards inspection improvement<br>action plan.                    | Actively use the<br>results from self-<br>assessments and<br>external assurance | Improved safety and care.   |
| 3. We involve the people<br>and communities who use<br>services in all our<br>programmes of work | Learning from Inspection reports.   | i.e. improvement<br>action plans to<br>ensure that<br>services have             | Improved compliance<br>with evidence-based<br>standards.  |
| 4. There is transparent and informed decision making   | Self-assessment tools and<br>guidance, based on good<br>practice, to ensure that services<br>have good processes in place | good processes in<br>place to support<br>the Safe Delivery<br>of Care and the   | Improvements in maternal and neonatal outcomes.   |

|  | to support delivery of the standards/ specification.   | standards<br>/specification.   |   |
|--|--|--|---|
| 5. All clinical and care risks<br>are identified, managed and<br>acted upon          | Access (via the national<br>learning system) to specialist<br>planning for quality, quality<br>improvement, strategic planning<br>and user involvement skills to<br>support improvement. |  | Effective Learning<br>System across NHS<br>Scotland Maternity<br>Services - timely alerts,<br>spread of evidence-<br>based good practice, |
| 6. We will uphold and<br>demonstrate professional<br>ethics, values and<br>standards | Access to practical resources<br>(via the national learning<br>system) which support the<br>implementation and<br>sustainability of improvements.  | Actively use the<br>knowledge, skills<br>and resources<br>gained (via the<br>national learning | learning communities,<br>learning technology<br>(including data<br>platforms, tools and<br>systems).                                      |
| 7. We will continually share<br>knowledge and learning<br>with all our stakeholders  | Access to good practice (via the national learning system) to support improvement.   | system) to develop<br>better Perinatal<br>services.  |   |

### 4.0 Recommendation

The Board is asked to:

• Discuss the business case and approve this new commission.



# **Healthcare Improvement Scotland**

| Meeting:               | Board Meeting - Public                                   |
|------------------------|--|
| Meeting date:          | 27 March 2024  |
| Title:                 | Performance Report, Quarter 3 23/24                      |
| Agenda item:           | 2.2.1  |
| Responsible Executive: | Angela Moodie, Director of Finance Planning & Governance |
| Report Author:         | Jane Illingworth, Head of Planning & Governance          |
| Purpose of paper:      | Assurance  |

#### 1. Introduction

This report provides the Board with a high level progress summary against Healthcare Improvement Scotland's (HIS) <u>Strategic Plan 2023-28</u>, Annual Delivery Plan 2023-24 and Key Performance Indicators covering the quarter 3 (Q3) period, October-December 2023.

#### 2. Strategic Overview

In the third quarter of the first year of our new strategy, progress continues to be positive, with the majority of work in all four priority areas on track (Appendix 1). There are some gaps and areas of work yet to commence which is expected in this early stage of the five-year plan. The high level overview against delivery of our strategy for Q3 included anticipated milestones by the end of 23/24.

#### 3. Performance Measures

#### 3.1. Key Performance Indicators (KPIs)

In Q3, 14 out of 22 KPIs were on or ahead of target, which is a slight improvement from Q2. Of the 8 KPIs currently below target, whilst some improvement is anticipated most are unlikely to recover by year end. The KPIs behind target were:

**Independent Healthcare Inspections** – expected to be approx 30 (15%) behind target due to staff training and higher cancelled registrations.

**Scottish Medicines Consortium (SMC)** – due to the large and continued volume of new medicines for assessment, some improvement expected in Q4.

Learning Events Delivered – seasonal system wide pressures led to a decrease in events.

**Published Improvement Resources** - changes to accessibility guidance and revised criteria impacting pace of sharing publications.



**Equality Assessments** – vacancies within the team limiting current capacity.

**Recurring Savings** - £0.2m lower due to the sub-let of Delta House starting later than expected but is fully offset by £0.2m of additional non-recurring savings.

**OneTeam staff feedback** – to recover the position we have shifted the emphasis to OneTeam working rather than OneTeam as a programme to establish a baseline understanding of how well embedded OneTeam working is.

#### 3.2. Work Programme Status Report

**62** programmes were active at the end of Q3 which is a net movement of **-1** since Q2. **46** (74%) programmes were on target, **16** (26%) reported with RAG status amber (moderate impact on delivery) representing a slightly less favourable position from the last quarter. No programmes reported with a RAG status red (significant impact on delivery).

As with the first half of the year, the overall position at the end of Q3 was favourable however slippage was anticipated over the remaining months due to service pressures and financial challenges, and we are seeing the impact of that with five more programmes reporting with moderate impact on delivery.

#### 3.3. Value for Money

In Q3 we reviewed two areas, Access QI and Management of Controlled Drugs in accordance with the 4Es approach to assessing base value and linking each to the NHSScotland <u>Value Based Health and Care Action Plan</u>.

As found with previous assessments, we do not have the processes or capacity to follow through and measure impact and improvement outcomes on some of our programmes of work. This is now being looked at across the organisation to ensure we gather impact and outcome information effectively and consistently whilst being mindful investment might be required to achieve that level of data as this is key for value for money analyses.

### 4. Key Achievements and Challenges

Some of the key highlights during the quarter include the success of the **Scottish Patient Safety Programme's** work to combat hospital associated infections, transfer of **Right Decision Service** from Digital Health and Care Innovation Centre to HIS and Scottish Intercollegiate Guidelines Network guidelines on **Dementia** and **Perinatal Mental Health**.

3 unannounced **safe delivery of care inspections** were undertaken in Q3 (Aberdeen Royal Infirmary, Dr Gray's Hospital, and Golden Jubilee Hospital). 4 further inspection reports published including University Hospital Crosshouse (NHS Ayrshire and Arran), Victoria Hospital (NHS Fife), and follow-up report to the initial inspection at The Royal Infirmary of Edinburgh which took place in February 2023 (NHS Lothian).



A number of programmes remain at risk of not being delivered as a result of financial instability and uncertainty in relation to additional allocations. This position has heightened given the budget announcement in December 2023, especially for programmes of work funded by additional allocations. In addition, prolonged vacancies have also resulted in high staff turnover risking failure to deliver against our work programme. Programmes with the largest impact include Scottish Medicines Consortium, Area Drugs & Therapeutic Committee Collaboration, Healthcare Staffing Programme and review programmes within the Quality Assurance and Regulation Directorate, including Responding to Concerns, Sharing Intelligence, Screening and Cancer services, the National Hub, Adverse Events and the Neonatal Mortality Review.

#### 4.1. Annual Delivery Plan (ADP) 23/24 Q2 Update

HIS' <u>Annual Delivery Plan 23/24</u> was approved by Scottish Government and published in September. An update for Q3 was not required, instead updates for both Q3 and Q4 will be submitted in May. The chart (Appendix 1) shows progress against the current priority areas. Most areas are broadly on track, with the exception of Cancer and Digital.

#### 4.2. Very High and High Operational Risks

At Q3, there were **23** 'high' and **2** 'very high' operational risks which is a net movement of **+5** from quarter Q2 due to the upgrading of existing risk or new high risks added to the risk register (see Appendix 1). The 2 very high risks reported relate to.

- Information and Communication Technology shortage of Microsoft 365 licences.
- Healthcare Staffing Programme inability to comply with legislative duties on enactment of Health and Care Staffing Act in April if funding is not baselined.

### 5. Forward Look

#### 5.1. New Commissions

During Q3, **3** new commissions previously under consideration were approved. There are **6** new commissions now being considered at the end of Q3 and will be considered as part of integrated planning process for 24/25. Across the quarter, 1 new commission was declined, this was to be an early adopter and test board for the proposed Agenda for Change reduced working week and additional study leave. After consideration, this request was subsequently declined.



### 6. Quality and Performance Committee (QPC) Q3

At the QPC meeting on 7 February, the following points were discussed in relation to the Q3 performance report:

- The Committee approved the report and praised its continued development including the strategic approach to reporting performance and noted the current work to develop impact and outcomes measures going forward.
- The new high risk in relation to Complaints and Feedback was noted, in particular the 300% increase in the number of complaints received, investigated and concluded. The actual number of complaints received is small, so any percentage increase tends to be disproportionate.

#### Quality / Care The performance report is a key part of corporate governance, which in turn ensures the best outcomes in services we deliver. Resource Workforce constraints are highlighted in various programmes of Implications work where applicable. Clinical and Care The performance report is a key part of corporate governance Governance which in turn ensures appropriate clinical and care governance requirements and considerations. The performance report is compiled with reference to **Risk Management** programme risks and key risks on the organisational risk register. Equality and There are no equality and diversity issues as a result of this Diversity paper. The detailed Q3 performance report was considered and Communication, endorsed by the Executive Team, then approved by QPC on 7 Involvement, **Engagement and** February 2024. Consultation

#### 7. Assessment Considerations

### 8. Recommendation

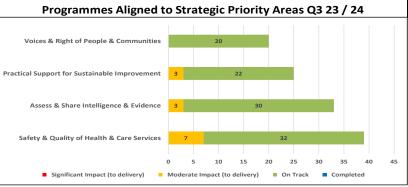
The Board is asked to gain assurance from this performance report about progress against the delivery of HIS' Strategy 2023-26, Annual Delivery Plan 2023-24 and Key Performance Indicators covering the Q3 period.

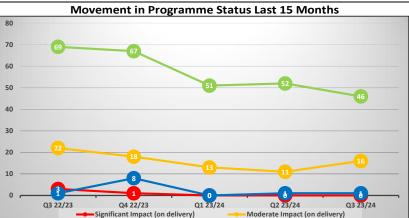


#### **APPENDIX 1**

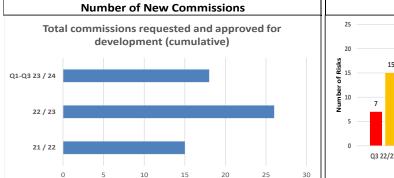
#### Q3 2023 - 24 PERFORMANCE DASHBOARD

|   | Operational KPIs  |         |      |           |      |            |
|---|---|---------|------|-----------|------|------------|
| Strategic Area                              | KPI   | 2023-24 |      | 2023 - 24 |      | Q3 Overall |
| Strategic Area                              |   | Target  | Q1   | Q2        | Q3   | Position   |
|   | Inspections (no. carried out)   | 50      | 14   | 13        | 14   | 41         |
| afety & Quality of<br>lealth & Care Service | IHC Inspections (no. carried out)   | 190     | 48   | 30        | 38   | 116        |
|   | Death Certification Review Service (DCRS) (% of Medical<br>Certificate of Cause of Death randomly selected) | 12%     | 12%  | 12%       | 12%  | 12%        |
|   | Healthcare Staffing Programme (no. of new tools)  | 6       | о    | 1         | 4    | 5          |
|   | SIGN (guidelines published)   | 7       | 2    | 1         | 3    | 6          |
| Assess & Share                              | Scottish Medicines Consortium (SMC) (time from submission to issuing advice)                                | 60%     | 18%  | 14%       | 14%  | 15%        |
| ntelligence &                               | Research & Information Service (RIS) (no. of literature searches / appraisals / projects supported)         | 320     | 100  | 63        | 89   | 252        |
| vidence                                     | Scottish Health Technologies Group (SHTG) (reviews)   | 12      | 1    | 3         | 5    | 9          |
|   | Standards & Indicators (S&I) (no. developed & published)  | 15      | 7    | 8         | 2    | 17         |
| ractical Support for                        | Improvement support programmes with Logic Model   | 90%     | 84%  | 92%       | 96%  | 91%        |
| ustainable                                  | Learning events delivered (no. of)  | 120     | 30   | 29        | 25   | 84         |
| mprovement                                  | Published improvement resources (no. of)  | 82      | 14   | 9         | 13   | 36         |
| (eises & Dight of                           | Service change (no. of health & care services monitored & / or advised on)                                  | 50      | 57   | 60        | 61   | 59         |
| oices & Right of<br>eople &<br>communities  | Engagement (no. of policy areas influenced by people's views)   | 10      | 3    | 2         | 3    | 8          |
| ommunities                                  | Equality assessment (initial screening completed)   | 100%    | 51%  | 55%       | 63%  | 56%        |
| Organising Ourselves<br>o Deliver           |   |         |      |           |      |            |
|   | iMatter (employee engagement index score)   | 82      | 80   |           |      | 80         |
| taff Experience                             | Sickness absence (national target rate 4% or less)  | 4.0%    | 2.9% | 3.3%      | 3.4% | 3.4%       |
|   | Mandatory training  | 95%     | 23%  | 66%       | 92%  | 92%        |
| alue for Money                              | Recurring savings (£k)  | 1,606   | 333  | 394       | 322  | 1,049      |
| Communications                              | Communications (no. of media releases)  | 40      | 17   | 15        | 18   | 50         |
| Digital                                     | ICT Service Desk (calls resolved within agreed Service Level<br>Agreement compliance thresholds)            | 80%     | 82%  | 80%       | 84%  | 82%        |
| DneTeam                                     | Staff feel well / very well informed (% of respondents)   | 65%     | 38%  | 38%       | 27%  | 27%        |





----On Track





#### Progress Against Annual Delivery Plan Priority Areas Q3 23/24 Cross Cutting Digita Workforc 15 Innovation Adoption Health Inequalitie 26 11 Cance 13 Planned Care Mental Health 20 scheduled Care 16 Urgent / U 22 nunity Care ary & Con 15 20 25 30 NO OF PROGRAMMES Completed On Track Moderate Impact (to delivery) Significant Impact (to delivery)

----Complete

85/120



## **Healthcare Improvement Scotland**

| Meeting:                             | Board Meeting - Public                         |
|--------------------------------------|--|
| Meeting date:                        | 27 March 2024                                  |
| Title:                               | Financial Performance Report                   |
| Agenda item:                         | 2.2.2  |
| Responsible Executive/Non-Executive: | Angela Moodie, Director of Finance, Planning & |
|                                      | Governance                                     |
| Report Author:                       | Karlin Rodgers, Head of Finance & Procurement  |
| Purpose of the paper:                | Decision                                       |

#### 1. Situation

This report provides the Board with the financial position at 29 February 2024. The Financial Performance Report (FPR) for 31 January 2024 was considered at the Audit and Risk Committee on 7 March 2024.

#### 2. Background

The FPR details the financial position against baseline and other sources of funding. The report measures the financial performance against the Board approved budget and includes a prediction of full year outturn.

#### 3. Assessment

#### **Financial Performance Report**

The FPR for 29 February 2024 is available in Appendix 1.

At 28 February 2024, total expenditure was £39.1m against a budget of £39.2m, driving a  $\pm 0.1m$  underspend. Income was  $\pm 40.8m$  against a budget of  $\pm 39.1m$ , an increase of  $\pm 1.7m$ , resulting in a net underspend of  $\pm 1.8m$  at P11. The majority of the underspend was driven by lower pay costs, with whole time equivalents (WTE) 2 lower than budget (0.5%) for the year to date.

The high-level outturn for the year is expected to be an underspend of  $\pounds 2.0m$  (4.5%). This is after spend on further areas for investment identified in addition to the budget on E-rostering, One Team, Cyber Security and a  $\pounds 0.4m$  commitment to Scottish Government (SG) as a 5% non-recurring contribution to a balanced position nationally.

Savings delivered to date were £1.7m, with an expectation of achieving £2m by year end, however, £0.2m is expected to be non-recurring savings. Recurring savings have been seen in pay, redesign work and income generation from the sub-let of Delta House and are expected to continue into next year.

This forecasted underspend is out with tolerance and as such we have communicated to SG a return of c.£2.0m on a non-recurring basis from additional allocations. This will take the total returned to SG to £2.4m for the year.

#### Sales Ledger Write Off Request

During a review of our outstanding debt in relation to Independent Healthcare services, we have identified one customer who has gone into administration and as such the debt is no longer recoverable. In line with our Standing Financial Instructions we are seeking approval to write this debt off from the Board. The total debt value is £8.4k.

#### Update from Audit & Risk Committee (ARC)

At the ARC meeting on 7 March 2024, the following points were discussed:

- The underspend position was considered, alongside the return of c£2.0m on a nonrecurring basis to SG. ARC discussed whether the return of funds this year has impacted SG's decision to reduce our baseline funding in 2024/25. Although a clear distinction has been made between national and territorial boards it was recognised that it was unlikely and that the reduction is a result of £30m savings target assigned to national boards reflective of the financial challenges across the NHS.
- ARC discussed Independent Healthcare aged debt and specifically the request to write off an unrecoverable balance. Given the current limitations in legislation we are unable to deregister a service for non-payment, however, this change will be part of further legislative changes expected in 2024/25. In addition, changes to our approach on chasing bad debt should see a reduction in write offs. ARC welcomed these changes to legislation.

| Quality/ Care  | The recruitment delays and uncertainty in the funding may<br>impact on the initiatives we can deliver with the aim of<br>improving quality of care in Scotland. |
|--|---|
| Resource<br>Implications   | There are no financial implications beyond the information detailed in the paper.   |
|  | We have lower resource than budgeted at present so our plans<br>to ensure we remain in budget is likely to impact/ increase<br>resource levels.                 |
| Clinical and Care<br>Governance (CCG)                            | The report has a limited direct impact on CCG but the activity driving the underspend position may result in an impact on delivery of our Annual Delivery Plan. |
| Risk Management  | The appropriate risks are included in the strategic and operational risk registers where relevant.  |
| Equality and<br>Diversity, including<br>health inequalities      | No impact on equality and diversity.  |
| Communication,<br>involvement,<br>engagement and<br>consultation | The Finance Team has prepared this report and a detailed version of the 31 January 2024 FPR was considered by ARC on 7 March 2024.                              |

#### Assessment considerations

### 4. Recommendation

The Board are asked to consider the Financial Performance Report for awareness and approve the write off request of £8.4k. Noting the underspend position and non-recurring return of c.£2.0m to SG.

### 5. Appendix

Appendix 1: Financial Performance Report 29 February 2024.



Appendix 1

# Financial Performance 29 February 2024

Report owner: Karlin Rodgers, Head of Finance & Procurement Report author: David Johnston, Finance Manager

Supporting better quality health and social care for everyone in Scotland



# Year to Date - Performance Summary – P11

At 29 February 2024, total income was £40.8m and total expenditure was £39.1m, driving a £1.7m underspend at P11. A full breakdown of the YTD position is available in **Appendix 1**.

The high-level outturn for the year is expected to be an underspend of  $\pm 2.0$ m and this has been communicated to SG. This is entirely on additional allocations on a non-recurring basis due to delays and uncertainty on funding in 23/24. A full breakdown of the forecast position is available in **Appendix 2**.

|                    | Annual<br>Forecast<br>(£m) | YTD<br>Actual<br>(£m) | YTD<br>Budget<br>(£m) | YTD<br>Variance<br>(£m) |
|--------------------|----------------------------|-----------------------|-----------------------|-------------------------|
| Income             | £45.2                      | £40.8                 | £39.1                 | £1.7                    |
| Рау                | £36.3                      | £33.0                 | £32.9                 | (£0.1)                  |
| Non Pay            | £6.9                       | £6.1                  | £6.3                  | £0.2                    |
| Under/(over) spend | £2.0                       | £1.7                  | (£0.1)                | £1.8                    |

|                | Forecasted<br>WTE | YTD<br>Actual<br>WTE | YTD<br>Budget<br>WTE | YTD<br>Variance<br>WTE |
|----------------|-------------------|----------------------|----------------------|------------------------|
| Baseline WTE   | 407               | 409                  | 434                  | 25                     |
| Allocation WTE | 105               | 105                  | 82                   | (23)                   |
| Grant WTE      | 4                 | 4                    | 3                    | (1)                    |
| IHC WTE        | 21                | 21                   | 22                   | 1                      |
| Total<br>/11   | 537               | 539                  | 541                  | 2                      |

Total Whole Time Equivalents (WTEs) at the end of February were 539 which is an increase of +5 from P10. A full breakdown of the YTD WTE position is available in **Appendix 1**.

As at the end of February there were 6 roles in various stages of the recruitment pipeline. The February 2024 average days to hire was 70 (consistent with 70 days in January).

Year to date there have been 60 leavers (10.2% turnover rate YTD, 11.7% turnover rate forecast) and 79 new starts, representing a net increase of 19 to overall workforce headcount since 1st April 2023.

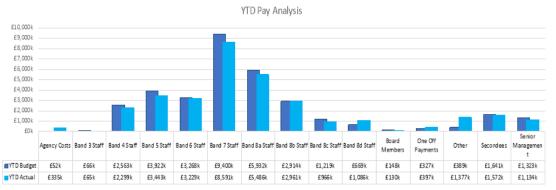
90/120

# Performance by Funding Source

| Year to Date – P11    |                  |                                   |                                   |                                     |               | F                     | ull Year I       | Forecast                          |                                   |                                     |               |
|-----------------------|------------------|-----------------------------------|-----------------------------------|-------------------------------------|---------------|-----------------------|------------------|-----------------------------------|-----------------------------------|-------------------------------------|---------------|
|                       | Baseline<br>(£m) | Additional<br>Allocations<br>(£m) | Independent<br>Healthcare<br>(£m) | Grants &<br>Other<br>Income<br>(£m) | Total<br>(£m) |                       | Baseline<br>(£m) | Additional<br>Allocations<br>(£m) | Independent<br>Healthcare<br>(£m) | Grants &<br>Other<br>Income<br>(£m) | Total<br>(£m) |
| Income                | £31.6            | £7.6                              | £1.3                              | £0.3                                | £40.8         | Income                | £34.7            | £8.5                              | £1.7                              | £0.3                                | £45.2         |
| Рау                   | £26.9            | £4.5                              | £1.4                              | £0.2                                | £33.0         | Рау                   | £29.4            | £5.1                              | £1.5                              | £0.3                                | £36.3         |
| Non Pay               | £4.7             | £1.1                              | £0.2                              | £0.1                                | £6.1          | Non Pay               | £5.3             | £1.4                              | £0.2                              | £0.0                                | £6.9          |
| Under/(over)<br>spend | £0.0             | £2.0                              | (£0.3)                            | £0.0                                | £1.7          | Under/(over)<br>spend | £0.0             | £2.0                              | £0.0                              | £0.0                                | £2.0          |

- The Additional Allocation funding received for Independent Healthcare of £0.2m to date is included in the Independent Healthcare column.
- The Corporate services recharge between Baseline and Additional Allocations YTD was £0.4m.
- The Additional Allocation funding received for Independent Healthcare of £0.3m is included in the Independent Healthcare column.
- The Corporate services recharge between baseline and allocations is £0.2m.
- A full breakdown of the forecast position is available in Appendix 2.

# Year to Date – Cost Analysis



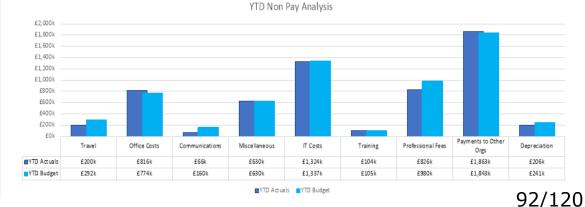
YTD Budget YTD Actual

#### **PAY**

- Total 23/24 pays budget of £36.0m
- YTD actual pay costs are £33.0m against a budget of £32.9m.
- Full year forecast on pays is £36.3m, which is £0.3m over budget due to additional recruitment related to post budget allocations, Cyber Security and investment in One Team offset by savings from vacancies during the year.



- Total 23/24 non pay budget £7.7m
- YTD non pay costs are £6.1m, which is £0.2m lower than budget.
- Full year forecast on non pays is £6.9m, which is £0.8m lower than budget due to lower spend and savings made in year offset by additional eRostering spend.



### 4/11

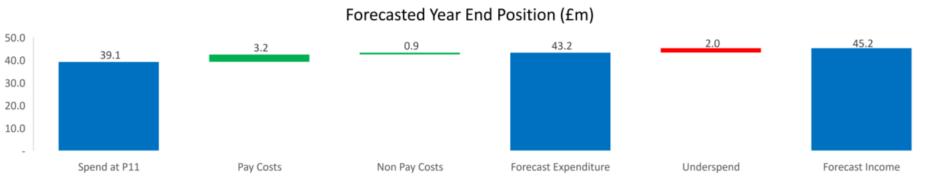
# Forecast Year End Position

We are forecasting a £2.0m underspend this year (4%), which is out-with the 1% tolerance. A full breakdown is available in Appendix 2.

The key assumptions in this forecast position are:

- Overall WTEs are unlikely to return to budget position and is expected to remain flat until 31 March 2024, driving an underlying £1m underspend on Pay.
- Areas for investment underspent see Appendix 3.
- One Team investment is underspent see Appendix 3.

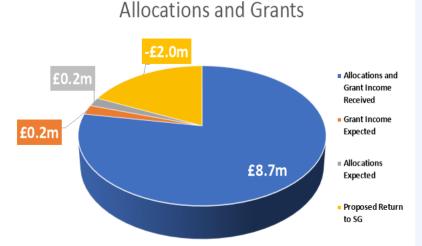
A commitment has been made to Scottish Government to return funds c.£2m in support of the financial challenge. This is reflected within Additional Allocations income.



93/120

5/11

# **Allocations and Grants**



- Total grants and allocations funding expected for 23/24 is £7.1m. This takes into account the c£2.0m we have committed to return to SG in P9.
- We are forecasting full year expenditure of £7.1m driven by recruitment slippage and delays across a number of allocations.
- To date we have received £8.6m (94%) of funding. The only allocation outstanding relates to Additional Depreciation for Delta House (£0.2m) which comes at year end.
- It has been assumed that **no further new allocation funding** will be sought in 23/24, this includes for Coming Home, Primary Care Demonstrator Sites and Scottish Health Technologies Group.
- YTD spend on allocations and grants is £6.3m, with £0.8m expected in the last two months of the year.
- A full breakdown of allocations can be found in Appendix 4.



# Savings Targets

#### Savings Target

The budget included £1.6m of recurring savings to be delivered in 23/24. A further £0.4m was added following an ask from SG on a non-recurring basis. Therefore, the total savings target for 23/24 is £2.0m.

#### **Progress Against Targets**

We have achieved £1.7m of savings to date, which is 81% of our recurring savings target & 100% of our non-recurring savings target.

We are slightly behind on our recurring target due to the Delta House lease with NSS starting later than expected and redesign and process mapping efficiencies not delivering. We are therefore forecasting (£0.2m) less recurring savings in year.

Although we are ahead on our non-recurring savings by £0.2m mainly due to pay savings from vacancies.

7/11



| No                    | n-recurring (£) | Recurring (£) |
|-----------------------|-----------------|---------------|
| Savings Target        | 363,000         | 1,602,279     |
| Achieved              |                 |               |
| Process Mapping       |                 | 46,932        |
| Income Generation     |                 | 108,184       |
| Redesign              |                 | 195,986       |
| Pay Savings           |                 | 796,317       |
| Other                 |                 | 154,030       |
| 5% Additional Savings | 363,000         | -             |
| Total Achieved        | 363,000         | 1,301,448     |
| In Progress           |                 |               |
| Process Mapping       | 30,162          | 4,267         |
| Income Generation     | 78,009          | 24,807        |
| Redesign              | 73,377          | 17,817        |
| Pay Savings           |                 | 72,392        |
| Other                 |                 | -             |
| Total in Progress     | 181,548         | 119,283       |
| (Under)/Over Savings  | 181,548         | (181,548)     |

#### Initiative at risk

Initiative on track and/or ahead

### 95/120

# Appendix 1 – YTD Financial Position

| HIS - View All                    | Actual<br>(£000s) | Budget<br>(£000s) | Variance<br>(£000s) | Directorate Expenditure                  | Actual<br>(£000s) | Budget<br>(£000s) | Variance<br>(£000s) | Variance by Spend                                |
|-----------------------------------|-------------------|-------------------|---------------------|--|-------------------|-------------------|---------------------|--|
|                                   |                   |                   |                     | Medical And Safety                       | 4,581             | 4,621             | 40                  |  |
| Baseline Income                   | 31,422            | 31,422            | 0                   | Community Engagement And System Redesign | 6,301             | 6,707             | 406                 | Agency costs are higher than                     |
| Allocation Income                 | 7,923             | 5,532             | 2,391               | Nursing And Systems Improvement          | 5,737             | 6,036             | 299                 | budget mainly due to                             |
| IHC Income                        | 1,059             | 1,193             | (134)               | One Team                                 | 289               | 277               | (12)                | recruitment of additional cyber                  |
| Grant Income                      | 232               | 806               | (574)               | Quality Assurance                        | 5.672             | 6,220             | 548                 | security resources.                              |
| Other Income                      | 136               | 189               | (53)                | Independent Health Care                  | 1,583             | 1,391             | (192)               | Professional Fees and Charges                    |
| Total Income                      | 40,773            | 39,142            | 1,630               | Chief Executive                          | 455               | 482               | 28                  | underspend due to                                |
|                                   |                   |                   |                     | IT + Digital                             | 1.643             | 1.670             | 20<br>27            | reclassification of SLA costs to                 |
| Pay Costs                         | 32,734            | 33,799            | 1,000               | 3  |                   | 7,785             | (131)               | Pay (£0.2m) and delays in                        |
| Corporate Services Recharge       | (0)               | (908)             | (908)               | Evidence                                 | 7,916             |                   | (                   | website spend (£0.1m)                            |
| Agency Costs                      | 335               | 52                | (284)               | People + Workforce                       | 991               | 1,009             | 18                  |  |
| Total Pay Costs                   | 33,070            | 32,944            | (126)               | 1 3                                      | 1,209             | 1,354             | 145                 | <ul> <li>Corporate provision is £1.2m</li> </ul> |
|                                   |                   |                   |                     | Areas for Investment                     | 39                | 365               | 326                 | above budget due to the CSR                      |
| Travel & Subsistence              | 200               | 292               | 91                  | Finance Planning + Governance            | 1,932             | 1,872             | (60)                | (£0.4m) reflecting costs                         |
| Rent, Occupancy & Office Costs    | 816               | 774               | (42)                | Corporate Provision                      | 757               | (483)             | (1,241)             | recharged from Allocations to                    |
| Communications                    | 66                | 160               | 94                  | Total Operating Expenses                 | 39,105            | 39,305            | 200                 | Baseline, non-receipt of                         |
| Miscellaneous                     | 630               | 630               | (0)                 | ······································   | ,                 | ,                 |                     | purchase orders (£0.1m) and                      |
| IT Costs                          | 1,324             | 1,337             | 13                  | Directorate WTE                          | Actual            | Budget            | Variance            | eRostering costs (£0.2m)                         |
| Training                          | 104               | 105               | 1                   | Directorate WIL                          | / lotau           | Duuget            | Vallande            |  |
| Professional Fees And Charges     | 826               | 980               | 154                 | Medical And Safety                       | 53.0              | 52.6              | (0.4)               |  |
| Payments To Other Organisations   | 1,863             | 1,843             | (20)                | Community Engagement And System Redesign | 104.7             | 117.6             | 12.8                | WTE by Directorate                               |
| Non Pay Savings Targets           | 0                 | 0                 | 0                   | Nursing And Systems Improvement          | 97.8              | 88.5              | (9.3)               | Majority of underspend                           |
| Depreciation                      | 206               | 241               | 35                  | One Team                                 | 7.5               | 3.7               | (3.8)               |  |
| Total Non Pay Costs               | 6,036             | 6,361             | 326                 | Quality Assurance                        | 75.2              | 90.0              | 14.8                | variances are due to lower WTE                   |
|                                   | 00.405            |                   | 200                 | Independent Health Care                  | 21.3              | 22.3              | 1.0                 | and pay costs.                                   |
| Total Operating Expenses          | 39,105            | 39,305            | 200                 | Chief Executive                          | 37                | 37                | 0.0                 | Evidence is showing higher WTEs                  |
| Reported Underspend / (Overspend) | 1,667             | (163)             | 1,830               | IT + Digital                             | 12.4              | 12.1              | (0.3)               | due to new additional allocations                |
|                                   |                   |                   |                     | Evidence                                 | 117.7             | 104.1             | (0.0)               | and grants in the year.                          |
| Baseline WTE                      | 409.1             | 433.8             | 24.7                |  |                   |                   | · · · · ·           | Quality Assurance is showing                     |
| Additional Allocations WTE        | 105.1             | 82.2              | (22.9)              | People + Workforce                       | 16.1              | 16.6              | 0.5                 | lower WTEs against budget                        |
| Grant WTE                         | 4.4               | 3.0               | (1.4)               | Areas for Investment                     | 1.6               | 1.4               | (0.2)               | driven by additional allocations                 |
| IHC WTE                           | 21.3              | 22.3              | <u></u> 1.0         | Finance Planning + Governance            | 28.9              | 28.8              | (0.1)               | (5.6) and baseline (9.2).                        |
|                                   | 539.8             | 541.2             | 1.4                 | Total Operating Expenses                 | 539.8             | 541.2             | 1.4                 |  |
| 8/11                              | •                 |                   |                     |  |                   |                   |                     | 96/120   |

# Appendix 2 – Year End Forecast Position

| HIS - View All                    | Forecast<br>(£000s) | Budget<br>(£000s) | Varlance<br>(£000s) | Directorate Expenditure                               | Forecast<br>(£000s)<br>5.002 | Budget<br>(£000s)<br>5,092 | Varlance<br>(£000s)<br>90 |
|-----------------------------------|---------------------|-------------------|---------------------|---|------------------------------|----------------------------|---------------------------|
|                                   |                     |                   |                     | Community Engagement And System Redesign              | 6,827                        | 7,602                      | 776                       |
| Baseline Income                   | 34,527              | 34,325            | 202                 | Nursing And Systems Improvement                       | 6,332                        | 7,000                      | 668                       |
| llocation Income                  | 8,466               |                   | 1,867               | One Team  | 383                          | 302                        | (81)                      |
| HC Income                         | 1,717               | 1,586             | 131                 | Quality Assurance                                     | 6,195                        | 6,818                      | 623                       |
| Grant Income                      | 371                 | 878               | (506)               | Independent Health Care                               | 1,717                        | 1,541                      | (176)                     |
| )ther Income                      | 154                 | 212               | (58)                | Chief Executive                                       | 493                          | 526                        | 33                        |
| otal Income                       | 45,236              | 43,600            | 1,636               | IT + Digital  | 1,837                        | 1,822                      | (16)                      |
|                                   |                     |                   |                     | Evidence  | 8,766                        | 8,571                      | (195)                     |
| PayCosts                          | 35,724              | 36,937            | 1,213               | People + Workforce                                    | 1,085                        | 1,098                      | 13                        |
| Corporate Services Recharge       | 250                 | (990)             | (1,240)             | Property  | 1,332                        | 1,477                      | 144<br>272                |
| Agency Costs                      | 340                 | 57                | (283)               | Areas for Investment<br>Finance Planning + Governance | 142<br>2,097                 | 414<br>2,041               | (56)                      |
| Total Pay Costs                   | 36,314              | 36,004            | (310)               | Corporate Services Recharge                           | 2,037                        | (990)                      |                           |
|                                   |                     |                   |                     | Corporate Provision                                   | 1,059                        | (556)<br>463               |                           |
| Fravel & Subsistence              | 213                 |                   | 105                 | Total Operating Expenditure                           | 43,269                       | 43,777                     | (596)<br><b>508</b>       |
| Rent, Occupancy & Office Costs    | 1,359               |                   | 99                  | ······································                | ,                            | ,                          |                           |
| Communications                    | 102                 | 167               | 64                  | Directorate WTE                                       | Forecast                     | Budget                     | Variance                  |
| fiscellaneous                     | 486                 | 1,085             | 599                 |   | Forecasi                     | Buuget                     | variance                  |
| T Closts<br>Training              | 1,562               | 1,428             | (134)<br>(17)       | Medical and Safety                                    | 52.5                         | 53.1                       | 0.6                       |
| Professional Fees And Charges     | 1,045               | 1.154             | 109                 | Community Engagement And System Redesign              | 103.7                        | 118.6                      | 14.9                      |
| Payments To Other Organisations   | 1,832               | 1,788             | (45)                | Nursing And Systems Improvement                       | 97.0                         | 87.3                       | (9.7)                     |
| Depreciation                      | 226                 |                   | 37                  | · · ·   |                              |                            | · · ·                     |
| Total Non Pay Costs               | 6,956               |                   | 818                 | One Team  | 7.5                          | 3.7                        | (3.8)                     |
| ,                                 | -,                  | .,                |                     | Quality Assurance                                     | 76.4                         | 90.0                       | 13.6                      |
|                                   |                     |                   |                     | Independent Health Care                               | 21.3                         | 22.3                       | 1.0                       |
| Total Operating Expenses          | 43,269              | 43,777            | 508                 | Chief Executive                                       | 3.7                          | 3.7                        | 0.0                       |
| Reported Underspend / (Overspend) | 1,966               | (177)             | 2,143               | IT + Digital  | 12.4                         | 12.1                       | (0.3)                     |
| (everspend)                       | 1,500               | ()                | 2,145               | Evidence  | 116.5                        | 104.2                      | (12.2)                    |
| Baseline WTE                      | 406.7               | 434.7             | 28.0                |   | 16.1                         |                            | · · · ·                   |
| dditional Allocations WTE         | 105.1               | 81.8              | (23.3)              | People + Workforce                                    |                              | 16.6                       | 0.5                       |
| Grant WTE                         | 4.4                 | 3.0               | (1.4)               | Areas for Investment                                  | 1.6                          | 1.4                        | (0.2)                     |
| HC WTE                            | 21.3                | 22.3              | 1.0                 | Finance Planning + Governance                         | 28.9                         | 28.8                       | (0.1)                     |
|                                   |                     |                   |                     |   |                              |                            |                           |

#### Expenditure by Directorate

- **Income** is forecasting a 4% increase from budget predominately due to new commissions during the year.
- Pay costs are up £0.3m verses budget due to additional resource in Cyber Security, One Team and Right Decision Service (RDS).
- Misc costs have reduced due to the dementia pathways allocations being removed mid-year. A corresponding reduction in income is also shown in the forecast.
- **Prof fees** are higher due to new commissions, namely the provision of service providers for PCIP.
- One Team Programme costs represent the additional investment agreed – see Appendix 3.
- Evidence directorate spend has increased due to the additional RDS costs.
- Corporate provision costs are higher than budget due to the Corporate Services Recharge of costs from Allocations to Baseline (£0.4m) and accruals relating to non-receipt of purchase orders £0.1m 97/120

# Appendix 3 – Areas for Investment

| One Team - Additional | Dne Team - Additional Investment |                 |                 | Full Year         |  |  |
|-----------------------|----------------------------------|-----------------|-----------------|-------------------|--|--|
| Workstream            | De scription                     | Actual<br>£000s | Budget<br>£000s | Forecast<br>£000s |  |  |
| Workforce             | eRostering                       | 8               | 35              | 10                |  |  |
|                       | Management Structures            | -               | 60              | -                 |  |  |
|                       | Organisational Development Pool  | -               | 30              | -                 |  |  |
|                       | Leadership Development           | 13              | 20              | 20                |  |  |
|                       | OD&L support                     | 9               | 30              | 14                |  |  |
|                       | HR Management                    | 10              | 35              | 15                |  |  |
| Redesign              | CE&SR Development                | -               | 30              | 0                 |  |  |
|                       | QAD Development                  | -               | 30              | 0                 |  |  |
|                       | Directorate Team Building        | 12              | 45              | 29                |  |  |
|                       | All Staff Event                  | -               | 30              | 0                 |  |  |
| General               | Staff Governance Rep             | 12              | 70              | 19                |  |  |
|                       | OTPB Programme Management        | 8               | 35              | 13                |  |  |
| Grand Total           | • • • • • • • •                  | 72              | 450             | 120               |  |  |

#### One Team

- Additional investment in One Team was approved in P4 at £450k, but this has been revised down to £120k.
- Management Structures (£46k) and Organisational Development Pool (£44k) spend has been removed for 23/24.
- A number of Directorates have held team building events with the remainder expected to take place in March 2024.

|                                    | YTD             | Full            | Full Year         |  |  |  |
|------------------------------------|-----------------|-----------------|-------------------|--|--|--|
| Areas for Investment               | Actual<br>£000s | Budget<br>£000s | Forecast<br>£000s |  |  |  |
| Website                            | 15              | 150             | 75                |  |  |  |
| Secondary Server Solution          | -               | 108             | 16                |  |  |  |
| Associate Medical Director         | 26              | 79              | 34                |  |  |  |
| Strength Development Inventory 2.0 | -               | 14              | -                 |  |  |  |
| HR Redesign Work Support           | 24              | 62              | 27                |  |  |  |
| Grand Total                        | 65              | 414             | 152               |  |  |  |

#### Areas for Investment

- Spend on the areas for investment has been slow.
- Expected full year spend has reduced from £414k to £152k.
- Secondary Server Solution work started in March 2024 which is later than expected.
- Strength Development Inventory was scheduled to begin in November 2023 but work has not yet started, expected to start in April 2024 so outwith this Financial Year.

# Appendix 4 – Additional Allocations

| Additional Allocations   |                    |                    | Grant Income  |                         |            |   |                    |
|--|--------------------|--------------------|---|-------------------------|------------|---|--------------------|
| Description  | Income (£)         | Expenditure (f)    |   |                         | i =        |   |                    |
| Initial Baseline Allocation  | 33,604,000         | 33,463,000         |   |                         | Forecasted |   | casted Expenditure |
| Pay Award 2023-24  | 900,000            | 900,000            | Description   |                         |            | (£)                                     | (£)                |
| Baseline Allocation Total  | 34,504,000         | 34, 36 3, 000      | Commence the Dotomoching for Antimic applied Stores |                         |            | 4 270                                   | 64,370             |
| Excellence in Care   | 308,700            | 284,894            | Commonwealth Paternships for Antimicrobial Stewar   | aship (Cwpaivis         | e          | 54,370                                  | 64,570             |
| Health and Care Staffing Act   | 850,000            | 708,166            | Global Health Partnership                           |                         | 2          | 21,890                                  | 21,890             |
| Matemity Lead Post & C-Section Work  | 54, 504            | 55,243             | ·   |                         |            | ,                                       | ,                  |
| Citizens Panel   | 21, 121            | 24,160             | Bairns' Hoose                                       |                         | 3          | 32,298                                  | 32,298             |
| Joint Inspection of Police Custody Suites  | 173,817            | 176,590            | Create Dessived as at 20 February 2024              |                         |            | 0                                       | 110 550            |
| National Review Panel  | 63,797             | 59,600             | Grants Received as at 29 February 2024              |                         | 1 11       | 18,558                                  | 118,558            |
| Management of Scottish Palliative Care Guidelines  | 159,892            | 108,133            |   |                         |            |   |                    |
| Scottish Medicines Consortium  | 450,000            | 322,918            |   |                         |            |   |                    |
| NHS Genderidentity Service   | 67,260             | 67,193             | Accelerated National Innovation Adoption Pathway    |                         | 16         | 58,000                                  | 168,000            |
| ASP Inspection Programme   | 282,757            | 69,988             |   |                         |            |   | 22.200             |
| HEI Mental Health  | 570,765            | 487,196            | Bairns' Hoose                                       |                         | 3          | 32,298                                  | 32,298             |
| Early Intervention in Psychosis Improvement work   | 408,587            | 315,021            | Right Decision Service                              |                         | c          | 98,470                                  | 98,470             |
| National Cancer Medicines Advisory Group & Systemic Anti-Cancer Therapy Improv                   | 3 26, 89 2         | 348,581            | Right Decision service                              |                         | -          | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | 50,470             |
| SUDI Review process  | 62,639             | 50,397             | Total Grants to be Received                         |                         | 29         | 8,768                                   | 298,768            |
| Support for unpaid carers  | 255,116            | 250,486            |   |                         |            | -,                                      | ,                  |
| HIS Rapid Review implementation Support  | 151,213            | 12,089             |   |                         |            |   |                    |
| MCQIC Maternity Lead post  | 46,499             | 45,495             |   |                         |            |   |                    |
| Volunteer Info System  | 22,620             | 12,600             | Total Grant Income                                  |                         | 41         | 17,326                                  | 417,326            |
| Sexual Assault Response Coordination Services  | 90, 78 7           | 26,968             |   |                         |            |   |                    |
| Primary Care Improvement Portfolio   | 161,652            | 112,138            | Allocations &                                       | <b>Grants by Direct</b> | orate      |   |                    |
| Person ali ty Dis order  | 327,086            | 100,307            |   |                         | A          |   | E                  |
| Commitment to SG   | - 363,000          |                    | Description   | Received                | Awaiting   | Total (£)                               | Forecasted         |
| One-off Payment  | 394,000            |                    | Description   | necenteu                | Receipt    | 10101 (1)                               | Expenditure (£)    |
| Hospital at Home   | 290,000            | 217,721            | Numine Q. Curters Incoments                         | 1 610 252               |            | 1 6 1 0 2 5                             | 1 222 010          |
| Regulation of Independent Healthcare   | 265,200            | 292,752            | Nursing & System Improvement                        | 1,610,352               | -          | 1,610,35                                | 2 1,322,919        |
| SP Mental Health Substance Use & Rapid Review of Substance Abuse                                 | 937,522            | 821,896            | Medical & Safety                                    | 491,692                 | -          | 491,69                                  | 2 508,919          |
| Designing / Improving Residential Rehab Pathways<br>MAT / RR / NM Improvement and Implementation | 659,390<br>405,940 | 570,837<br>329,142 | '   | ŕ                       |            | ,                                       | - ,                |
|  | 405,940            | - 212,000          | Community Engagement & System Redesign              | 3,201,095               | -          | 3,201,09                                | 5 2,444,702        |
| Corporate Service's Recharge<br>Medical Staff Pay Uplift   | 23,000             | - 212,000          |   | 1 000 070               |            | 1 000 07                                | 704 170            |
| Right Decision Service Allocation  | 990,221            | 990,221            | Quality Assurance                                   | 1,089,978               | -          | 1,089,97                                | 8 784,170          |
| Scottish Intercollegiate Guidelines Network (SIGN) Polypharmacy                                  | 36,152             | 30,452             | Independent Healthcare                              | 265,200                 | -          | 265,20                                  | 0 292,752          |
| Additional Allocation Total  | 8,494,129          | 6,679,184          |   | ŕ                       |            | ,                                       | ,                  |
| Allocations Received Per February Allocation Schedule  | 42,998,129         | 41,042,184         | Evidence  | 1,912,870               | 298,768    | 2,211,63                                | 8 1,963,211        |
| · · · · · · · · · · · · · · · · · · ·  | 100000000000       |                    | Corporate Provision                                 | 54,000                  | 225,000    | 279,00                                  | 0 - 4,139          |
| Additional Depreciation for Delta House  | 2 25,000           | 207,861            |   | ,                       | ,_ 00      | ,                                       | - /                |
| Total Additional Allocations to be Received  | 225,000            | 207,861            |   |                         |            |   |                    |
| Artic pated Allocation Funding (excl. Prospective) as at 29 February 2024                        | 43,223,129         | 41,250,045         | Total Allocations & Grants by Directorate           | 8,625,187               | 523,768    | 9,148,95                                | 5 903/21537        |



## **Healthcare Improvement Scotland**

| Meeting:                             | Board Meeting - Public               |
|--------------------------------------|--------------------------------------|
| Meeting date:                        | 27 March 2024                        |
| Title:                               | Workforce Report                     |
| Agenda item:                         | 2.2.3                                |
| Responsible Executive/Non-Executive: | Sybil Canavan, Director of Workforce |
| Report Author:                       | Sybil Canavan, Director of Workforce |
| Purpose of paper:                    | Awareness                            |

#### 1. Situation

This report is provided to inform the Board of the current workforce position and pertinent workforce detail within the organisation.

#### 2. Background

The full standard report is provided monthly to Executive Team colleagues. This report provides Board members with several high-level key workforce metrics across the organisation.

#### 3. Assessment

Our current workforce comprises of a headcount of 602 as at the end of **February 2024**. 560 are on our payroll as directly employed staff, a whole time equivalent (WTE) of 528.3 and 42 (headcount) secondees into the organisation, a WTE of 18.5 people.

During the current financial year (23/24) 60 people have left the organisation, and 79 individuals have joined Healthcare Improvement Scotland representing an overall turnover rate of 10.2% to date.

Current absence levels are 3.4%, as compared to 2.4% for the same period last year, which does represent an increase and, as a comparator, are similar to pre Covid-19 rates (3.1%) at this point in the year. Most of the long-term absence continues to be attributed to anxiety, stress or depression. This is within the 4% target for NHS Scotland.

Since April there have been 123 new recruitment campaigns, of which 76 have been filled and the others are at various stages of recruitment as at the end of October.

#### Staff Governance Committee Considerations

Members of the Staff Governance Committee receive a copy of the full Workforce Report for their consideration. At a recent Committee Development session, it was agreed that, given the completeness and volume of detail within the full report, the document would be available as part of additional reading for members. On an ongoing basis, information regarding Health and Wellbeing activity is shared with the Committee to advise of work in place to support all staff.

#### Assessment considerations

| Quality/ Care   | The detail provided assists in best use of resources, ensuring<br>Healthcare Improvement Scotland's workforce is aligned to our<br>service demand and impact on the quality of care (and<br>services) provided.                          |
|---|--|
| Resource<br>Implications  | Whilst staffing within the organisation and how they are deployed, has major operational and financial implications, the report is not intended to be a detailed financial reporting tool.   |
|   | The attached appendix describes some of the resource position<br>within the organisation including, current staffing,<br>changes/turnover throughout the year and sickness absence<br>which is reflective of staff health and wellbeing. |
| Clinical and Care<br>Governance (CCG)                             | This report includes detail on sickness absence information<br>which links to the requirement from the Clinical and Care<br>Governance Framework to have a supported, involved and<br>engaged workforce.                                 |
| Risk Management   | The workforce risk and mitigation activity is described in detail<br>in the Strategic Risk register. The risk is reviewed and updated<br>monthly.  |
| Equality and<br>Diversity, including<br>health inequalities       | The report is intended to inform how the workforce is<br>developing in relation to previous periods and track our skill mix<br>across the organisation.  |
|   | An impact assessment has not been completed because this information is from one of a series of regular monthly management information.  |
| Communication,<br>involvement,<br>engagement, and<br>consultation | N/A  |

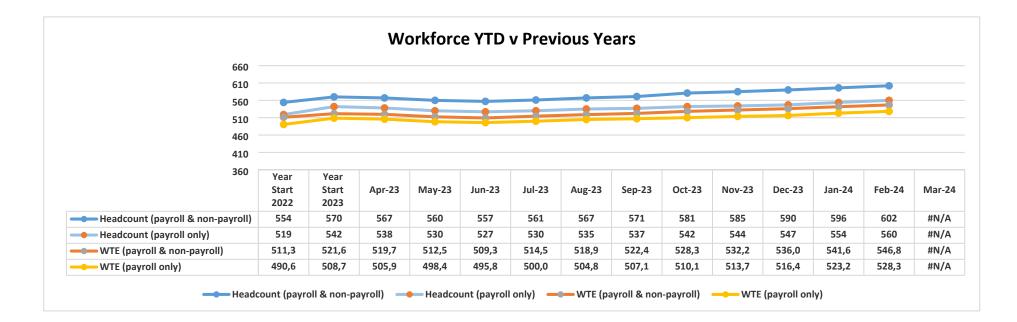
#### 4 Recommendation

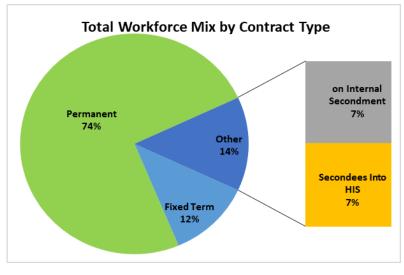
Board members are asked to review the detail of the enclosed appendix and provide further comment or questions, as necessary.

### 5 Appendices and links to additional information

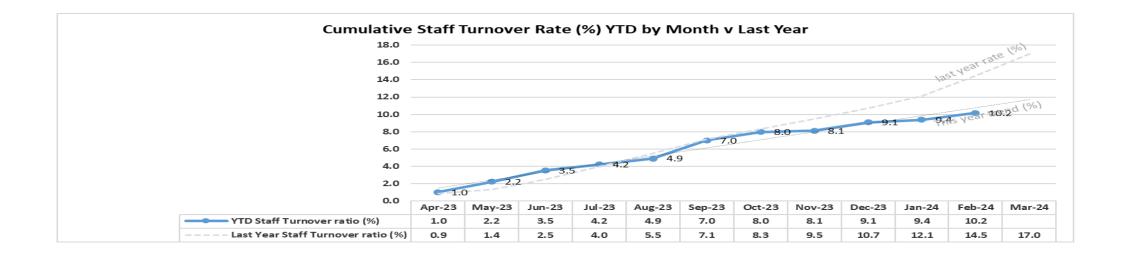
The following appendices are included with this report:

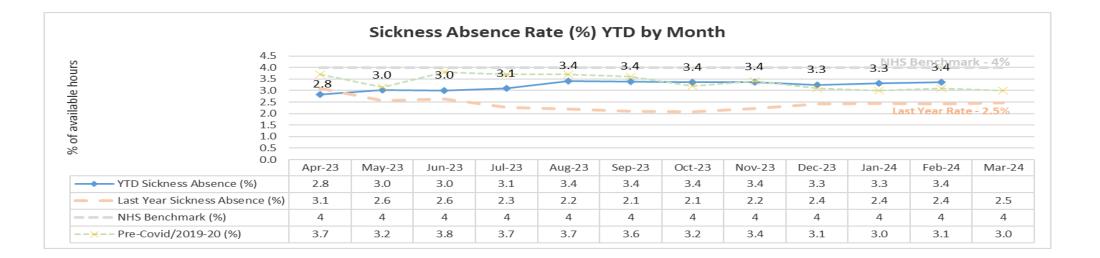
• Appendix No 1 Workforce Metrics













## **Healthcare Improvement Scotland**

| Meeting:                             | Board Meeting - Public                                      |
|--------------------------------------|---|
| Meeting date:                        | 27 March 2024   |
| Title:                               | Risk Management   |
| Agenda item:                         | 3.1   |
| Responsible Executive/Non-Executive: | Angela Moodie, Director of Finance, Planning and Governance |
| Report Author:                       | Paul McCauley, Risk Manager                                 |
| Purpose of paper:                    | Discussion  |

#### 1. Situation

The Board is asked to review all the strategic risks currently held on Compass (Appendix 1) as of 13 March 2024. The Board is asked to afford particular focus to those risks which are currently out of appetite.

#### 2. Background

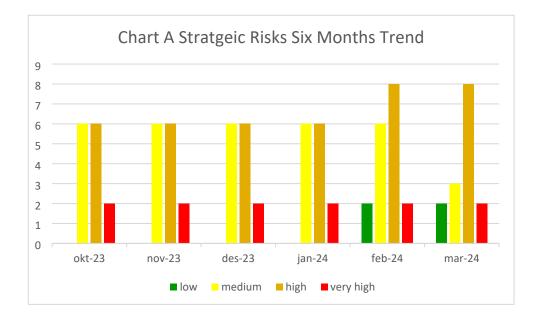
The Board's role for assessing risk is set out in the NHS Scotland Blueprint for Good Governance as follows:

- Agree the organisation's risk appetite.
- Approve risk management strategies and ensure they are communicated to the organisation's staff.
- Identify current and future corporate, clinical, legislative, financial and reputational risks.
- Oversee an effective risk management system that assesses level of risk, identifies mitigation and provides assurance that risk is being effectively treated, tolerated or eliminated.

### 3. Assessment

#### **Strategic Risks**

There are currently 15 strategic risks, one more than the last Board meeting, with the addition of the risk around partnership working. There are two very high, eight high, three medium and two low rated risks. Seven risks are out of appetite and eight are within appetite. The full Strategic Risk Register can be found at Appendix 1.



#### **Out of Appetite Risks**

The seven risks out of current appetite are summarised below:

| Out of appetite risks              | Residual<br>score | Maximum in appetite score |
|------------------------------------|-------------------|---------------------------|
| Cybersecurity                      | 16                | 8                         |
| Inspections & assurance activities | 12                | 8                         |
| Independent Healthcare             | 12                | 8                         |
| Service Change                     | 20                | 12                        |
| Workforce skills & availability    | 15                | 12                        |
| Safety of patient care             | 15                | 8                         |
| Data Breach                        | 9                 | 8                         |

The respective risk Directors are working on actions which will bring their risks into appetite or further towards appetite and these will be reported to the relevant Governance Committees going forward. Updates are noted below:

**Cyber Security:** Although the annual Network and Information Systems Regulations compliance score has improved, HIS remain exposed to the wider international cyber threat landscape and this does not go away. With the recent attacks on other public sector bodies in Scotland and a core NHS Scotland supplier and now the attack on NHS Dumfries and Galloway, where it is suspected that hackers could have acquired a "significant quantity" of patient and staff data, the threat remains significant and the risk scoring must remain the same.

**Inspections and Assurance Activities:** A number of actions have been underway to seek to reduce the likelihood of this risk by the end of this financial year, thus bringing this risk within appetite. A new Directorate structure and ways of working were introduced in December 2023 to enable better flexing of resources across inspection, regulation and review programmes in response to changing risk considerations and scrutiny imperatives.

Clinical care governance arrangements have been reviewed and strengthened and the quality assurance system has been implemented across all assurance programmes to support a robust and consistent scrutiny approach. However, there are resource considerations associated with ongoing budget and work prioritisation discussions meaning that the risk rating cannot be adjusted at this stage. Ongoing actions to bring this risk within appetite include:

- reviewing and adjusting scrutiny and assurance plans to reflect available resource.
- considering options to repurpose existing baseline resources in order to provide additional investment in assurance and scrutiny activity.

**Independent Healthcare**: Much of the mitigation for this risk lies out with HIS and requires legislative reform which will not be achieved in the short term. We are engaging with the Scottish Government on this, with proposals for enabling us to effectively deliver our statutory duties in this area being drafted. We are also working on ways to engage the diverse range of clinical experts needed in this area.

**Service Change:** Work to reduce this risk includes: Nearing completion of a new assurance process for engagement on all service change activity which has been tested with one board and with input from 10 statutory health & care bodies. The final draft was approved at the Scottish Health Council meeting at the end of February and is now being discussed with Scottish Government. Discussions continue with Scottish Government on new guidance on engagement required at a local level for service changes decided nationally. Our new structure to provide greater assurance of engagement is nearly complete: three strategic engagement leads to work at a national, regional and board level have been recruited; and an Assurance of Engagement Programme has been developed and is in the final stages of matching staff into roles; the full new structure will begin on 1 April this year.

**Workforce Skills:** The revision of the workforce plan and the budget and work prioritisation process has delayed plans to bring this risk to within appetite. However, work is under way to populate the detail of the 2024-26 plan, including detail in relation to future workforce and service design based on plans currently under development. The draft plan will be presented to the Staff Governance Committee for discussion in June prior to presentation to the Board in due course. We will then be in a better position to outline when this risk can be brought to within appetite.

**Safety of Patient Care:** The Safety Network is very engaged in workshops and related activities to reduce this risk. The clear direction of travel is to a more robust safety intelligence capture, analysis and action-focused group. Key outputs would be regular internal safety bulletins and, potentially, publications on safety in the system for a wider external audience. The formal plan to realise this is still in development. As this aspect of the Network's work is still in the conceptual phase, we feel the Board can only take limited assurance in this area at this time.

**Data Breach:** Directorate governance reviews were scheduled to commence in March 24 but with a substantial increase in statutory information requests this plan has been delayed and is now due to commence in May 24. The status of security controls will be reviewed with assets owners during these review sessions and once the first cycle of reviews is complete and any remedial actions are taken we anticipate bringing the risk back into appetite by July 24.

## Assessment considerations

| Quality/ Care  | The risk register underpins delivery of the organisation's strategy<br>and effective risk management ensures the best outcomes from our<br>work programmes. Discussion of the risk register and its impact on<br>delivery of the organisation's plan is a key part of the assurance<br>arrangements of the organisation and in identifying opportunities |
|--|--|
| Resource<br>Implications   | There is no financial impact as a result if this paper. Relevant financial risks are recorded on Compass and presented to the Audit and Risk Committee.  |
| Clinical and Care<br>Governance (CCG)                            | CCG risks are included in the risk register.   |
| Risk Management  | Risks and their mitigations are set out in the report for review by the Board.   |
| Equality and<br>Diversity, including<br>health inequalities      | There are no equality and diversity issues as a result of this paper.<br>An impact assessment has not been completed because this is an<br>internal governance paper.  |
| Communication,<br>involvement,<br>engagement and<br>consultation | The risk register is an internal management tool and therefore no external consultation has been undertaken in preparing this paper.<br>Route to this meeting: Strategic risks have been considered at relevant committees and the Audit and Risk Committee considered all of the strategic risks at its meeting on 7 March 2024.                        |

# 4 Recommendation

The paper is presented for discussion.

The Board is also asked to review the attached paper to:

- Assure themselves that the risks presented are recorded and mitigated appropriately.
- To identify and agree any new risks that ought to be raised.
- To identify any opportunities that arise from the risk reports presented.

# 5 Appendices

The following appendices are included with this report:

• Appendix 1, Strategic Risk Register

Appendix 1 Strategic Risk Register March 24

|                                   |  | March 2 |                   |   |                           |  |   |        |                | Resid             | ual Ri  | lisk Lev     | vel     |            |                                   |
|-----------------------------------|--|---------|-------------------|---|---------------------------|--|---|--------|----------------|-------------------|---------|--------------|---------|------------|-----------------------------------|
| Category                          | Project/<br>Strategy   | Risk No | Risk<br>Director  | Risk Description  | Inherent<br>Risk<br>Level | Controls and Mitigations   | Current Update  | Impact | Likelihood     | Current<br>feb-24 | jan-24  | des-23       | nov-23  | okt-23     | Appetite<br>N Level               |
| Reputational /<br>Credibility     | HIS Strategy<br>2023-28:<br>Leading<br>Quality<br>Health and<br>Care for<br>Scotland | 1072    | Robbie<br>Pearson | There is a risk that the development and<br>implementation of our strategy and the<br>associated operational plan, will be impeded<br>by the unprecedented combination of external<br>factors, including economic, political and<br>environmental pressures and the recovery<br>from the pandemic, resulting in a negative<br>impact on the availability, performance and<br>priorities of HIS. | VH<br>25                  | We continue to work closely with all Boards to understand the challenges and system pressures across NHS Scotland. We are adjusting the focus and tempo of our operational activities to deal with the changing circumstances such as surges in infections. The wider changes in HIS will seek to provide a platform for us building a more flexible and cohesive response to the challenges facing the system. The annual delivery plan 2024-25 is being developed in the context of the operational and financial challenges facing the system and progress on it will be reported to the Quality and Performance Committee, Board and Scottish Government (SG). The process for managing new work commissions in HIS has been redesigned to ensure a stronger collective response to the requests from SG. In the meantime the Executive Team and the Board are having to make decisions with regard to priorities in the context of a lack of clarity re additional allocations. | is tailored to alleviating such pressures.<br>Our new strategy marks a significant shift in our approach as an<br>organisation, with a stronger focus on systematically managing all the  | 4      | 3              | н н<br>12 12      |         | н<br>2 12    |         |            | H Cautious<br>2 In Appetite       |
| Financial /<br>Value for<br>Money | Finance<br>Strategy  | 635     | Angela<br>Moodie  | There is a risk of financial instability due to<br>national funding challenges resulting in<br>changes to the organisational priorities,<br>impact on staffing levels and a potential<br>over/under spend.  | VH<br>20                  | The financial context and associated uncertainty creates a challenging set of<br>circumstances for 24/25. Financial monitoring continues to be a key control in our ability to<br>deliver financial balance. Work plan prioritisation, within the affordability envelope, has, and<br>will be key to ensure a balanced budget for next year, alongside detailed and achievable<br>savings plans. In addition, current financial controls will be key to ensure all spend is<br>authorised and within approved budgets in 24/25.  | our annual work programme for next year. Without savings plans which  | 3      | 4              | H M<br>12 9       | M<br>9  | M<br>9       | M<br>9  | M<br>9     | M Cautious<br>9 In Appetite       |
| Reputational /<br>Credibility     | ICT Strategy   | 923     | Safia<br>Qureshi  | There is a risk that our Information<br>Communications Technology (ICT) systems<br>could be disabled due to a cybersecurity<br>attack resulting in staff being unable to deliver<br>our work and causing reputational damage.   | VH<br>20                  | Controls that are in place include a suite of processes and applications which protect us across our networks and systems, including; no direct connection to the internet, firewall devices, anti-spyware and anti-virus scanning, devices protected, data backups and security updates.<br>HIS ICT receive notifications and alerts from National Cyber Security Centre and NHS Cybersecurity Centre of Excellence regarding security exploits and vulnerabilities and act accordingly.<br>Staff are trained on Data protection, Information Security, Cyber Security and Freedom of information before being allowed access to HIS computers. Users also sign the HIS Acceptable Use Policy.  | In addition to the ongoing cyber incidents at Western Isles local authority<br>and the University of West of Scotland (UoWoS) there have been a further<br>three suspected ransomware attacks: one on a key NHS Scotland<br>supplier and two on third sector organisations that work with NHS<br>Scotland. Therefore, the threat remains significant and the risk scoring<br>must remain the same.<br>Given the current situation in the Ukraine there is a strong possibility that<br>this risk could occur and it has happened recently to both Scottish<br>Environmental Protection Agency (SEPA) and the Irish Health Service and<br>should it occur HIS will experience a sustained loss of business services. | 4      | 4 <sup>V</sup> |                   |         | H VH<br>5 16 |         | VH \<br>16 | H Minimalis<br>Out of<br>Appetite |
| Reputational /<br>Credibility     | Information<br>Governance<br>Strategy  | 759     | Safia<br>Qureshi  | There is a risk of a significant data breach due<br>to the unintended disclosure of personal data<br>of staff, stakeholders and the public resulting<br>in reduced stakeholder/public confidence,<br>financial penalty and/or sanctions from the<br>Data Protection Regulator (Information<br>Commissioner).  | VH<br>16                  | Staff training, records retention policy, data protection policy, information security policies, technical security controls; Cyber security certification; data processor contractual arrangements, improved implementation of retention schedule; Staff training and awareness; review of the information asset register for compliance gaps on quarterly basis; review of HIS practices against the Information Commissioner's Office (ICO) accountability framework on annual basis; Implementation of One Trust governance module; adverse event report training;   | Implementation of OneTrust will commence fully in April 24. Delays<br>experienced due to demands of the Network and Information System<br>Regulations 2018. Adverse event report training will be scheduled for late<br>Q4 and Q1 now that the revised policy direction for managing security<br>events is in place as of January. The likelihood of this risk transpiring has<br>been increased due to the delays in the implementation of the governance<br>platform that will support analysis, management and reporting of<br>compliance gaps.  | 3      | 3              | M M<br>9 9        | M<br>9  | M<br>6       | M<br>6  | M<br>6     | Minimalis<br>Out of<br>Appetite   |
| Clinical Care<br>Governance       | HIS Strategy<br>2023-28:<br>Leading<br>Quality<br>Health and<br>Care for<br>Scotland | 1160    | Lynsey<br>Cleland | There is a risk that inspections or other<br>assurance activity carried out by HIS fails to<br>identify significant risks to the safety and<br>quality of care, resulting in potential harm to<br>patients and damage to the reputation of HIS.   | VH                        | The risk is mitigated by ensuring staff are appropriately qualified and trained and have<br>sufficient experience to carry out their role. Quality Assurance System and associated<br>Standard Operating Process promotes a consistent and robust approach and a clear<br>escalation policy is in place. Also Memorandum of Understandings are in place with partner<br>agencies, including the Care Inspectorate.<br>Risk assessments inform decisions on frequency and focus of inspections and other<br>assurance activities and focused inspections/reviews are undertaken in response to<br>intelligence on potential significant risks or concerns.  | Implementation of the new structure and ways of working that were<br>agreed as part of the Quality Assurance Directorate (QAD)<br>transformational change process is now underway. This will support us to<br>ensure that our systems and processes are fit for purpose to enable us to<br>deliver robust quality assurance programmes. This includes<br>strengthening business planning processes and programme delivery. A<br>range of improvement activity has already taken place, including updated<br>clinical and care governance arrangements. It is anticipated that the   | 4      | 3              | H H<br>12 12      | H<br>12 | н<br>2 12    | H<br>12 | H<br>12    | H Minimalis<br>Out of<br>Appetite |

|                                    |  |         |                   |  |                           |  |   |        |            |             |            |                  | Residual Risk Level |          |          |                                  |  |  |  |  |  |
|------------------------------------|--|---------|-------------------|--|---------------------------|--|---|--------|------------|-------------|------------|------------------|---------------------|----------|----------|----------------------------------|--|--|--|--|--|
| Category                           | Project/<br>Strategy   | Risk No | Risk<br>Director  | Risk Description   | Inherent<br>Risk<br>Level | Controls and Mitigations   | Current Update  | Impact | Likelihood | Current     | Teb-24     | Jan-24<br>des-23 | nov-23              | okt-23   | sep-23   | Appetite<br>Level<br>In/Out      |  |  |  |  |  |
| Operational                        | HIS Strategy<br>2023-28:<br>Leading<br>Quality<br>Health and<br>Care for<br>Scotland | 1131    | Robbie<br>Pearson | There is a risk that HIS is not appropriately<br>involved in the design and development of the<br>National Care Service (NCS) as has<br>previously been requested by Scottish<br>Ministers.<br>There is a risk also of impact on our<br>resources and capacity to support any<br>expansion of our statutory duties as set out in<br>the draft Bill.  | VH<br>16                  | We are connecting to the SG policy team/sponsor unit / SG to ensure our voice is heard in<br>any specific proposals regarding HIS and early opportunities for broader engagement.<br>We have opened discussion with other national bodies around agreeing an overarching<br>framework for improvement support and key principles about how we work together that<br>would address the issue of a model that "practitioners at all levels can implement as a<br>whole rather than a sum of the parts".<br>We also continue to work with a range of partner organisations in designing the future<br>priorities for improvement support in integrated health and social care services.   | A revised Bill, scheduled to be brought before the Scottish Parliament by<br>the end of January 2024, has been delayed. There have been substantial<br>revisions to the proposals regarding the shape of the NCS following the<br>publication of the Verity House agreement between Scottish Government<br>and the Convention of Scottish Local Authorities (COSLA). In essence,<br>local authorities will retain existing powers and functions in any new<br>arrangements. We will continue to explore the implications of the revised<br>proposals with regard to HIS whilst pursuing our current work such as in<br>relation to supporting improvements in social care and community health<br>services. A key issue is the design of the National Care Service Board<br>and its relationship with the rest of the system. |        | 2          | M  <br>10 1 |            |                  |                     | M<br>10  |          | Cautious<br>In Appetite          |  |  |  |  |  |
| Reputational /<br>Credibility      | NHS<br>Scotland<br>Climate<br>Emergency &<br>Sustainability<br>Strategy              | 1165    | Safia<br>Qureshi  | There is a risk that HIS will be unable to<br>achieve the Scottish Government and UN<br>sustainability requirements or the NHS<br>Scotland net zero target for 2040. This would<br>be mainly due to a lack of capacity to deliver<br>the work required resulting in reputational<br>damage to HIS and a failure to capitalise on<br>the financial and health & wellbeing<br>opportunities associated with sustainable<br>delivery of our work.   | VH<br>16                  | National Sustainability Assessment Tool (NSAT) annual assessment<br>Development of an organisational Net-Zero Route map action plan.<br>Active Travel Adaptation Policy.<br>Submission of an annual Sustainability Assessment Report audited by Health Facilities<br>Scotland and Scottish Government.<br>Collaboration with other NHS boards contributing to Climate Change Risk Assessment &<br>Adaptation Plans, including Biodiversity reporting.  | HIS are continually looking for opportunities to reduce our carbon footprint<br>and collaborate more with other national health boards. We are attending<br>a sustainability collaborative workshop which will be chaired by the Chief<br>Executive Officer of National Services Scotland (NSS) and the director of<br>NHS Assure on the 27th February to explore joint deliverables. HIS like all<br>other health boards will be submitting its Annual Climate Emergency<br>report to Scottish Government by the 28 February.  | F      | 2          | M  <br>6    |            |                  |                     | M<br>9   |          | Cautious<br>In Appetite          |  |  |  |  |  |
| Clinical and<br>Care<br>Governance | Regulation of<br>Independent<br>Healthcare<br>(IHC)                                  | 1159    | Lynsey<br>Cleland | There is a risk that HIS cannot effectively<br>regulate the independent healthcare sector,<br>due to the breath, diversity and volatility of the<br>sector and a limited regulatory framework,<br>leading to possible adverse outcomes, poor<br>quality care and the associated reputational<br>damage to HIS.   | VH<br>25                  | The IHC Team are at full staffing in terms of the current model. Changes to the staffing model and ways of working are planned as part of the ongoing directorate transformational change process, but there will be dedicated leadership and programme support for to ensure key regulatory functions can continue to be delivered as the directorate transitions through the change process. A new approach to accessing the required clinical expertise and updating staff knowledge has been developed in partnership with the medical directorate and the Quality Assurance Directorate Clinical and Care Governance Group and is in the process of being adopted into the Quality Assurance System (QAS) Work continues with the finance team to monitor the financial picture and maintain accurate forecasts. IHC now has dedicated management accounts and agreed annual baseline funding of £260K from SG. Work ongoing with main partners Central Legal Office (CLO) and NSS to improve debt recovery processes. The QAD Clinical Care Governance Group considers and monitors relevant risks and is seeking to ensure appropriate and timely clinical input Online forum between Care Quality Commission, Regulation and Quality Improvement Authority, Healthcare Inspectorate Wales & HIS in place to discuss UK wide regulatory considerations and share emerging issues in relation to digital healthcare. | and distribution of workload across QAD's regulatory functions (IHC & lonising Radiation Medical Exposure Regulations (IRMER) to ensure the effective and sustainable delivery of statutory duties in a way that makes best use of collective skills knowledge and expertise; reflects available resources; and ensures fair and achievable workloads.  | 4      | 3          | H<br>12     | H H<br>2 1 | H H<br>2 12      | H<br>12             | H<br>12  | H<br>12  | Minimalist<br>Out of<br>Appetite |  |  |  |  |  |
| Reputational /<br>Credibility      | Service<br>Change  | 1163    | Clare<br>Morrison | There is a risk that increasing financial<br>pressures together with regional/national<br>planning will substantially increase the volume<br>of service change. This may reduce the<br>available time for and the priority given to<br>meaningful public involvement and<br>engagement in service change. This may<br>result in failure of Boards to meet their<br>statutory responsibilities with the subsequent<br>operational and reputational risk to HIS, and a<br>risk that HIS may be unable to meet its<br>statutory responsibilities due to the volume of<br>service change activity. | VH<br>20                  | The Scottish Health Council and its Service Change Sub-Committee continues to provide governance over the issue (discussed at each meeting). Regular discussions with Scottish Government to monitor the risks.<br>Revised Planning with People and Quality Framework for Engagement to support its implementation published in 2023.<br>Ongoing discussions with boards and partnerships to emphasise need for engagement and support available via HIS. Involvement in regional and national planning is helping to highlight the importance of engagement in planning decisions. This is being further enhanced by introduction of new Strategic Engagement Lead role to engage at board and regional level - posts to start on 1 April 2024.<br>Identifying options for delivery of core functions; and raising awareness through governance structures, via engagement with NHS boards, partnerships and SG.  | impact boards' ability to meaningfully engage around service change. We<br>are reviewing the support we provide for boards to ensure relevant<br>guidance is applied and the risks around failure to meaningfully engage<br>d are considered. We have nearly completed the development of a new<br>assurance process for engagement on all service change activity which<br>has been tested with one board and with input from 10 statutory health &  | 4      | 5          |             |            | H VH<br>0 16     |                     | VH<br>16 | VH<br>16 | Cautious<br>Out of<br>Appetite   |  |  |  |  |  |

## Strategic Risk Register February 24

|                               |  |         |                   |  |                           |  |  |        |            | Resid             | lual Ri     | sk Lev | vel    |                  |                                  |
|-------------------------------|--|---------|-------------------|--|---------------------------|--|--|--------|------------|-------------------|-------------|--------|--------|------------------|----------------------------------|
| Category                      | Project/<br>Strategy   | Risk No | Risk<br>Director  | Risk Description   | Inherent<br>Risk<br>Level | Controls and Mitigations   | Current Update   | Impact | Likelihood | Current<br>Fah-24 | an-24       | des-23 | nov-23 | okt-23<br>sep-23 | Appetite<br>Level<br>In/Out      |
| Operational                   | Workforce<br>Strategy  | 634     | Sybil<br>Canavan  | There is a risk that we may not have the right<br>skills at the right time, at all levels of the<br>organisation, to deliver our work because of a<br>skills shortage or lack of capacity resulting in<br>a failure to meet our objectives.  | VH<br>16                  | Management of workforce risks occurs through everyday management activities including<br>business planning, role design, departure practices, organisational design, staff<br>development, knowledge of the external labour market, attraction activities, recruitment<br>activities, 'on-boarding', performance management and organisational culture. Workforce<br>planning arrangements are in place. Activity and progress monitored quarterly via Staff<br>Governance Committee and Partnership Forum.<br>Oversight of recruitment and vacancy arrangements for the organisation are monitored via<br>the Vacancy Review Group, alongside any structural and service requirements.  | January 2024, it was confirmed that a revised, 'interim' workforce plan will<br>be developed for the organisation for the period of 2024 - 2025. This is to<br>reflect the known need to change service delivery based on the HIS<br>strategy, the evolution of the 'One Team' approach and the need to<br>reshape our workforce as part of this activity. The interim structure of the<br>plan will ensure cross over with the revised approach to learning and   | 5      | 3          | H H<br>15 15      | I H<br>5 15 |        |        |                  | Cautious<br>Out of<br>Appetite   |
| Workforce                     | Workforce<br>Strategy  | 1266    | Sybil<br>Canavan  | There is a risk that the current and potential<br>future organisational change activity within<br>Healthcare Improvement Scotland will impact<br>on delivery of our strategic priorities and also<br>on our organisational performance leading to<br>possible adverse outcomes, poor quality care<br>and the associated reputational damage to<br>HIS.   | VH<br>16                  | Organisational Change proposals and processes for the organisation are governed by the 'Organisational Change' policy in place. This is in line with organisational change requirements for NHS Scotland contained in the current circulars and as detailed in the existing Staff Governance Standards for NHS Scotland. The principles of 'One Team' specifically stipulate the need for a consistent and Partnership approach to all organisational change activity. The Partnership Forum and Staff Governance Committee within Healthcare Improvement Scotland ensure appropriate oversight and due diligence in terms of governance and transparency regarding implementation and engagement. Individual and collective communication and partnership working is a requirement of this activity.  | and System Redesign (CESR) continue to work through their due<br>process. As previously reported, the QAD redesign is nearing completion<br>and the CESR process is being undertaken in line with the agreed<br>parameters over a slightly longer period of time. The Partnership Forum<br>recently had sight of the completed Organisational Change Review report,  | 4      |            | H H<br>12 12      |             |        |        | H H<br>12 12     | Cautious<br>In Appetite          |
| Clinical Care<br>Governance   | HIS Strategy<br>2023-28:<br>Leading<br>Quality<br>Health and<br>Care for<br>Scotland | 1922    | Simon<br>Watson   | In the context of wider significant system<br>pressures, there is a risk that our work is not<br>attuned to these pressures and we fail to fulfil<br>our commitments to support safe care in<br>Scotland resulting in avoidable harm for<br>patients and the public.   | VH<br>20                  | We have a range of touchpoints with the wider health and care systems. These include representation on key leadership groups within the NHS - Chairs, Chief Execs, Medical & Nurse Directors and other functional lead groups. Safety intelligence is gathered in all these forums. HIS also has access to intelligence about safety through programme-specific forums, links to other national or UK groups and informal professional connections. In addition, HIS continues to play a leading role in the Sharing Intelligence will have some influence over our work programmes. However we lack a coherent system of capturing this 'fugitive' intelligence, analysing it for key themes and sharing useful outputs within the  | The HIS Safety Network has taken a one team approach to designing a system that will enable robust cross organisational capture, analysis and distributing of key safety intelligence via internal bulletins for HIS. There is a further ambition to produce safety bulletins for an external audience. Work is underway to develop and resource a programme to deliver this system. For the time being, the Safety Network provides a forum for intelligence sharing between directorates. The Quality and Performance Committee (QPC) received an update on the work in February 2024. | 5      | 3          | H H<br>15 15      | I H<br>5 15 |        |        |                  | Minimalist<br>Out of<br>Appetite |
| Operational                   | Information<br>Governance<br>Strategy  | 1258    | Robbie<br>Pearson | There is a risk that we fail to provide the<br>required documentation or evidence to the UK<br>and Scottish Covid19 Inquiries due to<br>inadvertent destruction and an inability to<br>locate and retrieve files due to non-compliant,<br>person dependent document naming<br>conventions and folder structures resulting in<br>potential legal action against and reputational<br>damage set in the context of HIS being in<br>receipt of a 'Do Not Destroy' notice (by the<br>Scottish Inquiry). | H<br>12                   | Clear guidance that the 'Do Not Destroy' notice means we must retain all pandemic<br>related material from March 2020 to December 2022. This is monitored by the Information<br>Governance steering group.<br>We have established a central repository for all documentation that has been located so<br>far in response to the initial informal requests from the Scottish Inquiry.<br>We have a cross-directorate group in place to help co-ordinate the responses to inquiry<br>requests. We have an emphasis on those programme areas most likely to be impacted by<br>the inquiries' investigations.  | at any time from this point forward and for an as yet undefined period into<br>the future. This is about future-proofing the organisation given that<br>personnel and work programmes have been changing, and are likely to<br>continue to change into the future. We have submitted material to the UK  | 2      | 2 L        | .4 L4             | 4 L 4       | М 6    | M6 M   | 18 M8            | Minimalist<br>In Appetite        |
| Operational                   | Workforce<br>Strategy  | 1323    | Sybil<br>Canavan  | There is a risk of partnership working<br>arrangements across the organisation being<br>destabilised because of the need to respond<br>to the financial position in 2024/25 and<br>beyond which will require changes to service<br>delivery which could result in a more<br>challenging employee relations environment<br>for Healthcare Improvement Scotland  | VH<br>16                  | Healthcare Improvement Scotland has a long-established formal agreement regarding working in Partnership with both recognised Trade Union colleagues but also partnership representatives. This process is embedded in terms of the operation of the Partnership Forum (PF) and also the opportunity to respond to service issues and any potential changes on a partnership basis. The Partnership forum is co-chaired by the Employee Director and the Chief Executive of the organisation. Also the One Team Workforce Sub group is also chaired by the Director of Workforce and the Employee Director. There need for clear, consistent and transparent communication regarding any service issues or potential areas of change is actively managed and the recent Organisational Change review process has also provided further learning for HIS to ensure that further change or impact on staff reflects on the learning and utilises the established processes and policy frameworks in place. | HIS is currently actively engaging with the Partnership Forum and staff<br>members regarding service planning and any potential changes which will<br>impact on individual employees. Direct support is being offered by PF<br>representatives, HR staff and also line managers.   | 3      | 4          | н н<br>12 12      | 2           |        |        |                  | Cautious<br>In Appetite          |
| Reputational /<br>Credibility | ICT Strategy   | 1270    | Ben Hall          | There is a risk that our website is not<br>available and online presence is removed due<br>to the resilience of the site no longer being<br>guaranteed because of technical issues and<br>outdated technology, resulting in HIS being<br>without a corporate web presence and unable<br>to fulfil its statutory publishing duties.   | H<br>12                   | A contingency plan has been enacted on our website estate, while the enduring solution is<br>implemented towards bringing the entire web estate onto the WordPress content<br>management system. The corporate website has moved to a new more secure and<br>functional platform in Feb-24 thus significantly reducing the cyber security risk and the risk<br>of failure.   | same platform following successful launch of the new corporate website in Feb-24. The plan is now underway for the remaining 10 websites. The  | 3      | 1 L        | _ 3 M 9           | 9 M 9       | 9 М9   | м 9    | 19 M9            | Minimalist<br>In Appetite        |



## SUBJECT: Governance Committee Chairs' Meeting: key points

## 1. Purpose of the report

This report provides the Healthcare Improvement Scotland Board with an update on key issues arising from the Governance Committee Chairs' meeting on 21 February 2024.

## 2. Recommendation

The Healthcare Improvement Scotland Board is asked to receive and note the key points outlined, and review any areas escalated by the Committee to the Board.

## a) Governance and Working with the Executive Team

The Chief Executive joined the meeting to update Chairs on the new approach to objective setting for Executive Directors, including those that deliver the role of Lead Director for the Board or a Committee. The consistent set of objectives covers national leadership; securing delivery of our strategy; being an exemplar employer; achieving financial targets and improved efficiency; ensuring effective governance of HIS. As well as this, the schedule for the Executive Remuneration Committee has been adjusted so that they agree the objectives before the start of the new operational year. The Chairs welcomed this approach.

## b) Board Development Activities

In reviewing upcoming business, an update was provided on proposed Board development activities for the year. The draft plan is to hold an inspections masterclass at the April Board development session and a community engagement/service change masterclass at the May Board seminar. Development activities later in the year will pick up two actions that arose from the Blueprint for Good Governance development plan - an innovation masterclass and a masterclass examining the Staff Governance Standard, working in Partnership and the work of the Executive Remuneration Committee.

## c) Cyber Security

We reviewed the Board and Committee business planning schedules and the Chair of the Audit and Risk Committee highlighted the increased focus of that Committee on IT, cyber security and the corporate website. We noted that a number of Board Members had attended recent cyber security workshops and agreed to hold a meeting for those who attended to reflect on the content and implications for the governance of this area of work in HIS.

## Carole Wilkinson HIS Chair/Chair of the Governance Committee Chairs



## SUBJECT: Audit and Risk Committee: key points

### 1. Purpose of the report

This report provides the Healthcare Improvement Scotland Board with an update on key issues arising from the Audit and Risk Committee meeting on 7 March 2024. The approved minutes of the Audit and Risk Committee meeting on 29 November 2023 can be found <u>here</u>.

#### 2. Recommendation

The Healthcare Improvement Scotland Board is asked to receive and note the key points outlined, and review any areas escalated by the Committee to the Board.

#### a) Website

The Committee received a progress update on the website project. The first milestone of moving the corporate website to a new platform, was delivered and the new corporate website is now live, which has reduced the risk of failure for that site. This will continue to be developed with older content from the previous site remaining as an archive, which will diminish over time as content is moved and cleansed. The next steps include the prioritisation of the remaining team-specific websites to incorporate them into the new corporate website platform. National Services Scotland will remain as a key delivery partner to this work. The total cost of the website project has fallen slightly as part of a cost review exercise, achieved mainly by extending the programme of work and repurposing the work of the Communications team. It was agreed a revised Communications Strategy will be brought back to the Committee for consideration. The Committee welcomed the update, the reduction in the platform continuity risk and thanked Ben Hall and his team for the hard work to achieve this.

## b) Network and Information Systems Regulations (NISR)

An update on the NISR audit was provided via the business resilience and sustainability update, highlighting the new compliance status of 78%, up from 49% last year and significantly ahead of the 60% target. The NISR auditor called out how our evidence demonstrated the strength and depth of our commitment across the organisation and described HIS as a very strongly performing Board. The Committee congratulated the team on this achievement and were also provided with assurances that the skills are now embedded in the organisation through permanent staffing.

## c) Budget

The 24/25 budget and 5 year financial plan was considered. The Committee discussed the heavy reliance on achieving financial balance from the savings targets and asked for more comprehensive savings plans to be brought back to the Committee, aligning with the Annual Delivery Plan and demonstrating a strong One Team ethos. The risks to the plan were also discussed and the rationale for inclusion or exclusion in the budget. The 5 year plan was considered, recognising the reliance on 24/25 savings to be recurring in order to keep the organisation in a position of recurring financial balance over the next five years. The financial uncertainty and seriousness of the financial challenges were noted by the Committee, and it was agreed the plan would be recommended to the Board for approval.



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Audit Scotland presented their audit plan for 23/24, which included the proposed 6% fee increase. The Committee did not approve this and instead requested Audit Scotland further consider efficiency savings to bring their fee in line with the budgets of other public sector organisations.

Gill Graham Committee Chair, Audit and Risk Committee



### SUBJECT: Executive Remuneration Committee key points

#### 1. Purpose of the report

This report provides the Healthcare Improvement Scotland Board with an update on key issues arising from the Executive Remuneration Committee meeting on 6 March 2024.

This report will now be provided to the Board for members' regular consideration in line with the recommendations from the recent Audit Report regarding governance arrangements. This decision was taken by the Committee following the outputs from this audit and enables reporting to align with other Board committees and for the Committee to interact with the Board on risk issues.

#### 2. Recommendation

The Healthcare Improvement Scotland Board is asked to receive and note the key points outlined, and review any areas escalated by the Committee to the Board.

#### a) Executive Remuneration Committee Audit Report

Committee members had the opportunity to discuss the detail of the completed Audit Report regarding the governance arrangements in place for the Executive Remuneration Committee. The Committee accepted the recommendations, noting the assurance levels that were reported and proposed actions to respond to the one medium and three low risk recommendations. It was recognised that the full report would be discussed at the Audit and Risk Committee the following day, 7 March 2023.

#### b) Risk Management

Members of the Committee received the regular 'Risks and Issues' update that is provided for discussion and consideration at the meeting. The purpose of this document is to report on recognised risks and issues regarding the Executive and Senior Management cohort within Healthcare Improvement Scotland.

The March meeting considered detail regarding Senior Leadership and succession planning matters along with the Organisational Change activity that had been ongoing across two Directorates during the current financial year.

#### c) Senior Staff Performance Objectives

The Committee were presented with a Draft set of objectives from all Executive Director staff for the 2024/25 reporting period. This is the first year that the Committee has been presented with this information prior to the beginning of the coming financial period. Previous work had been undertaken to compile a standardised set of Directorate-based measures along with a range of individual and organisational requirements for all for the coming year.

Individual Directors have now received this feedback and final versions are being completed for the start of the new financial year.

Rob Tinlin Committee Chair



## SUBJECT: Quality and Performance Committee: key points

### 1. Purpose of the report

This report provides the Healthcare Improvement Scotland Board with an update on key issues arising from the Quality and Performance Committee meeting on 7 February 2024. The approved minutes of the Quality and Performance Committee meeting on 8 November 2023 can be found <u>here</u>.

#### 2. Recommendation

The Healthcare Improvement Scotland Board is asked to receive and note the key points outlined, and review any areas escalated by the Committee to the Board.

#### a) Safety

The Committee considered several papers in support of our work in patient safety. We received an update on the HIS Safety Network, a cross-organisational group that supports this key delivery area. The Committee took significant assurance that the Network facilitates external communication of our key contributions to safety in the system and moderate assurance that the Network provides a useful forum for cross-organisational sharing of safety intelligence noting further work is required. Limited assurance was offered on the Network's future plans to further reduce Strategic Risk 1992, as the risk is still in development with assurance provided that this risk will be finalised soon.

The Committee also received a substantive update on the current Scottish Patient Safety Programme (SPSP) workstreams with a focus on the Acute Adult Collaborative. SPSP will be a standing item at Committee meetings over the next year to enable the Committee to receive a detailed update on each of the workstreams. We also received the scheduled updates on Responding to Concerns and Public Protection.

## b) Integrated Planning 2024-25

The Committee received proposals in relation to the Annual Delivery Plan. In particular, the paper set out areas of work that will be prioritised, paused or refocused in light of the challenging financial context and sought to give assurance that our strategic objectives will continue to be supported. We noted the focus going forward on maternity services and the implications for work programmes supported by Additional Allocation funding. We also received a draft of the Three Year Plan 2024-27 which we endorsed for submission to Scottish Government.

The Committee subsequently received the Annual Delivery Plan at an extraordinary meeting on 28 February 2024 and approved it for submission to the Board, although we noted concerns around the challenges of meeting the savings target. Final versions of both these plans will be provided to the Board in March for approval.

## c) Medical Workforce Model

The Committee welcomed the Associate Medical Director to the meeting to present proposals for a future model for the use of medical practitioners within HIS to mitigate the risk that the organisation is not maximising their impact. The Committee supported proposals to set up a centrally managed team of strategic medical leads supporting cross-organisational quality management work. This will include the introduction of Strategic National Clinical Lead roles and the establishment of a HIS strategic group for multi-disciplinary discussion, peer review, horizon scanning, shared learning and



intelligence. The aim is that this will lead to a mutually beneficial experience for medical practitioners working with HIS.

Evelyn McPhail Committee Chair, Quality and Performance Committee



## SUBJECT: Scottish Health Council: key points

### 1. Purpose of the report

This report provides the Healthcare Improvement Scotland Board with an update on key issues arising from the from the Scottish Health Council (SHC) meeting on 29 February 2024. The approved minutes of the SHC meeting on 28 November 2023 can be found here.

#### 2. Recommendation

The Healthcare Improvement Scotland Board is asked to receive and note the key points outlined, and review any areas escalated by the Committee to the Board.

#### a) Service Change concerns and how to take forward:

The SHC discussed the impact of current financial pressures on service provision across health and care. NHS boards and Health & Social Care Partnerships (HSCP) are considering a significant volume of service changes and service cuts to deliver financial balance, combined with a need to make decisions quickly. This is leading to a risk that boards either will not undertake engagement or that engagement undertaken will not meet the standard set out in *Planning with People*. This is a concern for HIS's statutory duty to support, ensure and monitor engagement on service changes. The SHC agreed the following actions for HIS:

- 1. Review internal processes for assuring engagement on major service change to shorten timelines
- 2. Consider with Scottish Government whether any other changes to the major service change engagement process are possible
- 3. Launch a new process for assuring engagement on service change that does not meet the major threshold (see Key Point b below)
- 4. Work with Scottish Government to finalise guidance on engagement on nationally determined service changes.

SHC also agreed to increase the risk level for the service change risk in the risk register to reflect this growing area of concern.

## b) Approval of a new assurance process for engagement on service change:

The SHC approved a new assurance process for engagement on service changes which do not meet the "major" threshold. The process was developed in partnership with six NHS boards and two HSCPs, and live tested with one NHS board. The new process comprises three key components: HIS assuring the board's proposed engagement plan; the board self-assuring the engagement activities undertaken through its own corporate governance structure; and HIS undertaking a proportionate review of the process.

#### c) Equality Mainstreaming Report:

HIS is required to publish an Equality Mainstreaming Report for 2021-25 in April 2025. SHC discussed the anticipated areas this will cover to support the planning of the report's production. This will include support for the HIS workforce, training, use of equality impact assessments and priorities for protected characteristic groups. The equality outcomes reported will be aligned with the priorities in the HIS strategy.

Steers

Suzanne Dawson Committee Chair



## SUBJECT: Staff Governance Committee, February 2024: key points

#### 1. Purpose of the report

This report provides the Healthcare Improvement Scotland Board with an update on key issues arising from the Staff Governance Committee (SGC) meeting on 28 of February 2024. The approved minutes of the SGC meeting on 1 November 2023 can be found <u>here</u>.

#### 2. Recommendation

The Healthcare Improvement Scotland Board is asked to receive and note the key points outlined, and review any areas escalated by the Committee to the Board.

#### a) Organisational Change Review

The Deputy Chief Executive/Director of Nursing and Systems Improvement provided the Committee with a paper on One Team including the Organisational Change Review. This highlighted several important details from the recent processes involving both the Quality Assurance Directorate and the Community Engagement and System Redesign Directorate, namely-

- The timeline for the processes, which in themselves had been challenging.
- Immediate priorities to enable conclusion of the work.
- The establishment of a Transformational Oversight Board for the organisation and
- The need to consider resourcing of such future activity.

### b) Interim Workforce Plan

The Director of Workforce provided the Committee with a paper on the interim workforce plan, explaining that the organisation is not yet at the point of knowing the full detail for a complete interim workforce plan. The content of the paper reflected on the agreed points from the SGC development session. The Director of Workforce confirmed that the future version of the workforce plan, viewable in the coming months, will include the implementation of our strategy, the continued impact and delivery of One Team, workforce modelling requirements, workforce development activity, and leadership and organisational capability, culture, employability, and health and well-being activity.

The Committee were also advised that there is work underway to gain clarity from all Directorates in terms of immediate workforce needs, particularly regarding fixed-term contracts, and align them with financial planning. Further discussions and planning at the directorate level are planned to ensure all necessary details are captured, leading to a more detailed final plan.

## c) Learning and Education Approach

The Head of Organisational Development and Learning provided the Committee with a verbal update and slide deck on the Learning and Development (L&D) Model and the Organisational Development Framework, which included confirmation of:

i) A test of change is planned, with preparatory work leading up to the launch of the HIS Campus learning platform on April 22nd. This launch will coincide with a forward plan of opportunities for staff aligned with the interim L&D model. Preparatory activities include promoting the change to staff, building, and testing the HIS Campus virtual space, and collaborating with subject matter experts to develop the programme.



- ii) The model moves away from a legacy approach and adopts a strategic and structured approach that aligns with HIS priorities.
- iii) Organisational development priorities focus on impactful changes, aligned with our goal to be an exemplar employer, starting with foundational elements before further enhancements.
- iv) The interim L&D model showcases the importance of a flexible workforce with transferable skills and aims to provide clear structure for employee development.

Duncan Service Committee Chair



## SUBJECT: Succession Planning Committee: key points

#### 1. Purpose of the report

This report provides the Healthcare Improvement Scotland Board with an update on key issues arising from the Succession Planning Committee meeting on 17 January 2024. The approved minutes of the Succession Planning Committee meeting on 10 October 2023 can be found <u>here</u>.

#### 2. Recommendation

The Healthcare Improvement Scotland Board is asked to receive and note the key points outlined, and review any areas escalated by the Committee to the Board.

#### a) Succession Plan

The draft succession plan continues to develop in the context of feedback from external stakeholders, our internal networks, and the Board Development team at NHS Education for Scotland. The committee reflected on the matter of diversity and began to consider what diversity might mean specifically in the context of the board, something which was also raised through the recent audit on the Blueprint for Good Governance. This is something the committee considers key to the succession plan, and which will underpin the future approach to Board recruitment. The sub-group intends to share the updated draft with the committee in early March, ahead of further stakeholder engagement, and aims to finalise the plan during summer 2024.

#### b) Aspiring Chairs Programme

The first round of the Scottish Government's Aspiring Chairs Programme has drawn to a close, bringing Ally Boyle's time with us to an end. The committee heard Ally's positive reflections of his experience including what HIS might learn from our first-time hosting. The programme we designed to meet Ally's specific needs based on an early discussion with him about what would be most useful. The key lesson we have learned from the success of taking that approach, is that a bespoke programme, designed for the individual, will work best again in future. We have applied to host an aspiring chair for the next round and await the outcome of Scottish Government's decision in this respect.

#### c) Skills Matrix

The committee agreed that the skills matrix should be updated during 2024. The last exercise was conducted in 2021, and this will be valuable for informing the development programme into 2024-25 and to help us maximise diversity of thought, experience, and characteristics of the Board.

Carole Wilkinson Committee Chair